

Exhibit A:

Executive Summary

City of Moore, OK

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The City of Moore, Oklahoma (City), is committed to building a more resilient community by working with our major partners—The City of Oklahoma City (OKC) and the University of Oklahoma (OU)—to engage all of our stakeholders, particularly our most vulnerable populations, to understand their needs, and to implement innovative and science-based solutions that will increase our resiliency and allow our regional community to bounce back quickly from future disasters. Our current needs stem from the devastating May 2013 F5 tornado that cleared a path of destruction 17.5 miles long and up to 1.3 miles wide through the City from west to east. The tornado destroyed more than 1,000 single-family homes, 94 duplexes, 53 mobile homes, and affected two apartment complexes. It caused more than \$2 billion in housing, economic, public facility, and infrastructure losses—\$142 million of which remains an unmet need. This disaster underscored our community’s continuing vulnerability to severe thunderstorms and accompanying tornadoes. The damage to our water lines also exposed weaknesses in the water infrastructure that must be addressed if the City and region hope to thrive in a geographic area that is already prone to tornadoes and drought.

The City resides at the nexus of powerful climate change dynamics that produce constant vulnerability from tornadoes, droughts, and earthquakes. Few other cities in the United States face such recurring threats from multiple hazards. Since 1893, the City has received a direct hit from tornadoes on 16 different occasions. Even more troubling, the frequency of occurrence for the most severe tornadoes is increasing. Of the *six* tornadoes that have hit the City since 1999, four have been at the F4 or F5 level. This alarming trend is likely to continue. [Elsner \(2014\)](#) found that more tornadoes occur on the same day and that the number of days with multiple tornadoes has been increasing. Elsner states, “The risk of big tornado days featuring densely concentrated tornado outbreaks is on the rise.” This trend indicates that the City and other



communities in tornado-prone areas are facing the increasing risk of days with large tornado outbreaks. In addition, the recent drought in Oklahoma is, according to data from the National Oceanic and Atmospheric Administration (NOAA), the worst since 1956, and its effects conjure up memories of the legacy of the 1930s Dust Bowl. Drought trends (See [Figure 7 in Attachment E](#)) indicate that issues of water insecurity exacerbated by the tornadoes will be an ongoing concern in the region for decades to come.

To build a stronger, safer Moore, we propose an integrated evidence-based approach designed to create a broad culture of resiliency. We seek to reduce our vulnerability to recurring hazards in a holistic fashion by building the necessary resilience to allow us to anticipate, absorb, adapt to, and recover from future catastrophic events. Within the context of our current recovery needs, our focus is four integrated projects that can be accomplished with the help of our partners and \$84 million in grant funds applied for through the National Disaster Resilience Competition (NDRC). Our proposed projects are as follows: 1) upgrading the Lake Stanley Draper Water Treatment Plant (DWTP), 2) installing residential smart meters, 3) developing regional resiliency impact strategies, and 4) building a resiliency center to serve as a hub for promoting those strategies through public outreach and community education.

Through these four projects, we will improve the resilience of our water infrastructure; improve the resilience of our human infrastructure through education about hazards and innovative resilience strategies; engage our vulnerable populations (e.g., seniors, disabled, low income, linguistically isolated) to ensure that we understand their resiliency needs; and improve the efficiency of our region's water usage, thus conserving our most precious physical resource.

The first two projects directly address unmet needs from the 2013 tornado. Led by OKC, **DWTP Upgrades** will provide immediate conservation resiliency to the region by reducing



leakage linked to the Qualifying Disaster and by hardening (strengthening) a critical piece of the water system's infrastructure. The project will construct four new clear wells and upgrade the necessary infrastructure for the water treatment and delivery system.

The **Smart Meter** infrastructure project will also address damage to the water distribution system by replacing approximately 25,000 water meters in the City with remotely controllable meters. The City will be able to detect leakage meter by meter and shut down specific meters in the event of a future disaster so that water can be made available where it is needed most. The meters will also permit customers to monitor their own usage, which, when coupled with community education, will encourage water conservation. Water conservation efforts by Moore will benefit the entire region, which is interconnected by a limited and shared water supply.

The second two projects focus on the science-based and forward-looking risk analyses that inform future resilience strategies and provide a mechanism for sharing those strategies with the community. **Regional Resiliency Impacts (RRI)** is a small region climate assessment that will use science and innovation to address our specific regional climate and hazard vulnerabilities. The RRI will be developed by OU and its partners to understand fully the interactions and feedback between the climate system and vulnerable populations in the 600-square-mile region defined by the membership of the Association of Central Oklahoma Governments (ACOG). This project will use data from the smart meters and DWTP to help answer research questions such as, "How do residents and their communities respond to decreases in water supply resulting from drought conditions?" and "What initiatives can successfully reduce water consumption while maintaining local governance and leadership?" Once sufficient data has been accumulated, OU will pilot a web-based, decision-support portal to help communities formulate adaptive resilience measures that most effectively address their challenges.



Finally, the **Resiliency Center** is our core effort to build a culture of resiliency in the region. The Center will serve as a model for water- and tornado-resilient construction and drought-resistant landscaping methods while also serving as a community space for outreach and educational classes. It will also serve as a public library—an information source trusted by the public and a critical component to effective targeting and outreach to vulnerable populations. The Center will work with OU, Moore public schools, and others in the region to establish a water and tornado resiliency curriculum for student and adult learners. The Center will also share data collected on the effectiveness of the outreach and educational efforts with the research community—thus informing future resiliency strategies. See [Figures 18–20 in Attachment E](#).

Replacing a Cycle of Disaster and Recovery

We live in a region stressed by ongoing drought conditions and an increasing demand for water. We survived an F5 tornado that caused \$2 billion losses including damage to the water system infrastructure. Studies inform us that drought conditions and tornadoes are likely to cause a repetitive cycle of loss in the decades to come. We could accept this future, knowing that many families and businesses will likely choose to live in a milder environment, and take pride in the fact that residents who remain are tough and capable. Instead, we have engaged our community to develop solutions that address both the infrastructure damage and a way to leverage the strengths of our scientific community to replace the cycle of disaster and recovery with a cycle of continuous improvement and improved resiliency. Future events will provide data to refine our strategies and help us create innovative new solutions. The ripple effect of increasing hazard and resiliency awareness coupled with regionally-scaled science will lead to economic and social benefits—benefits that will make Moore an attractive and safe place to live and raise a family.

Exhibit B:

Threshold Requirements

City of Moore, OK

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Eligible Applicant

The City of Moore, Oklahoma (City), is an eligible city as demonstrated in Appendix B of the Notice of Funding Availability (NOFA) where the City is declared one of 40 eligible applicants for funding availability from the National Disaster Resilience Competition (FR-5800-N-29A2). On June 22, 2015, the City received an invitation to participate in Phase 2. ***This document is the sole application being submitted to the competition by the City.***

Eligible County

Appendix B of the NOFA lists Cleveland County, in which the City resides, as an eligible county. It has received two disaster declarations: DR-4078 in 2012 because of the Freedom and Noble Wildfires and DR-4117 in 2013 because of tornadoes and severe storms.

Most Impacted and Distressed Target Area

The Most Impacted and Distressed Unmet Recovery Need (MID-URN) target area that primarily benefits from our proposed activities is Cleveland County, which is listed in Appendix B of the NOFA as a most impacted and distressed target area (4117 OK, Incident Begin Date 2013-05-18). The MID-URN summary checklist is in Attachment I.

To confirm our eligible unmet needs in infrastructure and to identify and respond to regularly occurring regional disasters, please see the data documentation in the City of Moore [Infrastructure Recovery and Implementation Plan](#) for May 20, 2013 Tornado Area, Volumes I & II (IRIP).

Our service area geography beyond the MID-URN includes those communities that are members of the Association of Central Oklahoma Governments (ACOG)—a voluntary association of city, town, and county governments in Central Oklahoma—and that are served by



the Draper Water Treatment Plant (DWTP). This service area geography was selected because the ACOG member communities and the City of Moore (an ACOG member) share similar interests in a broad range of public service areas, including public safety and water infrastructure. The Oklahoma City Water Utilities Trust (OCWUT) provides water to most communities within this region. See [Figure 15 in Attachment E](#) to see the relationship between the City and ACOG.

The four proposed projects—the Smart Meters, the Resiliency Center, the Regional Resiliency Impacts (RRI), and the DWTP Upgrades—will provide benefits to this larger service area. The benefits of the Smart Meters will accrue mainly for City residents. However, the conservation of water by Moore residents will ultimately benefit all who share the limited regional water supply.

Eligible Activity

The City's Phase 2 projects to repair and harden our water infrastructure projects—Smart Meters and DWTP Upgrades with Oklahoma City (OKC)—are eligible activities to be funded by CDBG National Disaster Resilience (CDBG-NDR) funding under NOFA Appendix A. Building construction for the Resiliency Center and the RRI project, both with a focus on social resiliency, are also eligible under Appendix A criteria.

Resilience Incorporated into Projects

The four projects are closely linked, as shown in [Figure 9 of Attachment E](#). This integration starts with the complementary water infrastructure projects that harden the water treatment system that serves the region and installs smart water meters for 25,000 Moore residential properties. Both of these projects are required to increase physical resilience and encourage water conservation. The RRI project will collect climate data for the region, including water pressure, flow, and consumption data from the water infrastructure projects. The analyses of



these data will be disseminated to the ACOG communities and to the Resiliency Center for awareness and educational programming. The Resiliency Center’s mission—made possible by the other projects—will be to create a culture of resiliency throughout the region. Without these projects, threats to water conservation, physical resilience, and social resilience will remain.

Meet National Objective

All activities undertaken in Phase 2 will meet at least one of the three HUD CDBG funding objectives. The Smart Meters and DWTP Upgrades address urgent needs that remain unmet related to water infrastructure damage as a result of the Qualifying Disaster. The Resiliency Center and RRI projects address the urgent need to develop community awareness to better understand and respond to the risks and vulnerabilities associated with the region’s primary threats—severe thunderstorms, tornadoes, and droughts.

Overall Benefit

The City seeks a waiver for the overall benefit requirement, as our target area has only 42.8% of Low and Moderate Income (LMI) persons. Of the 975 census tracts in our service area, 372 are Low/Mod Areas (LMAs)—310 in Oklahoma County and 40 in Cleveland County—amounting to a third of all tracts. Our waiver in Attachment G emphasizes the unmet need of communities that regularly and persistently face risks from multiple natural hazards.

Established Tie-back

The proposed water infrastructure projects designed to build physical resilience—the Smart Meters and DWTP Upgrades—tie back to the Qualifying Disaster because they will replace systems damaged by the Qualifying Disasters of May 20 to June 2, 2013 with modern capabilities and resilience-tested strength that will provide improved protection against future



disasters. [Figure 8 of Attachment E](#) and Table 1 in [Exhibit D](#) identify that boundaries and targeted recipients in our overall service area. While the Smart Meters project is completely within the MID-URN area, the DWTP Upgrades benefit all of the MID-URN area, and these benefits extend beyond to its own water treatment service area (shown in [Map 1 of Attachment E](#)).

The proposed projects designed to build social resilience—the Resiliency Center and RRI—tie back to the Qualifying Disaster because the natural hazards are multi-faceted and increasingly complex, and they regularly expose the tendency in people to misjudge risks that are difficult to understand. Given the region’s prime location for tornadoes and droughts, these projects address the long-term need to develop and periodically improve information and the effectiveness of responses to the region’s weather-related disasters. These social resiliency projects will also benefit all of the MID-URN area, and extend beyond to the larger regional community. By integrating these projects using the data from the water infrastructure projects and the outputs of the RRI project to inform the educational dissemination of the Resiliency Center, we have designed a resiliency system that will continually improve as we gather more data and learn what strategies most effectively achieve our desired outcome—a culture of resiliency.

Benefit-cost Analysis

Benefit-cost analyses for all four projects—the Smart Meters, Resiliency Center, RRI, and DWTP Upgrades—are enclosed in [Attachment F](#). Overall the Benefit-Cost Ratio for the proposed projects is 6.1, and so the benefits of these projects justify the expenditures.

CDBG-NDR Applicant Certifications

The City commits to all certifications, as outlined in Appendix F of the NOFA and certified in Attachment C.

Exhibit C: Capacity

City of Moore, OK

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The City of Moore (City) and its partners have both the capacity and demonstrated experience to manage the proposed projects. The City is a small municipality run by a professional City Manager and two Assistant City Managers. With a combined 70 years of public sector experience, these leaders oversee a professional governing operation that is regularly accountable to the citizens and their elected representatives, the Mayor, and the City Council. Their performance has been noticed. In 2012, CNNMoney highlighted the City as among the [best small cities to live in](#) and the second most affordable suburb in the United States.

The City became a Community Development Block Grant (CDBG) Entitlement Community in 2010, receiving an allocation of \$315,000 per year. Because of the May 20, 2013, tornado, the City received additional CDBG-Disaster Recovery (DR) funding in the amount of \$52.2 million. The City will continue to follow its successful grants management processes and procedures and make improvements on its internal and financial controls. The City is committed to becoming a model CDBG applicant and is implementing an upgrade to its financial software in January 2016 to help achieve that goal. In addition, the City contracted with an external auditing firm to perform internal auditing services for its CDBG-DR funding for the next five years.

As a further show of commitment, the City created a new division to manage the existing CDBG-DR funds and the potential CDBG-National Disaster Resilience (NDR) award, the Capital Planning and Resiliency Division (CP&R). This new division is an expansion and rebranding of the core group that manages existing CDBG-DR funds, previously within the Department of Community Development (DCD). This expanded core group has been organizationally elevated to be located within the City Manager's Office, giving it reach across the whole City government as needed. As shown in Figure 2 and Figure 5, the CDBG Manager, Jared Jakubowski, reports directly to both Assistant City Managers without going through a



director, a clear sign of the importance of CDBG-funded projects to City leadership. See the Management Structure section for a detailed explanation of the new division.

As the City moves forward with an ambitious and forward-thinking plan that has evolved as a result of Phase 1 feedback, we have incorporated additional partners and increased both community engagement and cross-jurisdictional collaboration within our overall plan. The City's experience and capacity to quickly launch our proposed projects will be augmented by that of our partners and contracted support to ensure that the initial funding of these resiliency projects will pay dividends as quickly as possible and for many years to come.

Partnerships

To achieve our goals, we are developing strong partnerships within our community and the region—selecting partners who can assist with planning, implementation, and the relevant science. Figure 1 shows our broad regional partnership, which includes state and local governments, local public schools, higher education, and private and nonprofit entities. First, **our major partners are the University of Oklahoma (OU) and the City of Oklahoma City (OKC)**. The world-class research centers at OU that will participate include the South Central Climate Science Center (SC-CSC), Southern Climate Impacts Planning Program (SCIIPP), Center for Spatial Analysis (CSA), Oklahoma Geological Survey, and Division of Regional and City Planning (RCPL) within the College of Architecture. OKC and its Oklahoma City Water Utilities Trust (OCWUT) are participating entities that provide water services to the City. Other participating public entities are the Oklahoma Water Resources Board (OWRB)—a State agency whose primary duties and responsibilities include water use appropriation, permitting, water quality monitoring and standards, financial assistance for water/wastewater systems, dam safety, floodplain management, water supply planning, technical studies, research, and water resource



mapping—and the Moore Public Schools. Our private partners are OU contractor Adaptation International (AI - for climate resilience expertise), Pioneer Library System (to manage library), and Veolia North America (which manages City water services).

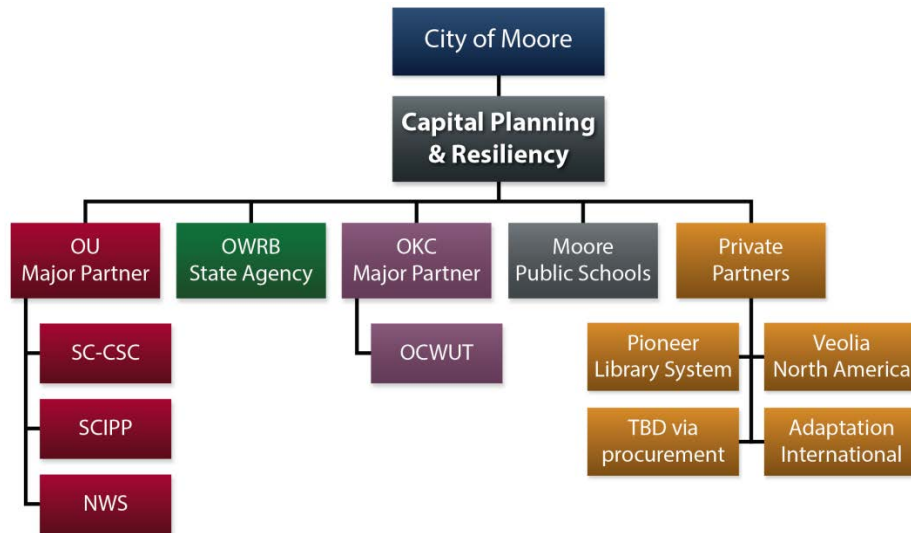


Figure 1: The City’s partners bring additional capacity to our regional strategy.

Past Experience of the Applicant

The City has a great deal of capacity and experience to implement CDBG-funded projects successfully. Budget size alone is not a sufficient measure of the City’s capacity to manage a significant increase in funds, but the results achieved by providing a high quality of life while keeping costs down for citizens paints a better picture. The level of success and national recognition that came with the CNNMoney report is achieved by delivering high-quality public services, and the City will use its direct experience managing CDBG-DR funds and processes to maintain a high level of stewardship over, and effectively administer, the CDBG-NDR funds.

Representative programs/projects from the last three years that demonstrate recent experience managing resilient disaster recovery or other activities similar in scope, scale, and complexity to the ones we propose include the following:



In 2014, the City demonstrated its capacity in the successful completion of the \$52 million state-of-the-art wastewater treatment center using citizen-approved bond funds in addition to \$2 million in Economic Stimulus funds. It is an impressive facility that went from four buildings to 37 and features technological enhancements such as touch screen control monitors that help workers properly maintain the facility. This new facility increases wastewater treatment capacity to 9 million gallons/day. Construction began in October 2010 and was completed on schedule on March 21, 2014. This project is relevant because it is a construction/infrastructure project similar in size and scope to the Draper Water Treatment Plant (DWTP) Upgrades project. It also involved measurable outcomes that resulted in a letter of approval from the Department of Environmental Quality (DEQ) advising that the City has met the “Bio-monitoring & effluent standards” the plant was constructed to address.

The City also administers **CDBG Entitlement** funds. In the 2013 Action Plan, the City identified six projects in the areas of Public Facilities Improvements, Public Services, and Administration that would be funded during the 2013–2014 program year. Funds were allocated to programs that would further the goals of the consolidated plan and the CDBG program. All objectives were met or exceeded. The City managed the administrative costs, the citizen participation process, and monitoring. Public Facilities and Improvements included the Regency Park Sewer Improvements and a City of Moore Utilities Assistance Program. Public Services included the following projects: 1) Aging Services, Inc. to provide homebound Moore Senior Citizens with hot delivered meals. The project was completed in the fall of 2014. 2) Bethesda, Inc. to provide counseling services to sexually abused children. The project was completed in the fall of 2014. 3) Moore Youth and Family Services to provide counseling services to juvenile first-time offenders. The project was completed in the fall of 2014. 4) Moore Youth and Family



Services, Inc. to provide counseling services to children in the Moore Public School program.

The project was completed in the fall of 2014. These projects are relevant because they demonstrate an understanding of managing CDBG projects.

Additional relevant CDBG experience is the \$52.2 million in CDBG-DR funding in response to the May 20, 2013, tornado. The U.S. Department of Housing and Urban Development (HUD) approved the City's action plans for two allocations—\$26.3 million in CDBG-DR funding on December 16, 2013, and \$25.9 million on June 3, 2014. For the first allocation, the City plans to use \$16 million for housing, \$3 million for infrastructure, and more than \$2 million for resiliency, primarily by funding storm shelters or safe rooms. The remaining \$5.2 million is for planning and administrative costs. As of February 2015, the City had received \$1.2 million from this allocation. As of June 1, 2015, the City had obligated \$1.2 million and expended more than \$370,000. The City's second allocation is for \$25.9 million. The City plans to use \$15 million for infrastructure, \$2 million for public facilities, and more than \$3.7 million for resiliency, with the remaining \$5.1 million for planning and administration costs. Information on specific projects can be found on the [CDBG-Disaster Recovery](#) page of the Envision Moore website.

In February 2012, construction began on an \$11.6 million Public Safety Building. The building was approved for occupancy on January 15, 2014. The building houses the municipal court department, emergency management center, 911 dispatch center, and police department. It is a relevant construction project because it is an example of a mixed-use facility in similar size and scope to the proposed Resiliency Center. It also contains a tornado-resistant safe room.

The City is currently completing its Central Park project to improve, enhance, and upgrade the park system. In February 2012, the City presented its plan to the Moore City Council and Moore Parks Board. In August 2012, the Moore City Council called for an election to fund park



improvements. The funding from two sources (a temporary ¼ cent sales tax and a property tax increase) addressed about 80% of the needs identified in the park master plan. In November 2012, voters of Moore approved both funding options by wide margins. On May 12, 2014, work began on the park with an expected opening in early 2016. The total cost of the project is expected to be \$25.9 to \$26 million. Total funds expended as of October 19, 2015, is \$18.5 million. The project is relevant because nearly 1,000 citizens participated in the planning process and enthusiastically supported the project. Moreover, it is an example of the City constructing a safety building, and the park is the proposed home of the Resiliency Center.

General Administrative Capacity

The City, the Moore Public Works Authority, and the Moore Economic Development Authority administer \$116,377,280 in funds for Fiscal Year 2015–2016. Of that, \$8,896,100 is CDBG-DR funding, which currently accounts for 7.66 percent of the budget and funds four full-time equivalents.

The City has demonstrated a long history of successfully managing Federal funds prior to the 2013 tornado. The City became a CDBG Entitlement Community in 2010, with an average allocation of \$315,000 per year. The City realizes that the foundation for good decision making in any community investment is to create a comprehensive plan that incorporates community preferences, socioeconomic impacts, and infrastructure capacity. The City's first comprehensive plan was adopted in 1976. In 1997, a new comprehensive plan, originally known as the Moore Plan 21, was adopted. In 2006, that plan evolved to meet the City's growing needs and is now known as the [Moore Vision 20/20](#). Moore Vision 20/20 builds upon the initial plan and demonstrates that the City has a mature planning process that can support CDBG-NDR funding.



The Moore Vision 20/20 plan helps determine, track, and evaluate project/program outcomes. Moore Vision 20/20 focuses on the following planning processes:

- **Community Action:** Identifies community vision, goals, objectives, and policies, and fosters cooperation between community groups.
- **Social Engagement:** Identifies needed public services, maximizes accessibility and service delivery, and supports neighborhood cohesiveness.
- **Environmental Sensitivity:** Maintains sensitivity to environmental conditions.
- **Physical Resiliency:** Identifies ways to maintain and plan for future infrastructure.
- **Economic Development:** Recognizes opportunities for economic development and highlights opportunities for public/private partnerships.
- **Growth Management:** Ensures that compatible activities are clustered and those that conflict are separated. Develops desirable guidelines presented in the form of policy statements and recommended strategies and standards.

By focusing on ensuring that outcomes are in alignment with Moore Vision 20/20, the City is confident that the four projects will significantly increase the City's resilience.

The City has recently hired a contractor/consultant to revise the plan over the next 18 months. The overall theme of the new plan will be resiliency, using ResilientCity.org's working definition: "A Resilient City is one that has developed capacities to help absorb future shocks and stresses to its social, economic, and technical systems and infrastructures so as to still be able to maintain essentially the same functions, structures, systems, and identity." The plan will include an overall Resiliency Strategy and will focus on a combined social-ecological perspective designed to produce outcomes that contribute to equity, as well as human well-being and ecological integrity.



Moore Vision 20/20 includes \$5 million in water and sewage improvements and eight new wells in the southeast part of OKC near Moore. As part of this vision, the City issued a General Obligation (GO) Bond totaling \$18 million, which funded five major public works projects that are similar in size and scope to the proposed projects.

As a recipient of ongoing Federal funding, the City of Moore is well acquainted with initiating, managing, and closing projects following Federal requirements, including HUD guidance in 24 CFR and Federal Emergency Management Agency (FEMA) guidance in 44 CFR. The City has gained extensive experience with the Federal grant management process, managing expenditures and reimbursements correctly. For example, the City determined the cost-effectiveness of its projects using FEMA’s Benefit-Cost Analysis (BCA) modules.

The separation of grant program implementation from financial management and grant compliance has proven to be a strong model for Federal grant management. CP&R’s role will be project management, coordinating with other City departments and our partners as necessary. The Division Manager will have citywide authority to work with the other City departments to draw on any needed capacity or expertise required to implement the Phase 2 projects.

The City’s Financial Management Division ensures that all Federal grants are administered in compliance with the City’s Purchasing Policies and Procedures and relevant Office of Management and Budget (OMB) Circulars such as the “Super Circular” 2 C.F.R. 200. The City’s Purchasing Policies and Procedures are comprehensive for both construction and non-construction activities and comply with the procurement requirements of Oklahoma State law. The City’s Purchasing Policies and Procedures are typically more restrictive than 24 CFR part 85, OMB Circulars, and 2 CFR part 200. The City has a mature bids/quotes process.



The Financial Management Division oversees the operating budget and the full range of daily transactions. The Finance Department's Accounting Services Division (ASD) has a special grant administration clearinghouse that provides Federal grant management oversight for all City Departments. ASD provides quality control and monitoring, and serves as the primary interface with the City's external Auditors (A-133) for all Federal grants awarded to the City. The Financial Management Division reviews and monitors the Planning Department's grant administration function and also prepares all required monthly, quarterly, and annual grant reporting. Internal auditing is provided by the City Auditor. The City Auditor is a Council-appointed position that is not subject to oversight by the City Manager. Audits are conducted in accordance with the Single Audit Act of 1984, OMB Circular A-133, and the Government Accountability Office (GAO) Government Auditing Standards. These audits meet the requirements of the Office of Inspector General (OIG) and HUD.

After the tornado, City staff members, who are now part of CP&R, led data analysis on tornado recovery, and coordinated closely with the Department of Public Works to develop the City's comprehensive Disaster Recovery Program Action Plan (Action Plan) to address immediate unmet housing, public facilities, infrastructure, and economic revitalization needs within the City resulting from the tornado. In addition, the Infrastructure Recovery and Implementation Plan (IRIP) further refined infrastructure-related data.

OKC. Supplementing the City's experience is the Oklahoma City Planning Department. This department has significant grant administration experience with HUD and a wide range of other Federal funding agencies, including FEMA. OKC is an entitlement grantee for CDBG, HOME Investment Partnerships Program, Emergency Solutions Grant, and Housing Opportunities for



Persons with Aids, formula-based grants and a HUD Continuum of Care (CoC) grantee. In total, OKC's 2015 formula-based funding was \$6,913,568 and its CoC funding totaled \$3,176,100.

OKC's formula-based grant programs are administered by five full-time planners in the Planning Department's Housing and Community Development (HCD) division. HCD is responsible for the contracting of program activities that comply with the regulatory guidance for each specific grant program. HCD also administers OKC's housing rehabilitation programs that include another nine full-time staff members. Financial management and grant compliance services are provided by five full-time administrative and accounting positions in the Planning Department's Administration Division.

OKC also has extensive experience managing disaster recovery funding from both HUD and FEMA. OKC's most recent experience with CDBG-DR funding is through the Disaster Relief Appropriations Act, 2013. OKC has received two CDBG-DR funding awards totaling \$33.5 million from the Oklahoma Department of Commerce's \$93.7 million HUD allocation. The first award totaled \$8.7 million and is being used to:

- Complete drainage studies in the Oklahoma River Basin and the Deep Fork Basin;
- Reconstruct approximately 5.5 miles of arterial and neighborhood streets damaged by debris removal from the May 20, 2013 tornadoes;
- Construct drainage improvements along S Walker Avenue between SW 25th St and the Oklahoma River; and
- Provide single and multifamily housing rehabilitation and installation of storm shelters in owner-occupied houses damaged during the May 2013 severe storms associated with FEMA Major Disaster Declaration DR-4117.



The second award for \$24,776,650 is being used to make electrical improvements and to install permanent emergency power generation at the DWTP. See [Exhibit E](#) for more information on how this activity is related to our DWTP project.

OKC’s first experience with HUD CDBG disaster recovery funding began in 1995 after the bombing of the A.P. Murrah Federal Building. Between 1995 and 2001, OKC received four CDBG Supplemental allocations and Economic Development Initiative grants totaling \$53.5 million and targeted for redevelopment of the bomb affected area. The funding was used to reconstruct infrastructure, provide direct assistance to damaged properties, and establish the Murrah District Revitalization Loan fund that continues to assist small businesses in the area.

All past and present OKC disaster recovery activities awarded by HUD have been rapidly established and successfully implemented. In those instances when OKC was the direct HUD grantee, all outcomes were tracked through Disaster Recovery Grant Reporting (DRGR) with no adverse monitoring findings or concerns regarding expenditures or outcomes. In fact, HUD OIG conducted capacity monitoring during the Neighborhood Stabilization Program (NSP) implementation, which lasted for approximately three months, and OIG did not identify a finding or concern in their final report.

The following table summarizes the City of Moore and its major partners’ general administrative capacity:

General Administrative Capacity	City	OKC	OU
Project/Program management and logistics	√	√	√
Procurement (both professional services and construction)	√	√	√
Contract management	√	√	√
Financial management	√	√	√



Accountability, QC/QA, monitoring, internal audit	√	√	√
Rapid program design and launch	√	√	√
Determining, tracking, and evaluating project or program outcomes	√	√	√

Technical Capacity

The City of Moore will employ an interactive, interdisciplinary team model to manage our cross-disciplinary partnerships. This approach relies on collaboration and empowering team members to develop solutions to complex problems as they arise. CP&R will integrate information from partners to inform decisions on the four proposed projects. Through its construction management professionals, CP&R possesses the technical capability to evaluate project design for quality and long-term resilience. This technical capacity is not dependent on the ability of the major partners, but will draw on their substantial technical capacity to supplement our own, acquiring contracted support if needed. This cross-disciplinary technical capacity will assure that we implement a highly effective and integrated set of projects to produce resiliency and environmental, social, and economic benefits well into the future.

CP&R will be responsible for all project management duties, activities, and coordination and oversight of partners, who will in turn coordinate the planning, design, and implementation functions (City agencies, OKC, and OCWUT) and the relevant science (OU and Federal partners). The City’s cross-disciplinary capacity to design and implement projects is based on the blending of our core functional capabilities with the technical and scientific capabilities of the City’s partners. The City has long purchased all of its water from OCWUT, so this will be a natural and seamless partnership on the water infrastructure projects. The City will also partner with OU, coordinating scientific knowledge and capabilities across their relevant research



centers, academic departments, and Federal partners, the SC-CSC, and the National Weather Service (NWS). The City's partners helped establish the baseline science for this application.

The City has extensive cross-disciplinary experience implementing large Federal grants, including the \$52 million in CDBG-DR projects as well as \$2 million in American Recovery and Reinvestment Act of 2009 stimulus projects, which focused on the rehabilitation of transportation infrastructure and energy efficiency and conservation projects.

OKC. Supplementing the City's technical experience is OKC's Utilities Department and OCWUT, which manage a system of over 3,000 miles of water lines and over 2,500 miles of sanitary sewer lines with an annual capital improvement budget of \$275 million. The OKC service area includes most communities within the metropolitan statistical area. According to the 2010 Census data (U.S. Census Bureau, Population Division, 2015), the Metropolitan Statistical Area has a population of about 1.3 million. Water is provided through three water treatment plants (Draper, Hefner, and Overholser), delivering up to 39 billion gallons of potable water on an annual basis. There is also a Raw Water Division of the Utilities Department that oversees the delivery of water to OKC. OCWUT currently maintains water rights to three reservoirs: McGee Creek Reservoir, Atoka Reservoir, and Canton Lake.

The Utilities Department and OCWUT possess the specialized staff and engineers to manage large-scale water and sewer projects. The Utilities Department is currently implementing a \$750 million water line project that will create a second system of pipelines from southeastern Oklahoma to Lake Stanley Draper Water Treatment Plant (DWTP). The new pipelines will increase the amount of water that can be pumped from Lake Atoka and McGee Creek.

OKC has an established partnership with the City regarding the DWTP, which is a critical component to increasing conservation and providing a reliable water supply. OKC has completed



numerous large community and economic development activities that have transformed the City over the past 15 years under its Metropolitan Area Projects program.

University of Oklahoma (OU). OU is a Very High Research Activity institution, the highest tier. Research expenditures for Fiscal Year 2013 topped \$284 million, and, in 2013, OU's Research Campus was named the nation's top research park by the Association of University Research Parks. As a former governor and U.S. senator, OU President David Boren is a strong leader with knowledge of Federal programs, and he will ensure institutional support for the scientific teams.

SCIPP is a multi-disciplinary, multi-institutional program at OU that conducts analyses of natural hazards, their impact on communities, and engagement processes with communities. SCIPP leads the Southern Plains drought pilot for the National Integrated Drought Information System, a multi-million-dollar Federal initiative to lessen the impacts of drought. The City will also benefit from the working relationship SCIPP has with Federal scientists at the National Oceanic and Atmospheric Administration (NOAA).

NWS operates a \$67 million research center on the OU campus and is the largest such center of its kind in the nation, with more than 600 Federal and university employees. They work closely with SCIPP to provide operational weather forecasts, watches, warnings, and advisories. With its county warning area covering two-thirds of the state, including the City, it has had to forecast and respond to some of the state's most significant weather events.

The SC-CSC is co-governed by the U.S. Geological Survey (USGS) and OU. Its research includes high-resolution global climate modeling and downscaling techniques to provide climate projection output without having to duplicate the efforts within the NOAA network. Its OU leaders are Dean Berrien Moore III, Coordinating Lead Author for the IPCC Third Assessment



Report (2001), and Professor Renee McPherson, Lead Author for the Great Plains chapter of the National Climate Assessment (NCA 2014). The SC-CSC is leading national efforts to evaluate downscaling techniques used for climate change projections and, with its partners, will provide projections and expertise in our Regional Resiliency Impacts (RRI) project.

Filling out our need for scientific support in their areas of expertise are OU research centers: the Center for Spatial Analysis, the Center for Risk and Crisis Management, and the Institute for Quality Communities.

Together, with the experience of the City’s and OKC’s usual planning activities, our team possesses strong regional planning capacity. In fact, RCPL of OU’s College of Architecture has been training planners for 65 years through its master’s program. This program serves Oklahoma communities when its faculty and students undertake various planning activities across the state.

The following table summarizes the City’s and our partners’ technical capacity:

Technical Capacity	City	OKC	OU
Risk, impacts, and vulnerability assessment	√	√	√
Management of project design	√	√	√
Site, city, and regional planning	√	√	√
Flood insurance and floodplain management	√	√	
Insurance industry issues	√	√	√
Green (nature-based) infrastructure planning and implementation	√	√	√
Pre-development site preparation	√	√	√
Property disposition (as applicable)	√	√	√
Leveraged/mixed financing	√	√	√
Acquisition and disposition of real estate	√	√	√



Rehabilitation and reconstruction of structures	√	√	
Redevelopment of property	√	√	
Remediation and restoration	√	√	
Accessing operating and investment capital	√	√	√
Assessing technical feasibility and value engineering	√	√	√

Community Engagement and Inclusiveness

In the years since the tornado, the City has learned a great deal about the importance of engaging its citizens in making recovery decisions. Based on this experience, we have developed a five-step consultation process that will help us formalize stakeholder consultation during the Phase 2 process: 1) develop a consultation plan, 2) use best practices to facilitate conversations, 3) incorporate citizen feedback into the plan, 4) document the conversation, and 5) report results back to the people. For Phase 2, the City held more than 20 meetings and public outreach engagements as detailed in [Attachment C](#). Seven of the meetings were efforts to reach low- and medium-income individuals, with one specifically reaching out to the Hispanic population.

The City’s capacity to engage community stakeholders resides in the direct outreach to citizens by the Mayor and City Council members, as well as the administrative outreach of the City Manager’s Office and the Department of Marketing and Public Information (MPI). MPI is responsible for helping citizens access and understand City services and policies, and their capacity

Support for Resiliency Projects

“As a resident of Moore, I am interested in seeing improvements in the infrastructure and resiliency. I completely support this city's quest to gain approval of its bid for funds through this competition.”



includes traditional and social media outlets, the City government access channel (Channel 20), and the City's website.

Envision Moore (<http://envisionmoore.org>) is the City's community engagement portal for CDBG-DR and CDBG-NDR funded projects. Designed as a site for citizens to submit ideas and recommendations to improve City services, Envision Moore offers discussion spaces and forums to communicate to City managers, particularly regarding tornado disasters and recovery. Citizens can vote on issues that are important to them, engage one another in thought-provoking open discussion, and participate in surveys—all to “renew, reshape, and rebuild Moore.”

KOCO-TV and its weatherman, Damon Lane, will help with regional outreach and assist in reaching target populations not already engaged in community outreach. The 2013 tornado really hit home for Mr. Lane, who lives in the City of Moore and the tornado struck his neighborhood. His family rode out the storm in their shelter while many nearby homes were damaged or destroyed. He has been active in community recovery efforts ever since, and was nominated for an Emmy for his coverage. He has pledged to be the public face of our efforts to build regional resiliency, encouraging his very large TV audience to participate in our efforts.

Regional Collaboration. The City's development of its NDRC application was accomplished with strong community engagement. Oklahoma City engaged its Citizens Committee for Community Development on unmet recovery needs associated with FEMA Disaster Declaration DR-4117. This 20-member committee of neighborhood leaders and social service providers appointed by the Mayor makes recommendations to the City Council and to the Council Neighborhood Conservation Committee on community development issues. The Committee was consulted on all projects and support long-term community resilience.



The NDRC citizen engagement in OKC has both regional and local components. The regional component was (and will continue to be) accomplished through the ongoing reconstruction and recovery efforts of the Long-term Area Recovery Committee (LARC) that was established in the aftermath of DR-4117. LARC has evolved into a permanent organization serving as a forum for agencies providing long-term disaster recovery services in the OKC region that includes Oklahoma County, northern Cleveland County, and McClain County. LARC is composed of representation from the American Red Cross, the Neighborhood Alliance of Central Oklahoma, Oklahoma Small Business Development Centers, county and local governments in central Oklahoma, and more than 20 other supporting organizations.

To further engage the region, OKC staff met with the Central Oklahoma Emergency Management Association (COEMA). COEMA includes emergency management and disaster recovery professionals and stakeholders from a variety of entities including: Tinker Air Force Base, Oklahoma State Emergency Management, Association of Central Oklahoma Governments (ACOG), Oklahoma County, Oklahoma City-County Health Department, University of Central Oklahoma, and the cities of Edmond, Del City, Shawnee, Midwest City, and Moore. All were invited to lend their expertise to the proposed resiliency activities.

OKC also collaborated with the Oklahoma County Local Emergency Planning Committee (LEPC), a nonprofit organization composed of police and fire emergency response personnel, industry and environmental representatives, news media, and interested citizens of Oklahoma County. The mission of LEPC is to enhance the protection of the community and environment from hazardous materials incidents through planning, preparation, and communication between citizens, businesses, and government. The LEPC includes representation from OKC Fire Department, Oklahoma Department of Environmental Quality, Oklahoma County Emergency



Management, OKC Police Department, City of Edmond, Logan County Emergency Management, Oklahoma Air National Guard, OKC Emergency Management, Oklahoma City-County Health Department, and others involved in preparedness, response, and recovery.

OKC staff engaged the Local Preparedness and Planning Committee (LPPC) to collect feedback and gauge support of the proposed activities. The LPPC is composed of representatives from most of OKC Departments (Police, Fire, Public Works, Utilities, Airports, etc.) and entities with expertise in response or recovery including area hospitals and ambulance services, American Red Cross, Oklahoma City-County Health Department, Oklahoma Electric Cooperative, Oklahoma Gas & Electric, local universities, and public school districts.

The local citizen engagement has been concentrated on citizen input meetings and distribution of survey instruments. A series of three meetings were conducted on September 3, 9, and 14, 2015. The initial meeting was held at the Will Rogers Gardens Exhibition, the second meeting was held in the Civic Center, and the third meeting was held at the Latino Community Development Agency (LCDA). The meeting at LCDA was critical as south OKC is directly served by DWTP and has the highest concentrations of Hispanic persons in OKC.

During meetings, the application development team reviewed the disaster-related damages and proposed solutions to reduce the risk of future damages. Participants were encouraged to provide input on other unmet community needs, their preferences on the design and location of needed facilities, and priorities for activities proposed for funding. Citizen engagement meetings will continue to be held throughout the project design and implementation processes.

Prior coordination with these communities makes this effort relatively seamless. The City's relationship with OKC extends to emergency services. In addition, the City's membership in ACOG allowed us to collaborate with communities throughout the region in planning for public



safety, transportation, water, and economic development. Our strategy of broadening our geographic scope to include OKC and the ACOG communities will help us address our water infrastructure challenges and help reach the vulnerable populations in our region.

The City's scientific partner, OU's SCIPP, has also engaged with several neighboring communities to perform in-depth work with selected communities that are addressing various aspects of vulnerability to hazards, and to share best practices from local, regional, and national arenas as well as early hazard identification solutions. SCIPP conducts regional webinars and offers a monthly newsletter that summarizes research and products, and provides web-based tools and training for assessing climate-related hazard risks. SCIPP and SC-CSC also participate in community and regional meetings to provide relevant climate and climate change information for planning processes, and this includes a focus on vulnerable populations. Both have conducted special engagement and training with tribal communities in Oklahoma and surrounding states to discuss their vulnerabilities and needs for relevant climate and hazards information. Many of the RCPL faculty specialize in the areas of planning for vulnerable populations.

The City's outreach capacity contributed to our excellent response rate to the CDBG-DR Action Plan development. The City conducted two public hearings, the first on January 8, 2014, to identify community needs, and the second on March 5, 2014, to consider action plan recommendations. The draft plan was published on February 24, 2014, for a seven-day comment period. The public hearings were advertised by posting public notices in the *Daily Oklahoman* and the *Moore American*. The City Council approved the plan on March 17, 2014.

The City empowers its community leaders through numerous boards and commissions that provide authority and oversight over many of the City's functions. These boards generally consist of three to nine citizens and include the Adjustment Board, Electrical Board, Mechanical



Board, Parks Board, Plumbing Board, and the Planning Commission. Informally, the Moore Community Coalition is a group of residents, businesses, and organizations that focuses on supporting healthy lifestyles through building partnerships, policy advocacy, and addressing community needs. OKC provides myriad informal opportunities to harmonize the diverse perspectives of its citizens, including the Neighborhood Alliance of Central Oklahoma, which serves as a liaison among government, businesses, and citizens; creates neighborhood associations; and provides expertise on neighborhood issues and local government operations.

An example of regional collaboration is a series of public meetings held throughout the Central Oklahoma region to encourage feedback for [CentralOK!go](#), a transit study of potential future transit modes and alignments within three corridors in the greater metropolitan area. The study considered multiple modes of public transportation for commuter service including commuter rail, light rail, modern streetcar, bus rapid transit, and express bus. Meeting locations were accessible and provided reasonable accommodations for people with disabilities in compliance with the Americans with Disabilities Act. The study focused on improved mobility, improved job access for workers, accessibility for those with physical, age, or economic limitations, and economic development and growth. All activities, outcomes, and other project details were made available on a project website and through social media. CentralOK!go provides the groundwork for establishing a governing structure, funding mechanisms, and phasing opportunities for the implementation of a regional transit system. A steering committee is currently working to establish the framework for a regional transit authority.

Another milestone demonstrated cross-disciplinary collaboration. The City is the first in the country to approve [new residential building codes that focus on creating structures that can withstand a tornado](#). A National Science Foundation team, with members drawn from five



universities including OU, diagnosed the damage to homes destroyed by the 2013 Moore tornado. The team used the latest research and engineering technology to create the new codes, which require roof sheathing, hurricane clips, and wind resistant garage doors to help new homes withstand winds up to 135 miles per hour.

CP&R has become proficient in preparing for and managing public meetings. Since the 2013 tornado, CP&R has coordinated and facilitated hundreds of meetings, working closely with a large number of organizations to gather data to include in reports to the City Manager, the City Council, and the public during public meetings. This experience has allowed CP&R staff to learn from mistakes and improve as the need for community engagement remains at the core of our efforts to improve resiliency.

The following table summarizes the City and our partners’ community engagement and inclusiveness capacity:

Community Engagement and Inclusiveness Capacity	City	OKC	OU
Regional collaboration	√	√	√
Cross-disciplinary collaboration	√	√	√
Community engagement and outreach	√	√	√
Project coordination in partnership with other key stakeholders	√	√	√
Consultation and stakeholder involvement	√	√	√
Working productively with other organizations	√	√	√

Management Structure

Figure 2 shows how the City is organized. As the applicant, the City will draw on all aspects of the City government to support and implement NDRC projects. The City will administer and



directly disburse the CDBG-NDR funding to partners, contractors, and other eligible beneficiaries. The City will implement the programs and activities primarily through dedicated staff, partners, and third-party contractors.

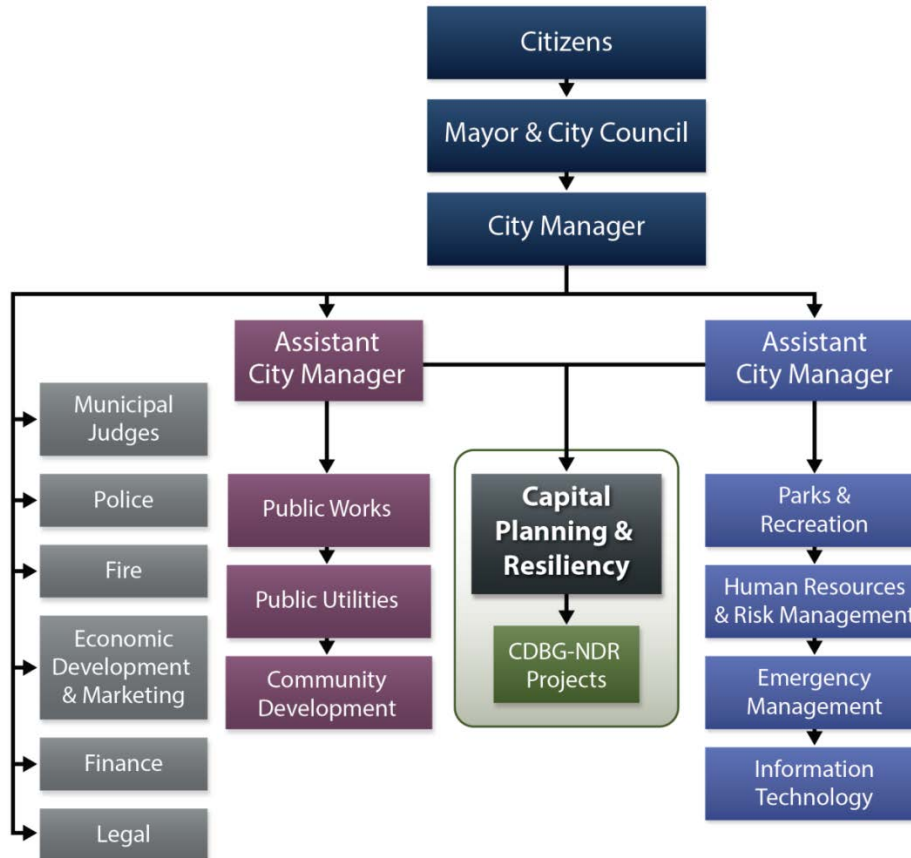


Figure 2: City of Moore's Organization Chart

CP&R will be assigned the management responsibility for all CDBG-NDR funds on behalf of the City as shown in Figure 3. CP&R will also manage the Smart Meter and Resiliency Center projects directly, leveraging existing City resources to assist as necessary. CP&R will oversee its major partners in the management of the other two projects. OU will lead the RRI project, and OKC will manage the DWTP project. Contractors will be hired to provide monitoring, auditing, and other technical services, as needed.

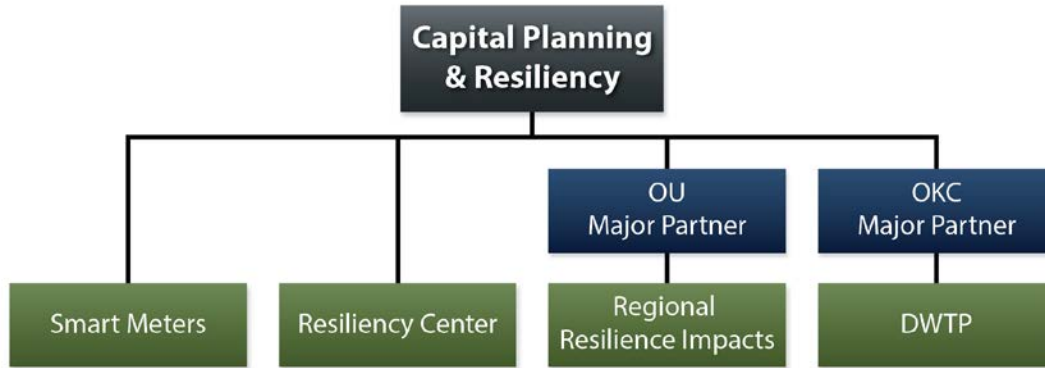


Figure 3: CP&R has management responsibility for all CDBG-NDR funds.

The specific CP&R staff who will administer the CDBG-NDR funding are shown in Figure 4. These staff members will be responsible for administering all aspects of the City’s CDBG-NDR program, including complying with Federal requirements related to financial management and control, programmatic compliance and monitoring, affirmative fair housing, and the prevention of fraud, waste, and abuse. CP&R staff will oversee all contractors, working closely with our partners, processing the necessary payments, tracking projects and program activities, reporting in the Federal DRGR system, and coordinating activities of other agencies related to tornado recovery.

The City’s management structure will expand to provide the increased capacity necessary to focus on attaining project objectives and meeting program mission goals. The City intends to add two additional inspectors shown as authorized in Figure 4, in addition to adding contract support. Positions sought include Program Manager (Housing), Application Intake and Evaluation Specialist (Housing), and Administrative Assistant for CDBG-DR. Consultants will be hired to provide additional administrative services, possibly including those related to compliance and monitoring, infrastructure, planning and administration, and services for environmental review (including historic preservation review), architecture and engineering, legal, internal auditing, and construction management.

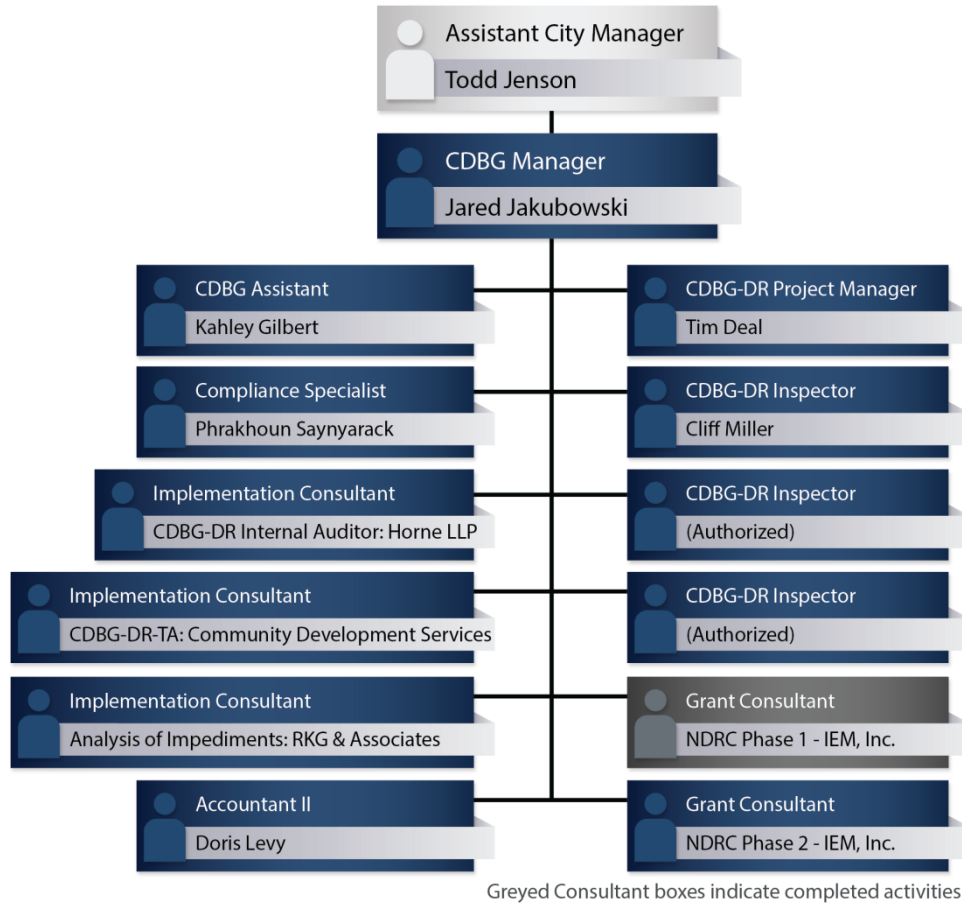


Figure 4: City staff who will administer the CDBG-NDR funding

The City’s Internal Auditor (Horne CPA) for CDBG programs reports to the City Manager and is responsible for ensuring that procedures to detect fraud, waste, and abuse are both adopted and implemented in accordance with Federal requirements and consistent with the Statement on Auditing Standards No. 99 and standards established for the International Standards for the Professional Practice of Internal Auditing as promulgated by the Institute of Internal Auditors.

City staff will also oversee Federal requirements associated with programmatic compliance and monitoring. Staff members will be responsible for ensuring the overall administration of the Funding complies with all applicable Federal requirements. They will monitor other City staff to ensure the proper implementation of consistent processes and procedures, particularly as they



relate to the identification and prevention of the duplication of benefits. This compliance team will also be responsible for monitoring all the City's contractors and service providers as detailed in the CDBG-DR Compliance and Monitoring Manual. As previously noted, there will also be long-term compliance requirements associated with some of these program activities. Due to the scope and complexity necessary to meet these Federal obligations, the City intends to use the full amount HUD allows the State to allocate for administration of the funding (i.e., 5% of the grant).

Oklahoma City's Management Structure

OKC is operated under a Council-Manager form of government. The City Manager is responsible for over 4,500 personnel in 15 line departments and a \$1.2 billion annual budget. The departments responsible for development and implementation of the NDR activities include Planning, Public Works, and Utilities. OKC's Planning Department, led by Aubrey Hammontree, is composed of 50 personnel. Public Works, directed by Eric Wenger, has 406 personnel, and the Utilities Department has 772 staff members under the direction of Marsha Slaughter.

- Steve Rhodes, AICP, Grant Administration Programs Planner, Planning: Mr. Rhodes manages the grant program accounting and compliance, including CDBG, and will help ensure that the proposed activities are in full compliance with applicable HUD requirements.
- Sam Samandi, P.E. Civil Engineer V, Utilities: Mr. Samandi manages the engineering division, including capital improvement projects and raw water sourcing.
- Larry Hare, P.E., Civil Engineer IV, Utilities: Mr. Hare is the raw water manager and will be directly involved with all aspects of the grant process. Mr. Hare will ensure that all associated parties will have all needed information in the pursuance of this grant.
- Chisom Obegolu, E.I., Engineer-In-Training, Utilities: Mr. Obegolu is the project manager overseeing the coordination of the project from preliminary design to construction.



- Tom Crowley, P.E., Carollo Engineers: Mr. Crowley is the design Engineer of Record for the various projects and will help provide some infrastructural analysis for such projects.

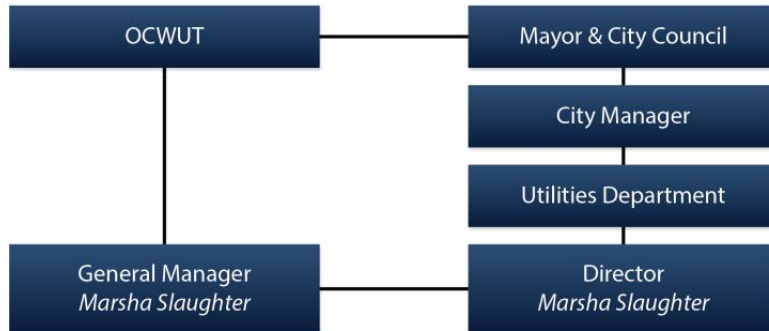


Figure 5: OCWUT is governed by the OKC City Manager.

As noted earlier, OKC’s Planning Department will be responsible for OKC grant administration, and the Utilities Department and OCWUT will be responsible for all infrastructure improvements at the DWTP. The infrastructure improvements will occur in three phases: design, construction, and operation. Per the design phase, the city will engage an engineering firm with high technical expertise, substantial experience, and familiarity with the water system. During construction, OCWUT will seek services from the most qualified contractors and experienced project managers and inspectors. OCWUT currently has several staff based at the treatment plants who are fully dedicated to its maintenance and operation.

OKC and OCWUT have extensive experience in the design, construction, and maintenance of highly technical and sophisticated projects with the use of local and Federal grant funds. An example of this would be early 2015 when OKC applied for and received \$24,055,000 in CDBG-DR funds, which were part of the funds allocated to the Oklahoma Department of Commerce by HUD. OKC also applied for and received a FEMA Pre-Disaster Mitigation Grant in the amount of \$2,999,000 for the funding and installation of permanent emergency generators at the DWTP.



Civil Rights. The City contracts annually with the Metropolitan Fair Housing Council (MFHC) to investigate and mediate housing discrimination complaints and provide fair housing training. The MFHC helped us develop our [Five Year Consolidated Plan](#), [CDBG Entitlement Action Plan](#), and the associated [Housing Needs and Impediments to Fair Housing](#) analyses. The City works diligently to lessen the racial and economic disparity impacts identified as impediments to fair housing choice, including offering active transportation opportunities via the City's Trails Plan for all residents, regardless of age, income, or disability status; promoting and supporting the provision of services for the homeless; and distributing information about housing rehabilitation and emergency home repair programs, as well as down payment assistance, and other area sources of funding to encourage home ownership.

Partner Management Structure. See Figure 1 for partner management.

Partner Dropout Plan. The City has strong commitments from its partners to remain vested throughout the life of the funded projects, as we are vested deeply in this region. The strength of OKC's commitment is shown by our long-standing agreement on the current provision of water services. The OU commitment is strengthened by the personal involvement of OU President David Boren, who, as former Governor and U.S. Senator, understands the challenges of the region very well. As necessary, temporary contract support will be used to increase capacity.



References

Reference 1: Tom Cole, U.S. Representative for Oklahoma's 4th Congressional District

Norman, Oklahoma Office:

2424 Springer Dr. #201, Norman, OK 73069

Phone: 405-329-6500

Washington, D.C. Office:

2467 Rayburn HOB, Washington, D.C. 20515

Phone: 202-225-6165

Send email via: <https://coleforms.house.gov/contact/default.aspx>

Reference 2 is an article on the \$12 million Public Safety Center. "Moore Public Safety Center is dedicated." NewsOK. June 16, 2014. <http://newsok.com/article/4914854>

Reference for OKC: Annie Vest, State Hazard Mitigation Officer, Oklahoma Emergency Management, PO Box 53365, Oklahoma City, OK 73152. Office: 405-521-3140. Email: annie.vest@oem.ok.gov

Reference for OU: T. Douglas Beard, Jr., Ph.D., Chief, USGS National Climate Change & Wildlife Science Center, MS-516, 12201 Sunrise Valley Drive, Reston, VA 20192. Office: 703-648-4215. Email: dbeard@usgs.gov

Exhibit D: Need

City of Moore, OK

Filename: moore2exhibitd.pdf



Unmet Recovery Need and Target Geography

On Monday, May 20, 2013, a massive, mile-wide F5 tornado with winds up to 200 mph killed 24 people during 35 terrifying minutes of destruction across the City of Moore (City). In this short time frame, the City saw two schools, a school administration building, a regional hospital, 90 businesses, and more than 2,400 housing units damaged or destroyed. The path of massive destruction was eerily similar to the path taken by a tornado on May 3, 1999. The President declared the 2013 tornado a disaster (DR-4117), and the City received a Community Development Block Grant Disaster Recovery (CDBG-DR) allocation of \$52.2 million. However, according to the [Infrastructure Recovery and Implementation Plan \(IRIP\)](#), the City continues to suffer from \$142 million in unmet infrastructure needs that could be met in part by a National Disaster Resilience Competition (NDRC) award. The IRIP and Exhibit D of our Phase 1 application provide the evidence of our Unmet Need.

In our Phase 1 application, the City used a comprehensive science-based risk approach to address risks faced by the region. This approach focused on the risks that are common among the multiple hazards we face and the protection of our water supply. Droughts wreak havoc on water supply and tornadoes damage the physical infrastructure. The 2013 tornado revealed a need to strengthen our infrastructure, protect our economy, and educate our citizens on the hazards inherent to our area. Due to damage to the water infrastructure, we lost 7.5 million gallons of water to 1,500 leaking meters. Whole sections of water were turned off to control losses, depriving emergency services of resources to fight fires caused by the tornado, and affecting business operations across many industries. City parks were significantly damaged and will require major investments to recover.



This tornado and the 2011–2012 drought revealed to the City a need to strengthen our water infrastructure, educate our citizens on the hazards inherent to our area, and protect our economy by promoting resilience innovations and creating a culture of resiliency.

The Draper Water Treatment Plant (DWTP), located in Cleveland County, serves approximately 57 percent of Oklahoma City (OKC) area residents and businesses with potable water. DWTP lost power for more than 24 hours following the 2013 tornado. To prevent future plant failures due to power outages, the DWTP received CDBG-DR funding to improve electrical systems and install permanent emergency power generators to prevent future plant failures due to power loss. The recent drought forced DWTP to nearly double its treatment capacity as the water levels ran down faster at the Hefner water treatment facility, the only other one in the region, adding pressure on the DWTP systems and increasing maintenance costs. Moreover, recent earthquakes forced DWTP to repair pipes throughout its system at a faster rate. The DWTP Upgrades are critical to our overall water resiliency strategy.

From a social resilience standpoint, the unmet need remains the lack of understanding and awareness of innovations and strategies that can provide greater protection against the regular and persistent risks and vulnerabilities facing the region from severe thunderstorms, tornadoes, and droughts, with a long history of each. While some people may focus on the risks of tornadoes, others may be more worried about drought. Understanding the complexity of climate change dynamics is not as necessary as understanding what to do about them. For example, the Third National Climate Assessment in 2014 found that more tornadoes occur on the same day, and the number of days with multiple tornadoes has been increasing. While most people understand this research finding as predicting more extreme weather, what remains is a need for



a comprehensive public understanding of what to do about the risks. Figure 6 shows the overall trend in tornadoes over the past century in our region.

Moreover, the recent drought in Oklahoma had wide-ranging effects on the

state and regional economy, costing \$2 billion in losses in 2011 and 2012. According to data from the National Oceanic and Atmospheric Administration (NOAA), this drought was the worst since 1956, and the effects conjure up memories of the legacy of the 1930s Dust Bowl. Figure 7 shows that drought risks are increasing in the Central Plains of the U.S., which includes

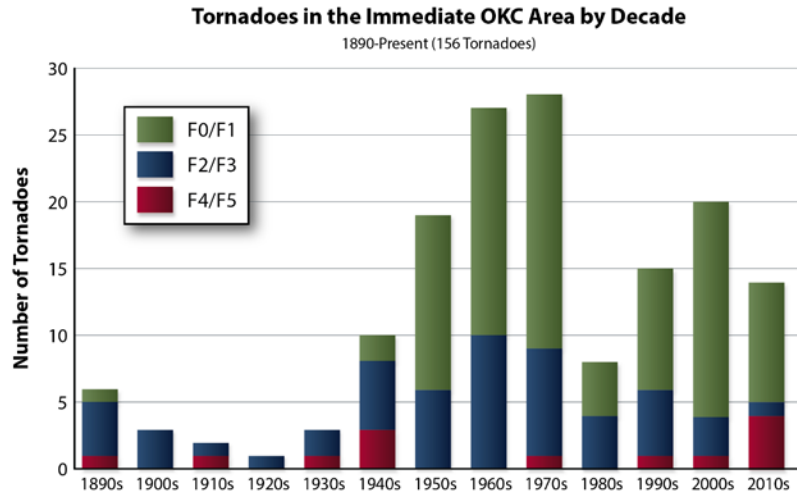


Figure 6: Tornado trend in Oklahoma City region

Oklahoma.

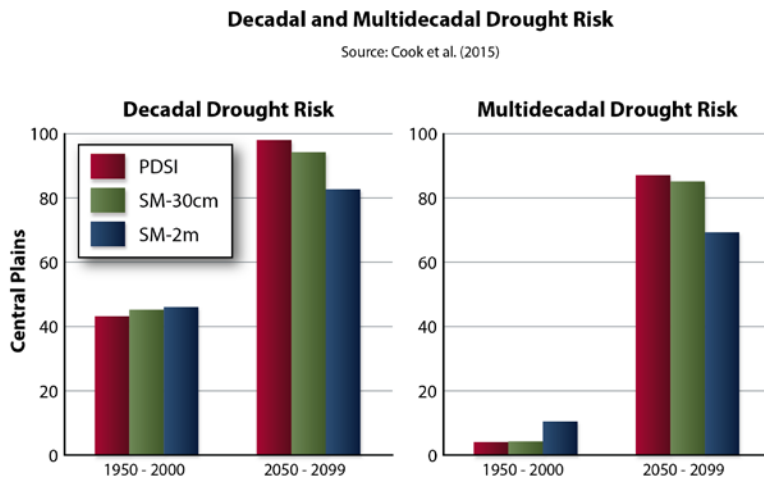


Figure 7: Drought trends in the Central Plains Region

The projects proposed by the City in Phase 2 (Smart Meter System, Resiliency Center, Regional Resiliency Impact (RRI) project, and DWTP

Upgrades) will address these unmet needs and provide

improved resiliency to targeted geographical areas. The Smart Meters and DWTP Upgrades will address the physical resiliency needs of our water infrastructure, and the Resiliency Center and



RRI projects will address the social resiliency needs of our citizens, neighboring communities, businesses, and schools.

Target Geography. The specific, overall geography in which the City will carry out its proposed projects is a large portion of the OKC metropolitan region. This service area is shown in Figure 8 below, and includes Canadian, Cleveland, Grady, McClain, and Oklahoma Counties. This service area represents the intersection of the membership of the Association of Central Oklahoma Governments (ACOG) and the DWTP service area, and extends well beyond the OKC Metropolitan Statistical Area (MSA).

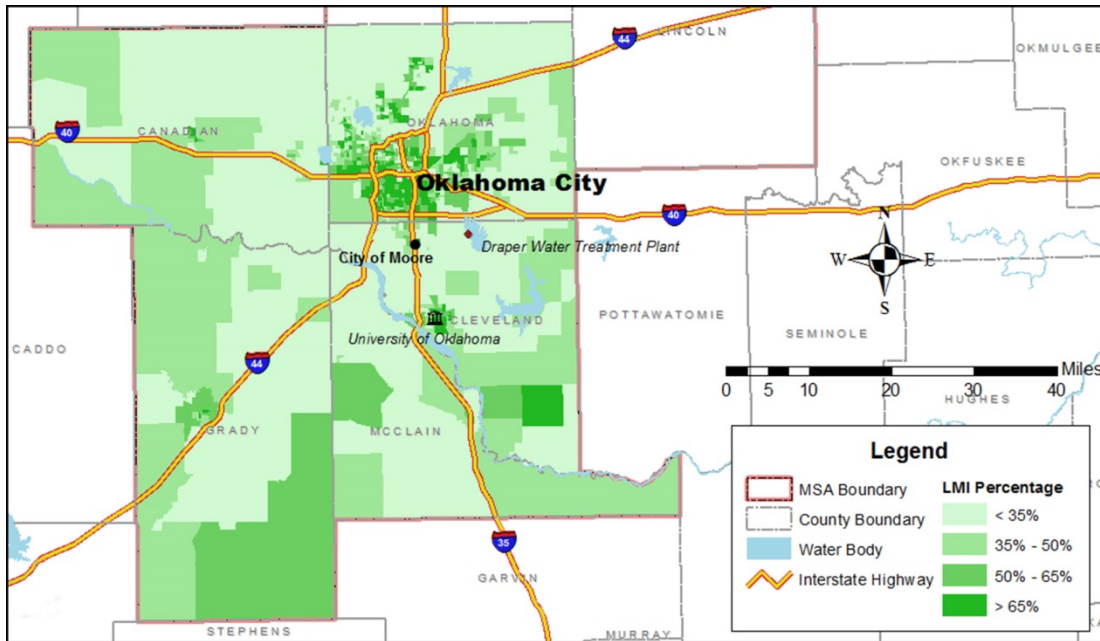


Figure 8: The City's target geography

ACOG, an association of 44 city, town, and county governments in the region, represents a population of roughly 1.1 million people encompassing an area of just over 2,900 square miles. These city, town, and county jurisdictions range in population from Smith Village (40) to Oklahoma City (548,242).



The City of Moore is a small municipality just south of OKC with a population of approximately 55,000. Although the Moore Housing Market Area can be described in general terms as upper middle class, research has shown that approximately 23 percent of all households in Moore are considered to be of moderate to very low income. As of 2008, Moore had an estimated 4,500 households who fall into the income bracket of \$34,999 or less, and about 2,000 households are on varying degrees of public assistance.

The recurring natural hazards faced by our communities include the most vulnerable in our population, shown in Figure 8 above and in a series of maps located in [Attachment E \(Att. E\)](#). These maps together show the correlation between Low to Moderate Income (LMI) and social vulnerability, and our target area is designed to capture as many as are feasible. First, [Map 2 in Att. E](#) shows a map of all persons below the poverty level in the region. It shows that the vast majority of them are located in the central part of OKC and the southeastern corner of Cleveland County. [Map 3 \(Att. E\)](#) shows a map of all persons older than 62 years of age, and it too shows a disproportionate location of this vulnerable population in the central part of OKC and the southeastern corner of Cleveland County. [Map 4 \(Att. E\)](#) shows that the areas where minority persons reside tend to fall in the central and southern parts of OKC, near Moore, in the southern parts of Cleveland County and in the western part of the region in Canadian County. Similarly, [Map 5 \(Att. E\)](#) shows that persons with disability status tend to locate in the central, eastern, and southern parts of OKC, near Moore, and in the western part of the region in Canadian County, among other areas.

Most Impacted and Distressed. The City was identified by the Department of Housing and Urban Development (HUD) as being Most Impacted and Distressed (MID) because of the May 20, 2013, F5-level tornado. The tornado's impact on the City's infrastructure included damages



to the publically-owned utilities, parks and recreational areas, and buildings, including schools. Public water supply and wastewater systems suffered damage and loss of revenue from the reduction in the number of homes and businesses purchasing services. Additionally, grate and hood damage, insufficient armoring, evidence of ponding, and significant channel damage from erosion were noted cases of environmental degradation in several areas throughout the City.

The IRIP reports significant infrastructure damage based on an Infrastructure Rating Index (IRI). The IRI tends to be higher with the older and larger infrastructure. The IRI takes into account the following factors to determine priority of the need for infrastructure: background, proximity, damage, LMI, health/safety, long-term recovery/economic revitalization, sustainability, condition, and opportunity. The higher the score, the more the needs are warranted associated with one or more factors for a given category of infrastructure.

The IRI score for the City's infrastructure damage was 586, which is relatively high. This aggregate score includes IRI component scores of 110 for street infrastructure, 103 for environmental degradation, 85 for sidewalks, 83 for sewage, 77 for water distribution infrastructure, 71 for bikeways and trails, and 57 for gateways and streetscapes (see IRIP, page 11). After consultation with citizen stakeholders and partners, we elected to tackle the unmet needs associated with the sewage and water distribution infrastructure, amounting to 160 points of the total 586 IRI score. Table B1.7 of the IRIP shows \$46.8 million in such unmet needs in just the water distribution, sewage, and drainage infrastructure categories, an amount consistent with our request for water infrastructure improvements.

Cleveland County faced over \$2 billion in damages from the tornado, including 211 people injured and 24 precious lives lost Oklahoma City received damage to 1,518 housing units as a result of the Qualifying Disaster, 560 of them rental units, with 170 of the rental units facing



serious damage and needs remaining unmet. Also, the communities of Mid West (44% LMI) and El Reno (49% LMI) received damage to 157 and 274 housing units, respectively, 80 and 31 of them, respectively, are rental units with needs remaining unmet. Each of these communities experienced significant impacts and was identified as MID-Unmet Recovery Need (URN) target area. The projects selected by the City will meet the needs of these MID-URN areas and, as the subsequent Benefit-Cost Analysis (BCA) will outline, provide lasting benefits to these communities in the years ahead. Moreover, Smart meters will provide data to better understand regional water usage to enable conservation. Smart meters also will enable DWTP to more quickly identify and fix leaks. Since LMIs tend to have older connections and to be more poorly maintained, this will ultimately save them money.

Smart Meter System. In the aftermath of the tornado, the City was forced to shut down the entire water system for four days, which had a significant economic impact on local businesses, and a disproportionate impact on LMI communities. Water is a critical commodity for restaurants, for example. When restaurants close due to lack of water, this places a special burden on LMI persons who tend to work in such businesses. By installing Smart Meter systems, this project will allow the City to shut down targeted areas of the water system before, during, and after a major disaster as opposed to the entire system. Having Smart Meters in place will allow the City to quickly monitor and react to major disasters through the efficient management of the water system—and to use the resulting data to improve future decisions. In turn, this will greatly reduce negative economic and social impacts on all communities, and LMI communities disproportionately, in future disasters.

Resiliency Center. The Center will serve as an educational hub for the affected populations in these jurisdictions. Its primary functions are to provide a forum for communities and regional



stakeholders to learn about water and tornado resiliency, use the latest in science and technology to spark innovation in resiliency, and offer outreach to vulnerable populations in the OKC metropolitan area. Educating these jurisdictions on steps to take to be better prepared for major disasters will help mitigate the damage sustained during future extreme weather events. Building this resiliency into the communities will ultimately reduce long recovery periods after disasters.

Regional Resiliency Impacts. This project will help meet the needs of the impacted areas throughout the target region. The University of Oklahoma (OU) will draw from the best available climate change data to determine how future extreme weather events will affect vulnerable communities in the region. By projecting these impacts, community leaders will be able to target funding and resiliency measures in a more efficient way and reduce the negative impacts from anticipated severe weather events. Understanding socioeconomic attributes, environmental exposure, and response capabilities of the target geography will allow for a more proactive approach to resilience and promote a cycle of continuous improvement.

Draper Water Treatment Plant. This project will address the needs of the impacted areas in OKC and the surrounding communities, which purchase water pumped from the DWTP. Like the Smart Meter System, this project will improve water resiliency for those jurisdictions in and around OKC that were most affected by recent disasters. The increased reliability and resiliency of the water transmission system helps meet the needs of businesses and communities that rely on the treatment plant for safe, clean water.

Areas Outside of MID-URN. Table 1 presents a detailed look at the communities in our target area that would benefit from the proposed projects. It shows that the largest county, Oklahoma County, has over 800,000 people, comprising 74% of all persons in our target area. Naturally, it also has 77% of all housing units in our target area. The poverty rate is 15%, and the



minority population comprises a third of all persons. It also has the highest rates of housing vacancies (9.2%) and high unemployment (5.7%), particularly in OKC (6.8%).

Cleveland County has the highest unemployment rate (5.9%) compared to the other counties, but the cities of Del City and El Reno have higher rates of unemployment at 7.8%. Cleveland County also has the highest poverty rate (16.3%), but higher rates of poverty can be found in Oklahoma City (18.2%) and the smaller communities of Purcell (17.8%), Norman (17.8%), Del City (19.9%), Bethany (17.4%), and Warr Acres (18.5%).

Table 1: Target Communities that will benefit from our integrated resiliency strategy

ACOG Member	Pop.	Poverty Rate	Minority %	Housing Units	Vacant Units	Unemployment Rate
Canadian Co.	59,005	9.4%	17.9%	23,459	8.4%	5.4%
Yukon	22,709	8.10%	12.20%	9,231	5.3%	4.1%
Mustang	17,395	5.70%	11.60%	6,851	3.8%	4.3%
El Reno	16,749	14.30%	28.20%	6,595	11.4%	7.8%
Union City	1,645	-	16.20%	568	9.0%	-
Calumet	507	-	21.10%	214	12.6%	-
Cleveland Co.	166,006	16.3%	9.3%	69,409	5.8%	5.9%
Norman	110,925	17.8%	10.0%	47,965	6.9%	6.1%
Moore	55,081	14.8%	8.6%	21,444	4.7%	5.6%
Grady Co.	42,512	12.0%	14.9%	16,961	8.6%	5.1%
Blanchard	7,670	10.50%	11.00%	2,947	5.3%	6.1%
McClain Co.	17,421	12.5%	15.4%	7,007	9.1%	4.8%



ACOG Member	Pop.	Poverty Rate	Minority %	Housing Units	Vacant Units	Unemployment Rate
Newcastle	7,685	7.10%	14.20%	2,976	4.6%	4.8%
Purcell	5,884	17.80%	21.20%	2,455	8.5%	4.8%
Goldsby	1,801	-	18.30%	718	6.8%	-
Dibble	878	-	14.20%	374	13.6%	-
Washington	618	-	14.60%	253	12.3%	-
Cole	555	-	9.90%	231	8.7%	-
Oklahoma Co.	807,528	14.7%	30.5%	394,851	9.2%	5.7%
OKC	579,999	18.20%	37.30%	295,930	10.4%	6.8%
Edmond	81,405	9.80%	17.40%	33,178	5.1%	4.8%
Midwest City	54,371	16.10%	35.40%	24,723	8.1%	6.6%
Del City	21,332	19.90%	33.60%	9,580	9.5%	7.8%
Bethany	19,051	17.40%	22.40%	8,673	11.9%	6.7%
Choctaw	11,146	9.70%	14.90%	4,396	4.7%	6.1%
Warr Acres	10,043	18.50%	32.80%	4,356	9.4%	6.1%
The Village	8,929	9.10%	20.50%	4,661	6.3%	3.5%
Harrah	5,095	13.80%	16.00%	2,115	7.3%	2.8%
Spencer	3,912	-	68.60%	1,757	12.0%	-
Nichols Hills	3,710	-	6.90%	1,825	8.7%	-
Jones City	2,692	-	14.20%	1,093	8.0%	-
Nicoma Park	2,393	-	14.10%	1,042	10.0%	-



ACOG Member	Pop.	Poverty Rate	Minority %	Housing Units	Vacant Units	Unemployment Rate
Luther	1,221	-	19.20%	507	12.2%	-
Forest Park	998	-	83.00%	462	6.5%	-
Valley Brook	765	-	32.80%	335	15.5%	-
Arcadia	247	-	76.10%	113	17.7%	-
Woodlawn Park	153	-	7.20%	77	3.9%	-
Smith Village	66	-	27.30%	28	7.1%	-

Risk Assessment. A comprehensive risk-based approach was used by the City to prioritize and select our projects. The IRIP subdivided the tornado-impacted area identified in the Action Plan into eight distinct Assessment Areas, which generally encompass distinct neighborhoods, and develop IRI scores for each of seven distinct categories: Streets, Sidewalks, Sanitary Sewer, Environmental Degradation, Water Distribution, Bikeways/Trails, and Gateway/Streetscapes. Once all IRIs were developed, a geographic information system (GIS) analysis was completed to identify how the IRI scores vary within and across Assessment Areas. Based on this analysis, the projects that represented the greatest need for the most vulnerable population was selected. Projects with the highest IRIs were weighted by vulnerability factors to determine those infrastructure projects anticipated to have a more significant impact on the City’s recovery from the May 2013 tornado and resilience in the future. Vulnerability factors include background, damage, proximity, LMI, health and safety, long-term recovery, sustainability, opportunity, and condition.



Vulnerable Populations. Our resiliency strategy focuses on our vulnerable population, which includes persons below the poverty line, in minority groups, and with disabilities, as well as seniors, unemployed persons, and non-English speaking persons. The RRI project will examine how climate change affects these communities specifically, and help identify strategies to help them cope with future disasters. The Resiliency Center will explicitly focus on these communities when targeting their outreach and programming.

Disasters disproportionately impact lower income populations because they lack the financial resources needed for mitigation and recovery. For example, the availability of insurance helps most people recover from housing damage, but vulnerable populations face more unmet needs in part because of their limited access to insurance markets. Also, research shows that vulnerability to natural hazards is strongly correlated with socioeconomic factors such as employment, household income and wealth, and percentage of renters in the community, among others ([Cutter, 2003](#)). For this and other reasons, risks disproportionately fall to lower income populations. For example, a 173-unit mobile home park that provided LMI housing was destroyed in the 2013 event, and its managers announced in 2014 that the park would close due to the tornado's destruction. Thus, LMI is weighted strongly in the IRI.

Addressing these LMI risks is important to our community because we want to maintain income diversity in the City and be known as a community that welcomes all people regardless of creed or economic standing. To address these vulnerabilities, the City has embarked on a CDBG-DR funded, master planned urban village known as the Royal Rock redevelopment project. Located on the site of the tornado-impacted mobile home park, Royal Rock will be redeveloped as a mixed-use, mixed-income development, utilizing a form-based code and replacing a portion of the LMI units destroyed by the Qualifying Disaster.



Resilience Needs within Recovery Needs

A disaster has severe impacts on property, people, the environment, and the economic life of a community. All four aspects are interrelated. Destruction of property has intensely negative effects on the health and safety of residents. These effects can be emotional or physical (i.e., injury) or related to external disruptions, such as reduced public transportation or damage to infrastructure. If the ability to work is interrupted—a person may not be able to get to work or may have to first deal with damage to home or injuries to family first—the economic health of a community is affected. Closed businesses mean loss of income to the businesses and employees, hampering overall economic recovery and having a disproportionate impact on vulnerable populations whose economic viability is directly affected by the loss of current income. Environmental factors, such as overworked pipes from drought, damaged pipes from earthquakes, or downed power lines from tornadoes, affect people at home and at work. Crop damages limit economic growth as well, and Oklahoma crops contribute to the food supply of the region and nation. All these intertwined factors reinforced each other and magnified the effects on the City during the May 2013 tornado.

Property. Cutting a path from Newcastle through Moore and ending at the DWTP, the F5 tornado destroyed more than 1,000 single-family homes, 94 duplexes, 53 mobile homes, and affected two apartment complexes in the City, bringing a total of \$2 billion in property damages overall ([Action Plan](#), 2014). Effects across the region were equally extensive. Obliteration of one's home disrupts all aspects of life.

- Residents were injured and/or made homeless.
- Residents found themselves with no place to live, recoup, regroup, relax, or feel safe.



- The sense of familiarity and safety in one's neighborhood was tested; the sense of community was strained (but not broken).
- Access to food and/or safe water for drinking and daily needs was limited.
- Residents lost access to items vital for survival, including medicines, important records, cash, credit cards, ATM cards, and means of communications (phones).

In LMI homes, these problems are exacerbated. "Disaster loss is more pervasive for those of lower socioeconomic status, due principally to the types of housing that people of low socioeconomic status occupy" ([Fothergill, 2004](#)), much of which is sub-optimal or substandard. Living paycheck to paycheck and being unable to save for emergency needs are also factors. According to the Corporation for Enterprise Development, nearly half of all Americans live paycheck to paycheck. Missing a paycheck and/or access to money for any reason brings about consequences to life and livelihood.

The disaster in our MID-URN area and community affected the ACOG regional community in numerous ways, and cost individuals, local governments, insurance companies, and the state and Federal governments billions in total. If our proposed projects had been implemented prior to the 2013 disaster, our MID-URN area and greater regional community property damages would have been \$158 million less than they were, or a property damage reduction of 8%.

People. Mortality, injury, and displacement are the primary effects of disasters ([Doocy, 2013](#)). As a result of the May 20, 2013, tornado, 24 people died and more than 200 were injured. In related floods in OKC, nine people were killed, including a 4-year-old boy who took shelter in a drainage ditch. According to the Associated Programme on Flood Management, "The huge psycho-social effects on flood victims and their families can traumatize them for long periods of time. The loss of loved ones can generate deep impacts, especially on children. Displacement



from one's home, loss of property and livelihoods, and disruption to business and social affairs can cause continuing stress. The stress of overcoming these losses can be overwhelming and produce lasting psychological impacts.”

Studies have shown that higher-income victims of disaster suffer fewer psychological impacts than lower-income victims ([Fothergill, 2004](#)). For many reasons, LMI individuals suffered to a greater extent than higher-income residents did.

The effects of the tornado on the City included severe damage to the building housing Easter Seals Oklahoma, rendering the nonprofit organization unable to help its clientele—children who have all types of disabilities—attain greater levels of independence. Crutch Public School, located in northeast Oklahoma County, lost all of its band instruments in the flooding ([Oklahoma City Community Foundation, 2014](#)).

Environment. The IRIP reported an IRI index of 103 for environmental degradation, which comprised a significant share of the damage wrought by the tornado. In particular, the Plaza Towers and Kings Manor neighborhoods faced a relatively large share of environmental degradation. Damaged infrastructure led to an inordinate amount of leakage and inflow of contamination into the water distribution pipes.

Also, spokespersons from the U.S. Environmental Protection Agency, the Oklahoma Department of Environmental Quality, and the nonprofit Asbestos Disease Awareness Organization warned against asbestos exposure. “The area struck by Monday’s (May 20) tornado, including those surrounding the collapsed Plaza Towers Elementary School, are lined with many ramblers built in the 1960s and 1970s—a period of rapid growth for Moore” ([Peeples, 2013](#)). Officials cautioned that residents and cleanup crews might be exposed to asbestos in the rubble ([Griffin, 2013](#)).



Other environmental concerns included overflow of sewage and consequent water contamination, damage to oil refineries, natural gas explosions, carbon monoxide poisoning, downed electrical wires, exposure to human remains, erosion, and extreme heat. The sanitary sewer architecture of the City is estimated at being between 36 and 52 years old (i.e., nearing the end of its design life). Replacement and rehabilitation of parts of the sewer system were recommended in the aftermath of the tornado ([IRIP, 2013](#)). One parent attempting to reunite with his son at Plaza Towers Elementary School, which was destroyed by the tornado, reported slogging through broken glass and raw sewage to reach the school ([Lieb, 2013](#)). An electrical technician doing rescue work in the aftermath of the tornado reported homes smelling of “raw sewage from the shattered septic system” ([Kellner, 2013](#)).

Economic. The City is facing a number of economic challenges as a result of damage inflicted on the City’s infrastructure, its businesses, and its people. Floods and high winds destroyed roads, bridges, farms, houses, and automobiles. Confronting this destruction comes at a heavy cost to governments and citizens, especially vulnerable populations including LMI residents and individuals with disabilities and others with access and functional needs.

The impact on business, particularly small business, is significant. According to Dun & Bradstreet, more than 6,000 businesses in the City generate nearly \$1.5 billion in annual sales volume, and three-quarters of those companies constitute small businesses (defined as having 10 or fewer employees). The City’s business community employs 22,223 individuals, some 13,181 of whom work in small businesses. Of the companies in the City employing the most people, 43 percent work in the service industry, 12 percent work in retail, and 11 percent work in construction—industries having a high proportion of LMI workers.



The City's business community was deeply affected by the tornado, not only physically but also financially. This community generates over \$625 million per year in sales, and for each day that businesses were shuttered throughout the City, \$1.7 million was lost. Ninety-eight businesses reported damage, with 39 reporting complete destruction of their business property. Because most businesses are small, the majority facing severe financial difficulties in the tornado's aftermath were most likely small businesses. Among those businesses most likely to impact LMI populations that were destroyed or damaged were a movie theater (the Warren Theater), a bowling alley (AMF Moore Lanes), and Moore Medical Center. Damage to Moore Medical Center meant that services for injured patients were curtailed, though doctors, nurses, and staff continued to work in the immediate aftermath of the tornado. All this is in addition to the deaths at and damage to Plaza Towers Elementary School and Briarwood Elementary School, which were both destroyed by the tornado.

The damage and debris from the tornado affected water lines citywide. The City lost 7.5 million gallons of water, a day's consumption, in 8 hours. Over the next week, 1,500 water meters had to be found and shut down manually to stop the leakage. The source of 80 percent of the City's water, the DWTP in southeastern OKC, went dark for 24 hours due to a storm-caused power failure. Once DWTP came back online, it took four days for Moore to restore water services system-wide. In addition, according to an Oklahoma Gas & Electric spokesperson, workers had to pump water out of underground electrical equipment vaults in downtown OKC.

Appropriate Approaches

Our Phase 1 resiliency concept, a "More Resilient Moore," sought to enhance the City's 1) critical water infrastructure, 2) citizen awareness and knowledge through education, and 3) building codes to exceed national standards. This concept was meant to directly address the



identified unmet needs from the Qualifying Disaster, as well as address future risks in ways that would provide social and physical resiliency and the co-benefits of water conservation and independence, hazard awareness and innovation, and economic development. We believed that such improvements would do the most to enhance our resiliency against tornadoes and droughts and provide a cost-effective source of potable water, while simultaneously securing the anchor institutional drivers of economic activity in our area.

Based on the analysis in this Exhibit, an ideal approach that would optimize resiliency in our target area would support the physical protections and social preparedness of the population in a way that reduced the damage to property, protected people in the homes and businesses, protected the environment from the ravages of multiple natural hazards, and generated innovation and economic activity. Two of the most popular topics raised during early public consultations following the tornado were safe rooms and improved building codes. One of the major challenges addressed during these sessions was how do we protect against tornadoes and droughts.

To determine the appropriate approaches to building resiliency, we consulted the IRIP for those needs that could be addressed region-wide. We developed a consistent, robust methodology that considered all types of public infrastructure and considered whether potential projects were realistic, risk-based, consistent, flexible, and scalable. A primary facet of our consideration was whether the potential infrastructure project could be integrated with our social resiliency ideas.

Photographic documentation, field assessment data, spatial data, cost data, and several other data types were input into a GIS. Digital data collection through wireless devices and real-time data access through a robust web interface were used to create a central repository for all



assessment data related to the IRIP. Additional layers of publicly-available data also were incorporated from the U.S. Census Bureau and ACOG.

From this analysis, we concluded that water infrastructure had to be protected. Water is a valuable resource that becomes more valuable during droughts and other disasters that create an increase in demand for emergency services. For example, the 2013 tornado destroyed the Moore Medical Center, the City's only hospital. It also impacted hospitals across the region, with the loss of water being the main concern after power was restored. [Map 6 \(Att. E\)](#) shows the inpatient medical facilities in our target region. Medical and emergency system operations are heavily dependent on large quantities of water, and interruptions in the provision of water can have serious consequences in such facilities. Protecting our water was our first priority, and this guided our choice of physical resiliency enhancements.

From this priority, we knew that we needed to better understand the specific nature of the climate changes in our unique location where cold air from the north meets warm air from the south, and that we needed to educate our citizens and regional neighbors on these changes and how they will affect our lives. This led to the innovations behind our social resiliency choices.

For Phase 2, we updated this concept of resiliency in three ways. First, since the City has already taken the steps to pass new building code ordinances, this part of the City's overall concept is already complete. The water infrastructure and hazard education pillars of our Phase 1 concept remain, as does the focus on both physical and social resiliency. Second, our Phase 2 target geography has been broadened to include most of the communities within the OKC Metropolitan Statistical Area (MSA). Third, our Phase 2 concept is more specific on how the water infrastructure and hazard education and research projects are interrelated to create a new culture of resiliency.



Cost estimates and funding analysis indicated that unmet needs for public water infrastructure projects within the City could be funded by current allocations for public infrastructure within the CDBG-DR Program. As a result, the City realized that it needed to secure additional funding for projects identified within the IRIP as unfunded. Given the \$142 million in unmet need, the City explored how NDRC funds might be used. To capture those funds the City wanted to offer compelling examples of how it intends to integrate resiliency as a part of its recovery from the May 20, 2013, tornado. The initial suggestion was to focus on streets and drainage infrastructure categories.

Refinement in the initial plan continued as the Phase 1 application was developed. For example, construction of a water treatment plant outside of the City was considered in Phase 1, as well as projects to address environmental degradation. After consultation with citizens, surrounding communities, the scientific community, and other stakeholders, the City decided on two types of projects in an integrated fashion. The first type addressed water infrastructure and included the Smart Meters and DWTP projects. Both of these projects address water conservation, an important co-benefit in our resiliency concept. The second type of project addresses social resiliency and includes the RRI and the Resiliency Center projects. These two projects provide the bookends to a resiliency strategy that collects information from the smart meter and water treatment systems—and from the surrounding communities and their vulnerable populations—and integrates and analyzes these data via OU's RRI, which disseminates the results through a decision portal and the Resiliency Center activities and outreach.

Exhibit E:

Soundness of Approach

City of Moore, OK

Filename: moore2exhibite.pdf



Our Phase 2 concept of resilience recognizes that the City of Moore (City) resides at the nexus of powerful climate change dynamics that produce constant vulnerability from tornadoes and droughts. Few cities in the United States face such recurring threats from multiple hazards. The biggest risks and vulnerabilities facing the City come from severe thunderstorms, tornadoes, and droughts, with a long history of each, and a recently developing history of earthquakes. Figure 9 illustrates how our four projects are integrated in a comprehensive effort to address our need to create a culture of resiliency.

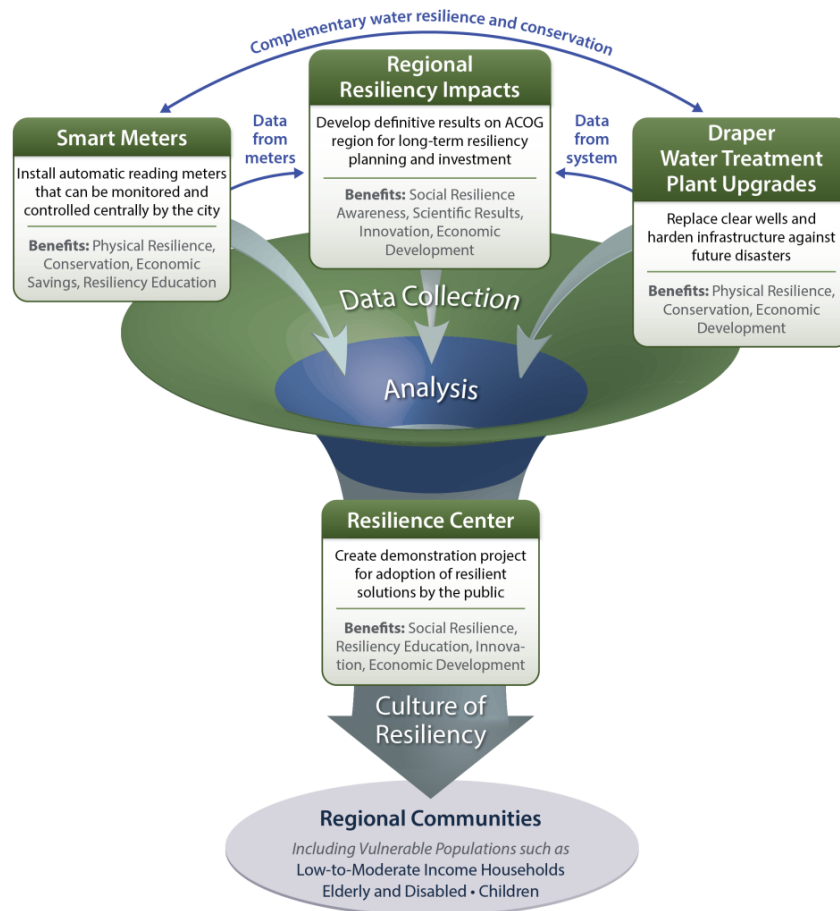


Figure 9: The City’s concept of resiliency with four interconnected projects

Our integrated approach starts with the Regional Resiliency Impacts (RRI) project that will assess the specific risks and threats from climate change facing the communities in our target



area. Our partners at the University of Oklahoma (OU) will collect data from the region’s communities and from the Smart Meter and Draper Water Treatment Plant (DWTP) projects, analyze the data, and incorporate the results into resilience training, available via a decision portal to regional communities and through the educational programming for visitors to the Resiliency Center. Based on the 358,000 visitors per year to the City’s current library, we believe that the Resiliency Center will have a large audience to promote innovative resiliency practices, and the Resiliency Center will target its outreach to Low-to-Moderate Income (LMI) communities. This is one way we plan to create a new culture of resiliency. The values for the expected resiliency, environmental, social, and economic benefits from our program are summarized in Table 2.

Table 2: Benefits created from proposed projects

<i>(in dollars)</i>	Resiliency	Environmental	Social	Economic	Total
Total	410,475,656	6,211,694	207,950,883	193,487,607	818,125,839
Smart Meters	\$1,485,174	556,625		60,470,289	62,512,088
Resiliency Ctr.	155,468,700	4,855,069	32,710,215	59,186,934	252,220,918
RRI	2,000,000		152,400	880,700	3,033,100
DWTP	251,521,782	800,000	175,088,268	72,949,683	500,359,733

Table 2 shows a total of \$818 million in benefits. The resiliency benefits of \$410 million, which relate mainly to the reduction in property damages from disasters, amount to half of all benefits. The social benefits of \$207 million are measured by the reduction in injuries and deaths, and the economic benefits of \$193 million are measured in terms of increased earnings.



The environmental benefits are estimated at \$6.2 million. [Attachment F](#) includes a discussion of these benefit measures for each project and our methodology. The risks we face are recurring, so we fully expect climate and water hazards to continue. If we had implemented our proposed program prior to the historic F5 tornado, for example, we estimate that property damage would be reduced by \$404 million, and the value of water losses would be reduced by \$9.2 million. Our proposed projects will produce \$684 million in total net benefits.

The selection of our projects was based on two criteria: 1) preliminary Benefit-Cost Ratio (BCR) estimates greater than one, and 2) link to strategy focused on water resiliency, conservation, and social awareness related to vulnerable populations. All four projects have BCRs greater than one, ranging from 1.7 for the lower bound estimate of the DWTP Upgrades to 10.1 for the Resiliency Center, and therefore all justify the associated costs.

Of the four projects proposed, two are designed to create social resilience against all hazards in our region (Resiliency Center and RRI), and two are water infrastructure improvement projects to address damages and a massive loss of water resulting from the Qualifying Disaster (Smart Meters and DWTP Upgrades). Taken together, our proposed projects comprehensively address our region's major recovery challenges and build physical and social resiliency to better brace ourselves for future disasters.

Sound Approach Description

The science that guides our approach was presented in comprehensive fashion in Exhibit D of our Phase 1 application. We leverage the world-class climate change expertise of OU and its climate- and water-research capacity to measure resilience using the required benefits and impacts. Following [Plodinec's \(2014\)](#) practitioner's model of community resilience, our approach considers the cascading impacts that result following a major natural disaster, and



focuses on continuous improvement in both physical and social resiliency improvements. The cascading impact method consists of four steps ([Plodinec, 2014](#)):

1. Identify the triggering events the community may face.
2. Identify critical elements of community and regional service systems. Loss of critical services from extreme events must be minimized.
3. Determine points of attack for each triggering event on community and regional systems.
4. Determine secondary and tertiary impacts, deducing other community and regional systems impacted because of tight coupling and dependence on the initial point of impact.

Our challenge can be represented by the illustration in Figure 10, which shows how a “loss curve” predicts service capacity impacted by a major disaster or disruption. It is a familiar picture for those who study resiliency and work in disaster recovery, as it accurately depicts the path of disaster recovery generally. “ S ” represents a community’s service capacity, and “ $S(0)$ ” is its baseline service capacity before the disaster. “ $L(d)$ ” is the loss, L , or damage as a result of the disaster, d , and the goal of our proposed projects is to make this area smaller.

Our challenge is to lessen the immediate impacts (i.e., raise the bottom of the trough) and quicken recovery (i.e., reduce the time of return to $S(0)$ following future disasters). In our resiliency concept, consistent with the Notice of Funding Availability (NOFA), resiliency and speed of recovery depends on the application of general management, technical, and community and regional capacity. With the help of the Community Development Block Grant-National Disaster Resilience (CDBG-NDR) resources, the City seeks to do two things: 1) increase resources available for resiliency (i.e., increase R , a function of the City’s limited budget, b), and 2) improve the capacity of regional communities to improve their own resiliency (i.e., increase W , a function of community capacity, c). We seek CDBG-NDR resources to support our



approach, and [Exhibit C](#) demonstrates our increasing capacity to manage CDBG funds and oversee recovery projects.

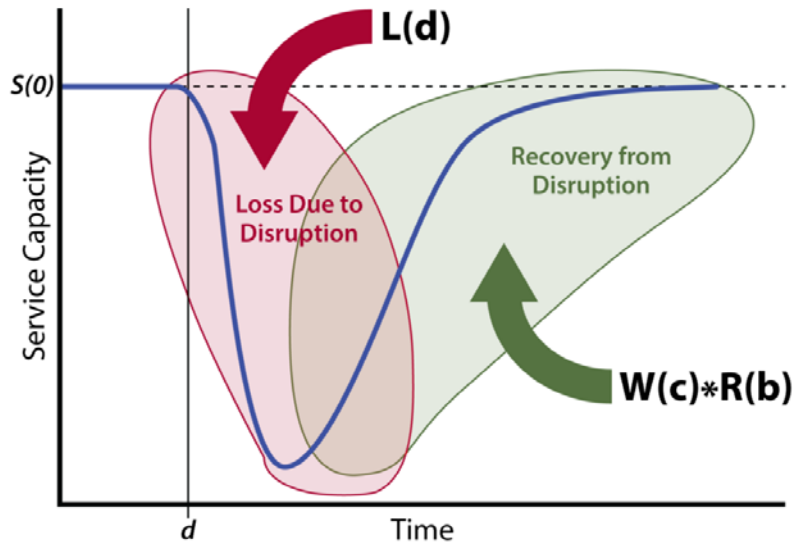


Figure 10: The “loss curve” predicts service capacity impacted by a major disaster.

In Figure 10, the ability to use resources effectively, W , is a function of capacity, c (which includes human capacity). The resources available for resiliency investments, R , is a function of the budget, b .

Our concept of resiliency is based on a rigorous scientific approach. The four projects we are proposing will improve physical resiliency (i.e., increase R in Figure 10) and improve the regional communities’ ability to use their resources effectively (i.e., increase W). The Resiliency Center and RRI projects are the bookends to our strategy, and focus mainly on developing social resiliency. The Smart Meter and DWTP projects will focus on building physical resiliency, conservation, and redundancy into our water treatment and distribution system.

Resiliency Center. The Resiliency Center will double as a resiliency demonstration project and public library, which is at the core of our effort to build a culture of resiliency in the region. By sharing space with the library, the resiliency messaging for the region will come from a



trusted, local source of information and be viewed as community-centered outreach—a model that is proven to be successful in overcoming traditional barriers that impede community engagement with our most vulnerable populations ([Gamboa-Maldonado, 2012](#)). This Center will demonstrate innovative resilient technologies that citizens across the region can examine and adopt for implementation in their homes and businesses. Features include storm-water management and rainwater harvesting systems, a “green” roof with a solar panel array, prairie restoration, wind turbines, and a geothermal field surrounding the building. The Center will be a hub of research, education, and public outreach, with disproportionate outreach effort dedicated to our most vulnerable populations. The Center will also serve as an incubator to spark innovation across the spectrum of water and tornado resiliency.

The Center will be Leadership in Energy and Environmental Design (LEED) Platinum certified and will serve as a model for resilient construction and drought-resistant landscaping methods. It will provide space for public outreach meetings, educational classes, and planning meetings. In addition, Center personnel will work with OU and the Moore Public School systems to establish curricula for K–12 educational institutions and adults in the fields of water and tornado resiliency, extending the Center’s reach throughout the region.

The Resiliency Center will also include the following features:

- 60,000 square feet of space for public educational and community programs
- Indoor spaces: classroom (40%), circulation (27%), office (7%), public assembly (14%), lobby/reception (3%), restrooms (3%), conference (6%)
- Outdoor spaces: restored landscape (65%), pedestrian/non-motorized vehicle paths (16%), drives/roadways (11%), parking (8%)
- National Weather Service station mock-up



- Direct connection to OU for educational and interactive presentations
- Space for K–12 hazard and water educational programming, established by OU and local Moore Public Schools
- Interactive components designed to increase awareness of tornadoes and water resiliency
- Multiple functions for creating and sustaining data collection and analysis that also provide a forum for an exchange of trends and outcomes in the context of the latest science and technology
- Venues for outreach to vulnerable populations and state and regional stakeholders through public education
- Forum to spark innovation across the spectrum of water and tornado resiliency

Regional Resiliency Impacts. *Building Regional Resilience.* Climate variability and change—including extremes in temperature and precipitation, hazardous weather events, and other long-term stressors, such as drought, that affect water supplies—greatly stress the ability of individuals, organizations, and communities in the greater Oklahoma City (OKC) region to progressively serve their vulnerable populations and to build vibrant neighborhoods and cities. Different segments of the population have different sensitivities to these climate hazards and changes. For example, extreme heat events can adversely affect older citizens, those without air conditioning, and those with chronic cardio-respiratory health issues. This proposed project will leverage the scientific and planning expertise of OU to develop pathways for resilience in the OKC region and carry the lessons learned to other communities nationwide.

To understand the complex and place-based interactions between the climate system and human populations, Dr. Renee McPherson will lead a team of researchers to comprehensively assess the potential impacts of the climate and its extremes on the OKC region. Her expert team



comprises multiple OU research centers and academic units, as well as Adaptation International (AI), a collaborator experienced in working with OU on climate adaptation projects. Together, they will develop approaches and actions that communities across the region can adopt to reduce climate impacts and build regional resilience. These experts have teamed together on prior, successful projects, are involved in numerous cutting-edge research and community-engagement programs, and have worked at scales from communities to states to countries. Several members of the team (McPherson, Shafer, and Petersen) were authors on the 2014 U.S. National Climate Assessment and are well equipped to apply today's science to tomorrow's communities.

The OU/AI team will analyze the current and future climate-related risks to the OKC region using community engagement, sound science, and intra-community collaborations as a foundation for developing pathways to resilience. Knowledge and values of local populations (particularly those most vulnerable to natural threats), the best available weather and climate data, and the skills and expertise of the City, other governments, and community organizations will help identify, evaluate, and prioritize key vulnerabilities for the region. Fully fused with this process will be active research projects designed to identify social vulnerabilities, key nodes of social networking and information exchange, and the projections or scenarios that serve communities best for resiliency assessments. Best practices that result from this research will be documented, disseminated, and used in future projects. Project results will include a suite of actions that increase the resilience of populations in the region served by DWTP and ACOG. Through the development of outreach materials and presentations by the OU/AI team, these actions will be highlighted, promoted, and strengthened through the proposed Resiliency Center.

Roles of each member of the OU/AI team have been tuned to their strengths and the missions of their organization so as to maximize the effectiveness of the project. Led by McPherson and



Shafer, respectively, the South Central Climate Science Center (SC-CSC) (funded by the U.S. Geological Survey [USGS]) and the Southern Climate Impacts Planning Program (SCIPP) (funded by the National Oceanic and Atmospheric Administration [NOAA]) will provide the best available climate science for the region, obtain key datasets, and develop climate projection products and scenarios. Led by Petersen and Jourdan, respectively, AI and OU's Division of Regional and City Planning (RCPL) will conduct a social vulnerability assessment, community engagement, and adaptation and planning exercise. Led by Scott, OU's Center for Spatial Analysis (CSA) will develop a database of geospatial information and provide the spatial analysis for understanding the complex interactions between the community and the climate.

Creating a Regional Social Vulnerability Map. OU/RCPL will use data provided by the City of Moore and other sources to provide a quantitative analysis of the social vulnerability of populations living in the OKC region at the *Census-block-group level*. This analysis will identify the most vulnerable populations in the area so that the City can work with them to better understand and plan for their needs. Factors that typically lead to enhanced social vulnerability include race/ethnicity, age, access to employment and transportation, socioeconomic status, linguistic isolation, and education, among other locally relevant barriers. Composites of these characteristics will be combined to create a social vulnerability index (see [Cutter, 2003](#)).

Community Engagement with Service Providing Organizations. The project team recognizes that there are already service providing organizations (SPOs) that work directly with vulnerable populations in the community on a regular basis. These SPOs have the highest levels of trust with the people they serve and know their needs and concerns. The project team will identify and reach out to these SPOs early in the project to assess how resilient they are to future disasters and identify how extreme weather affects the vulnerable populations they serve. SPOs will play key



roles in workshops and will collaborate with the project team to evaluate the sensitivity and adaptive capacity of the populations they work with regularly. The results of these workshops, meetings, and analysis will be a prioritized set of key vulnerabilities and concerns that will be the focus of the resilience planning efforts in the region.

Identifying Key Concerns and Incorporating Climate Science. With the social vulnerability index and work with SPOs guiding the team to fully include socially vulnerable populations, we will work with a variety of City departments and community organizations to develop a list of key weather- and climate-related concerns for the region. This list will help ground the assessment and relate it to the resources and assets that the community cares about most.

The team will then analyze and summarize high-level potential climate- and weather-related exposures for the region with a particular focus on the list of key concerns. This summary will include both the recent past, using historical observations (from NOAA’s National Climatic Data Center and the Oklahoma Mesonet), and the future, based on an ensemble of high-resolution climate projections produced by the SC-CSC for the mid- and late-21st century. These regional climate projections will be produced using multiple statistical downscaling techniques, multiple Intergovernmental Panel on Climate Change (IPCC)-based emission futures (e.g., RCPs 8.5, 4.5, and 2.6), and multiple global climate models that have been evaluated by the SC-CSC and are deemed to represent the region’s climate ([see Figure 16 in Attachment E](#)). This ensemble-based approach is considered a “best practice” for climate impacts studies, and it will result in daily maximum and minimum temperature and daily precipitation time series for approximately 1960 to 2100. Because we will develop the ensemble datasets for the entire South Central U.S., *the work funded by the Department of Housing and Urban Development (HUD) will serve communities across multiple states, not just the OKC region.*



Based on input from the City and other stakeholders, we will also develop derived products, as needed, that will be more directly useful to discussing issues that affect stakeholders, such as consecutive days with minimal rainfall, days with rainfall over a given threshold, or consecutive days and nights over a given temperature threshold.

Workshops. The project team will lead a series of workshops and stakeholder meetings for various socioeconomic and political strata within the affected communities to assess and rank sensitivity and adaptive capacity to each of the key areas of concern. The workshop methodology was developed by AI, and it has been tested and refined in communities across the country, including those with skepticism about climate change.

The OU/AI team and a set of local experts will develop the detailed workshop agenda. As an example, the agenda for the first workshop could follow this approach:

- Overview of historic climate and extreme weather events for the City
- Projected future changes in climate and discussion of region-wide impacts
- Breakout sessions to discuss specific impacts and key areas of concern and conduct a collaborative vulnerability assessment for each key concern
- Sharing of results from breakout sessions
- Prioritization of key areas of concern
- Group discussion and next steps

Climate change vulnerability of a system, asset, or resource depends on the climate exposure, sensitivity, and adaptive capacity of that system. The workshop facilitators will lead the meeting participants in assessing all key areas of concern using the same vulnerability metrics. As shown in Figure 11, we will score and summarize these metrics for sensitivity (horizontal axis) and adaptive capacity (vertical axis). The individual cells describe the different key areas of concern



identified by the project team. In the end, vulnerability rankings will be color-coded (e.g., green and yellow areas have low sensitivity and/or high adaptive capacity, while orange and red areas have high sensitivity and/or low adaptive capacity) to highlight the most critical issues.

		SENSITIVITY						
		LOW	S0	S1	S2	S3	S4	HIGH
ADAPTIVE CAPACITY	LOW	AC0			• Forest water quality			
	AC1				• Run-off • Soil erosion • Chimacum Agriculture		• Water supplies for wildlife • Emerging risks - bacteria, algae, vegetation, and water quality issues • Alpine and sub-alpine zones	
	AC2	• Coastal septic systems water quality	• Coastal well water quality • Clallam Bay/Seki - water supply	• Jefferson/Clallam PUD, Sequim, and other Municipal Groundwater systems • Rural/residential/agriculture water quality • Wildlife • Floodplains • Low-income retirees	• Surface water supplies of City of Port Townsend, Clallam PUD, City of Port Angeles, Dry Creek, City of Sequim • Low-income families • Veterans/homeless			
	AC3		• Combined sewer overflow in Port Angeles • Lake Crescent water supply • Dungeness Agriculture		• Private Wells			
	HIGH	AC4			• Clallam low elevation forests - <i>managed</i> • High elevation forests - <i>managed</i>			

Figure 11: Example output matrix of a vulnerability assessment workshop

Resilience Actions. The most critical step of the Building Regional Resilience project is to work collaboratively with the project partners, SPOs, and other stakeholders to develop and prioritize resilience action strategies for both the near term (i.e., during the grant period) and the longer term. This step implements thoughtful, innovative, and resilient approaches to addressing future risks. Based on the acquired data, research conducted, and relationships built throughout this collaborative process, the team will develop and prioritize detailed strategies to respond to the identified concerns and gaps in resilience. This portfolio of solutions cannot be determined a



priori; however, Figure 12 provides an example that was developed through a similar project for two Washington State counties.

The team then will design and deliver another set of workshops that describe this portfolio of strategies. These workshops will be specifically designed for the City, SPOs, and the populations they serve, as well as other stakeholders. We also will develop a set of metrics to measure how well identified actions increase resiliency for future monitoring.

TOP 10 Strategies for Water Supplies

ECOSYSTEMS CRITICAL INFRASTRUCTURE

STRATEGY	SCORE	TYPE	LEAD GROUP(S)	CO-BENEFITS
Enhance education on drought & water supplies issues for the peninsula	20	AWARENESS	Multi-Stakeholder	
Adopt new regulations requiring water-efficient appliances	20	POLICY	State Government	
Promote and incentivize smart irrigation technologies for agriculture	20	AWARENESS	Agricultural Sector	
Identify monitoring needs and enhance water supply monitoring	19	AWARENESS	Multi-Stakeholder	
Enhance efforts to educate home and business owners on the value of on-site water conservation, retention, and catchment	18	AWARENESS	Multi-Stakeholder	
Continue to study ways to enhance water storage and groundwater recharge	18	PLANNING	Water Utility & Local Governments	
Encourage forestry practices promoting water retention within the watershed	18	AWARENESS	Forestry Sector	

Figure 12: Example of prioritized resilience strategies

Spatial Mapping. Throughout the project, OU’s Center for Spatial Analysis will provide mapping and spatial analysis support for the team, develop a data repository for the duration of the project, and deliver a user-friendly, spatial geodatabase suitable for use by the City and other regional communities.

A geographic information system (GIS) will be used to integrate infrastructure and other data from this and other projects. OU will incorporate spatial analysis results, remote-sensing land-cover/land-use products, downscaled climate projections, community anchor institutions, environmental and population data, and other needed data. This GIS platform will be essential



from the start of the program (e.g., mapping the social vulnerability index and identifying areas with vulnerable populations) to its end (e.g., disseminate resulting datasets to City officials for decision making). It will also serve as a resource for disaster response and recovery efforts.

Decision Support. An important part of our overall strategy to both increase resilience and improve the quality of life for existing residents is to provide an online tool that helps communities in our region, and beyond, make data- and value-driven decisions using sound science. This Resilience Strategy Tool, a web-based decision-support portal, will assist individuals, schools, businesses, SPOs, and communities in formulating which resilience measures are most effective to address the challenges they face. Moreover, OU's CSA will add enhanced, user-friendly capabilities to this portal for creating custom web maps. This decision-support tool and its underlying database of effective resilience strategies will help institutionalize the lessons learned from this project and provide an avenue for other communities across the nation to learn from the efforts of this project. The tool will guide users through a series of questions to identify their climate- and weather-related challenges and identify effective resilience strategies that could be modified to fit their communities. The portal and its mapping application will also be woven into the proposed Resiliency Center, allowing citizens to become informed and engaged about effective pathways to resilience based on sound science. This online tool also has a great potential to be scaled to support resilience efforts across the country.

Linkages to Other Projects. Finally, our team will infuse science into other proposed NDR projects. OU faculty and students will inform and engage community stakeholders about the impacts of climate change at the Resiliency Center. With data from 25,000 installed water smart meters and the DWTP, OU can conduct research on water-use behavior, examining, for example: how users respond to changes in weather (e.g., drought), pricing, and other information signals;



the effectiveness of different approaches to reduce water use; or what initiatives successfully reduce water consumption while maintaining local governance and leadership. This collaboration between researchers, stakeholders, and vulnerable populations has the potential to not only help build resilience in the region, but also spark innovation, further community engagement in science, and enable a broad-based education on society and the environment.

Smart Meters. The Smart Meters project will replace 25,000 residential water meters in the City with smart meters that increase overall efficiency of the water system; permit remote shut-off and/or automatic shut-off by location, by group, or system-wide; allow customer remote monitoring of usage; and include a trickle setting that permits 1–2-gallon-per-minute usage during emergencies. The City water system is owned by Moore and operated by the City's partner Veolia under a procured contract. Installation of the water meters is an eligible activity under 24 CFR 570.201(c) Public Facilities and Improvements.

Smart meters provide a significant level of features and benefits to customers and the utility that will change how water service is delivered compared to conventional meter reading technologies. The core of smart metering and reading automation starts with the frequency in which meter readings are collected. A smart meter communication backbone is established that allows meter readings to return directly to the utility in a near real-time basis. Depending upon the frequency selected, between 2 and 24 meter readings are collected daily. This level of monitoring allows customers to be informed when their usage exceeds normal patterns, thereby reducing unexpected high billings. Over time, sufficient information can also be collected to help identify if leaks are occurring and help the customer use water more efficiently. With a customer portal to their daily reading and consumption information, customers can manage their usage and



become aware of how much and when they use water. Customers can set a water budget and monitor when that budget might be exceeded and adjust their usage accordingly.

This near real-time monitoring provides customers peace of mind when they are away from home for extended periods. They and the utility company can see if there is any unusual usage that might need attention and avoid or reduce damage that can be caused by a burst pipe, especially during cold weather. This constant monitoring also helps reduce utility service costs. For example, properties that are transferring ownership during real estate sales or rental transactions allow for final and startup readings to be done automatically without a field visit and seamlessly transfer to the new owners/renters. Customers whose service is turned off can also be monitored to ensure there is no unauthorized usage. Customer service representatives have considerably more information to address issues regarding unusual usage.

Research on the effectiveness of smart meters has found that there is a large degree of predictability in household consumption ([Albert, 2013](#)) and that smart meter consumers react to feedback and dynamic pricing mechanisms positively ([Stromback, 2011](#)). As a demand management technique, smart meters have been found to conserve up to 10% of post meter leakage, particularly in the residential sector ([Britton, 2015](#)).

Other features of the Smart Meters include the following:

- **Built-in alarm system** that the City can set the tolerances for leak detection, empty pipe, and reverse flow.
- **Meters generate data on an hourly basis.** The data will be owned by the City and can be easily transferred to OU.
- **Customer portal** where individual customers can view their water usage (which allows self-regulation of consumption).



- **Data can be grouped** by area or a variety of other categories. For example, meters could provide quantitative data on how users who monitor their water reduce their consumption.

Draper Water Treatment Plant. The DWTP serves approximately 57 percent of OKC businesses and residents and provides potable water to 10 other cities and rural water districts.

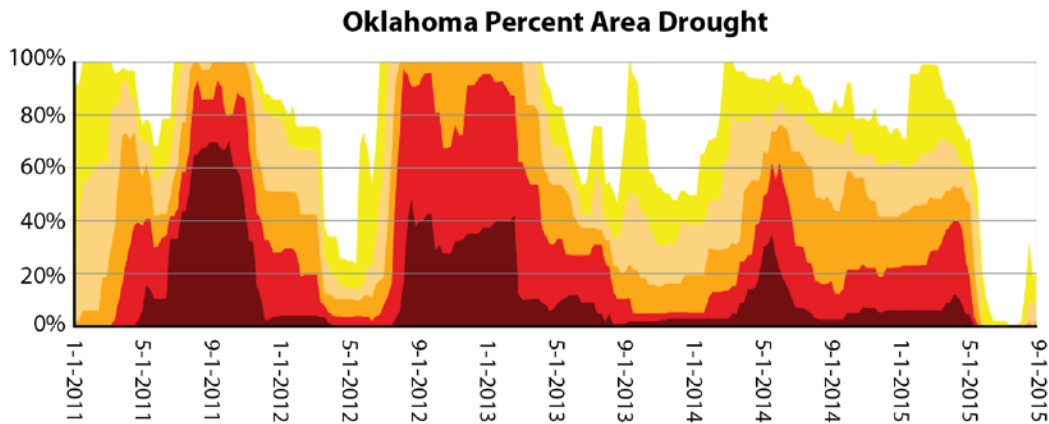


Figure 13: U.S. Drought Monitor, State of Oklahoma, 2015

OKC lost power at DWTP for more than 24 hours following the Qualifying Disaster. To prevent future plant failures due to power outages, OKC is funding two activities with CDBG-Disaster Recovery (CDBG-DR) funds from the State of Oklahoma’s second allocation of \$83.1 million. The projects include looping electrical systems at the plant to better manage electrical power and installation of permanent emergency power generators to prevent future plant failures due to power loss. The projects, when complete, will enable the plant to maintain 100 million gallons per day of water production even if the electric grid in OKC fails. The Federal register notice governing the use of disaster recovery resources requires communities to rebuild with resiliency in mind and consider future risks due to climate change. To further assist the region, OKC is reconfiguring their distribution system to serve a greater portion of their service area with the water from SE Oklahoma through DWTP to strengthen the overall drought resistance of



the water supply, treatment, and distribution system. The concept will be to use DWTP to transport water to a greater part of its service area during the winter months to preserve the supplies from the more drought-prone areas of the state (i.e., Northwest Oklahoma).

Consequently, DWTP and the related infrastructure will become even more critical to maintaining overall system integrity in the future.

Oklahoma and OKC were in a four-year drought leading up to and following the May 2013 Qualifying Disaster. More than 80 percent of the state was experiencing some level of drought, and much of the state was experiencing extreme drought. Water levels in lakes throughout Oklahoma fell, with lakes in the western half of the state showing the greatest drop-off levels and southeastern lakes showing the least drop-off. OKC's water supply is 100 percent dependent on surface water. OKC's April 29, 2015, posting on its water conservation website, Squeeze Every Drop, documents water levels in OKC's public water supply lakes in terms of percentage of normal pool as follows: Lake Hefner (45%), Lake Overholser (32%), Canton Lake (18%), Lake Stanley Draper (81%), Lake Atoka (90%), and McGee Creek Lake (89%). Lake Stanley Draper, located within OKC's corporate limits, receives most of its water from Lake Atoka and McGee Creek Lake located in southeastern Oklahoma. The water is pumped approximately 100 miles through the Atoka pipeline. OKC is in the process of acquiring the water rights to Sardis Lake in southeastern Oklahoma and designing a second raw water pipeline from Atoka to increase pumping capacity to DWTP. The new pipeline design and construction is estimated to cost approximately \$750 million when completed. OKC has restructured its utility rate structures to provide sufficient resources to accomplish the planned improvements.

OKC has also become seismically active during the past six years. This new threat poses real unforeseen risks at DWTP that were not contemplated when it was designed and constructed.



The plant is now threatened due in part to the lack of redundancy in its design, age, and probable seismic damage to the existing suction flume and clear wells. Without these critical pieces of infrastructure, DWTP will not function and could be subjected to long-term shutdown in the event of a seismic disaster. OKC and the Oklahoma City Water Utilities Trust (OCWUT) have contracted with Carollo Engineering to design both electrical system upgrades and to provide technical advice on needed resilience improvements to the plant. The proposed activities are as follows:

- **Suction Flume Replacement.** Replacement of the existing high-service pump station suction flume to increase resiliency of finished water transmission from clear wells to pumping stations.
- **North Clear Well and Filter Effluent Transmission Resiliency Improvements.** Installation of two new clear wells to the north of the existing site (connects to new filter effluent transmission) and installation of transmission pipeline from filters to new clear wells. The purpose is to increase total storage capacity to meet emergency, contact time, and operational storage requirements for current capacity and to increase resiliency of finished water transmission from filters to clear wells.
- **South Clear Well Storage and Resiliency Improvements.** Installation of two new clear wells to the south of the existing site to increase resiliency of the finished water storage system.
- **Residuals Management Assessment and Pump Station Improvements.** The purpose is to lower operation and maintenance costs associated with the effective residuals management and permit the DWTP to handle the residuals generated by the treatment process.



- **Auxiliary High Service Pump Station.** To supplement the capacity of the existing high service pumps, a supplemental pumping facility will provide the DWTP with redundancy in the event of maintenance, construction or repair.
- **Second Atoka Pipeline System Engineering.** Currently, OKC receives the majority of its raw water from the Atoka and McGee Creek reservoirs. There are over 100 miles of pipe transporting water from SE Oklahoma to Lake Stanley Draper. A major disaster affecting this pipeline would be catastrophic for the City and its surrounding communities. This project is to design a new redundant system to provide continuous potable water to area customers.

In summary, by securing additional water rights and constructing a second Atoka pipeline, OKC will greatly improve its drought resilience. Constructing electrical system upgrades and installing permanent emergency power generators will help guard against severe weather events. Finally, if funding can be secured for replacement of the suction flume and clear well water storage, it will also make the DWTP more resilient against emerging earthquake threats.

Completion of a Benefit-Cost Analysis

Table 3: The Net Benefits of Our Proposed Projects.

	NPV Benefits	NPV Costs	Benefit Cost Ratio
Total	\$818,125,843	\$818,125,843	4.7
Smart Meters	\$62,512,088	\$10,250,000	6.1
Resiliency Ctr.	\$252,220,918	\$25,000,000	10.1
RRI	\$3,033,100	\$1,280,033	2.4
DWTP	\$500,359,737	\$128,158,119	9.2 (HUD funded activity only) 3.9 (same benefits, all costs)



The City conducted Benefit-Cost Analyses (BCAs) for the proposed projects that confirm that our overall NDR program is justified by the estimated net present value (NPV) of the benefits exceeding the NPV of the costs. The overall Benefit-Cost Ratio (BCR) for our overall proposed program is 4.7, with an estimated \$645 million in net benefits. A detailed presentation of each BCA is enclosed in [Attachment F](#).

Scaling/Scoping

Our integrated program of resiliency is designed to be a model for other cities and regions to follow, so opportunities to scale and scope our projects are designed into the program. First, of the physical resiliency projects, the Smart Meters are the most scalable. We are starting with 25,000 meters, but it is possible to buy as few or as many as the market allows. With regard to the DWTP Upgrades, scalability is accomplished by adding additional clear wells, pumps, and pipes, and OCWUT has planning underway to project its future needs to scale up to meet growing demand. To a large extent, however, expanding the number of clear wells for additional storage capacity is not justified without expanding the treatment and pumping capacities to make use of the additional clear wells. The scalability of the Smart Meters is relatively easy, while the scalability of water treatment improvements is more expensive and complex.

The lynchpin of our resiliency approach is the link between the two social resiliency projects. The RRI project is designed to gather new information about the regional climate, and disseminate analytic results for decision making. Through the Resiliency Center, this research, innovative resiliency practices, and education will be shared broadly across the region and target LMI and vulnerable populations for workshops and collaborative efforts. This social resiliency concept is an integrated one, but an imminently scalable one. The research and climate projections are designed to focus on small regions (of metropolitan size), and such a model can



also be replicated in metropolitan communities with such research capacity. Our choice of the Resiliency Center could have taken on a number of different designs and demonstrations, so it too is scalable.

Given the scope of the water infrastructure and social resiliency projects, it is possible to design it to fit other regional community collaborations. Commercial water meters can be included, and climate research would focus on different threats and vulnerabilities endemic to the region. It is our intention to develop a workable and replicable model. We need it to handle our recurring threats. Others might use it as well.

Program Schedule

The program schedule for our projects is shown in Figure 14. It shows that every project will commence on January 4, 2016 (assuming awards are made before this time) and end by January 1, 2018. The Smart Meter project is expected take 18 months to purchase, install, and test. The Resiliency Center project will start with an environmental review for 3 months, followed by 15 months of construction.

The RRI project will develop, evaluate, and implement a “small region” climate model in the first 12 months, develop the decision portal for eight months, and develop and implement community training for 15 months. Each of the DWTP Upgrades will take 24 months, with project design taking the first six months, project bidding taking three months, and construction taking the final 15 months.



TASK NAME	START - FINISH	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	OCT	NOV	DEC
Moore Project	10/15/15 - 11/3/17	[Gantt bar from Oct 2015 to Nov 2017]																							
Smart Meters	1/4/16 - 5/19/17	[Gantt bar from Jan 2016 to May 2017]																							
Installation & Testing	1/4/16 - 5/19/17	[Gantt bar from Jan 2016 to May 2017]																							
Resiliency Center	1/4/16 - 5/26/17	[Gantt bar from Jan 2016 to May 2017]																							
Environment Review	1/4/16 - 3/25/16	[Gantt bar from Jan 2016 to Mar 2016]																							
Construction	4/4/16 - 5/26/17	[Gantt bar from Apr 2016 to May 2017]																							
Regional Resilience Impact	6/1/16 - 10/17/17	[Gantt bar from Jun 2016 to Oct 2017]																							
Develop, Evaluate, Implement and Apply Climate Projections	1/4/16 - 12/2/16	[Gantt bar from Jan 2016 to Dec 2016]																							
Portal Development	6/1/16 - 1/10/17	[Gantt bar from Jun 2016 to Jan 2017]																							
Community-based Vulnerability Assessment	6/1/16 - 10/17/17	[Gantt bar from Jun 2016 to Oct 2017]																							
Draper Water Treatment Plant Upgrades	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
Suction Flume Replacement	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
N. Clear Well Improvements	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
S. Clear Well Improvements	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
Residuals Mgmt. Assessment & Pump Station Improvement	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
Second Atoka Pipeline	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							
Auxiliary High Service Pump Station	1/4/16 - 11/3/17	[Gantt bar from Jan 2016 to Nov 2017]																							

Figure 14: Program schedule for NDR projects

Budget

Our total request for \$93,857,732 in CDBG-NDR funds is based on a total program budget of \$172,922,560 million in costs and \$76,064,829 million in direct leverage. The DWTP Upgrades are very highly leveraged, and all four projects produce the benefits more than twice their costs.

Smart Meters. For this project, we request \$10,232,850 in CDBG-NDR funds, based on a total cost of \$10.25 million and \$17,150 in direct leverage from the City. The total cost includes \$9.375 million to purchase the meters and \$875,000 for installation.

Resiliency Center. For this project, we request \$24,900,000 in CDBG-NDR funds, based on a total cost of \$25 million and \$100,000 in direct leverage from the City. The costs include \$1.2



million for design, \$23,747,500 for construction, \$50,000 for commissioning, and \$2,500 for LEED certification.

Regional Resilience Impacts. We request \$1,280,033 in CDBG-NDR funds for this project, which is the total estimated cost, and includes \$812,083 for associated research costs, \$10,000 for portal development and computers, and \$457,950 for the community outreach and training.

DWTP. For this project, we request \$54,210,440 in CDBG-NDR funds based on total costs of \$128 million and \$76 million in leverage from OCWUT. These costs include \$2.8 million for a suction flume replacement; \$27.1 million for north clear well and filter effluent transmission resiliency improvements; \$24.2 million for south clear well storage and resiliency improvements; \$22 million for the residuals management assessment and pump station improvements; \$36 million for an auxiliary high service pump station, and \$16 million for the design and engineering assessments for the second Atoka pipeline. The residuals management assessment, auxiliary high service pump station, and Atoka pipeline activities will be leveraged by OKC at 100%, leaving a need to help pay for the suction flume replacement and clear wells.

Table 4: The City’s budget for its proposed program of resiliency

Request for CDBG-NDR funds	\$93,857,732
Direct Leverage	\$79,064,828
Cost	\$172,922,560
Administrative expenses	\$8,234,408
Smart Meters	\$10,250,000
▪ Equipment	\$9,375,000
▪ Installation	\$875,000



Resiliency Center	\$25,000,000
▪ Design	\$1,200,000
▪ Construction	\$23,747,500
▪ Commissioning	\$50,000
▪ LEED Certification	\$2,500
Regional Resilience Impacts	\$1,280,033
▪ Develop, evaluate, implement, and apply climate projections	\$812,083
▪ Portal development, computers, and software	\$10,000
▪ Community-based vulnerability assessment (AI)	\$457,950
Draper Water Treatment Plant Upgrades	\$128,158,119
▪ Suction Flume Replacement	\$2,840,000
▪ North Clearwell and Filter Effluent Transmission Resiliency Improvements	\$27,145,440
▪ South Clearwell Storage and Resiliency Improvements	\$24,225,000
▪ Draper WTP Residuals Management Assessment and Pump Station Improvements	\$22,003,179
▪ Auxiliary High Service Pump Station	\$35,944,500
▪ 2nd Atoka pipeline design and assessments	\$16,000,000

Consistency with Other Planning Documents

Our approach is very consistent with the [Cleveland County Hazard Mitigation Plan](#) and generally consistent with the current [City of Moore 2010-2015 Consolidated Plan](#). Relevant excerpts from the plans can be found in [Attachment J](#).



The [City of Moore 2010-2015 Consolidated Plan](#) is a five-year strategic plan that outlines actions to meet the housing and community development needs of its LMI households. On page 55 of the plan, Water/Sewer Improvements are ranked as a high priority. As the plan is at the end of its life cycle, the City will update it within six months of grant award.

The [Cleveland County Hazard Mitigation Plan](#) 2013-2018 discusses mitigation projects that are related to our proposed resiliency projects. Representative projects from the Mitigation Plan that are consistent with our proposed projects include:

- *Action Project 8: Establish Water Lines/Supply* states, “The County will collaborate with the local agriculturalist and agriculture committee in determining if the water lines and water supply amount is sufficient. The county will install new water lines where water supply is not sufficient enough to provide adequate water for citizens and for fighting wildfire.” The Smart Meter and DWTP projects will help ensure that a water supply will be available when needed.
- *Action Projects 13, 13A-D: Public Awareness/Education* will “develop, produce, and distribute a multi-hazard public awareness/education book describing all the natural hazards Cleveland County and participating jurisdictions are at risk from, precautions to take prior to a hazardous event, how to protect yourself during an event, actions to take following a hazard event and distribute the book to citizens.” Again, the RRI and Resiliency Center projects will play a key role in developing a suite of actions for resilience and increasing public awareness.

Exhibit F: Leverage

City of Moore, OK

Filename: moore2exhibitf.pdf



The City of Moore (City) has \$1.044 billion in total leverage commitments. However, with direct leverage of \$76 million and allowed supporting leverage (for scoring) of \$114 million, our leverage is 196.3% of the National Disaster Resilience Competition (NDRC) funding requested for the projects.

Direct Financial Commitments

The City has \$76,064,829 in direct financial commitments.

Smart Meters: This project will directly leverage funds committed by the City in the amount of \$17,150.

Resiliency Center: This project will leverage \$100,000 of direct financial commitments from the City.

Draper Water Treatment Plant (DWTP) Upgrades: This project will leverage \$75,947,679 of direct financial commitments provided by Oklahoma City Water Utilities Trust (OCWUT).

Supporting Financial Commitments

The City has \$968 million in supporting financial commitments.

Smart Meters: This project will leverage \$2,249,698 in funds committed by the City for Fire Protection and Prevention of System Failures as accepted in Phase 1, and for the operating costs of the meters.

Resiliency Center: This project will leverage \$3,822,712 in operations costs over 30 years. That number includes annual operating costs for books, supplies, and materials.

Regional Resiliency Impacts (RRI): This project will leverage \$209,000,000 in supporting funding for 23 school safe rooms. The City operates a residential safe room rebate program utilizing \$3.75 million in funds provided by the American Red Cross and \$272,000 in direct



donations received by the City and escrowed at the Oklahoma City Community Foundation in the aftermath of the Qualifying Disaster. The rebate program has funded 1,600 residential safe rooms thus far. On October 13, 2015, the Moore voters approved a bond issue of \$209,000,000 by a 76 percent margin to construct 23 safe rooms in existing public schools in the City. When completed, the school safe rooms will be the first citywide public school tornado-safe rooms in Oklahoma, demonstrating the type and scope of resiliency measures needed to reduce injuries and fatalities during future tornadic events.

- **DWTP Upgrades:** This project will leverage \$750,000,000 for the second Atoka Pipeline (Phase 1). The purpose is to increase the capacity of water that can be pumped to DWTP.

Exhibit G:
Long-Term Commitment

City of Moore, OK

Filename: moore2exhibitg.pdf



In the Phase 1 application, the City of Moore (City) identified two major resilience measures that provide stronger protection from tornado and wind events: a storm shelter rebate program and stringent residential building codes. These two programs were introduced in January 2014 and March 2014, respectively, and have been fully implemented. These actions established higher standards for both homeowners and residential buildings. For homeowners, the \$2,500 individual rebate incentivized the installation of more than 1,600 storm shelters that meet or exceed Federal Emergency Management Agency (FEMA) Publication 361 requirements. Likewise, the adoption of stringent residential building codes established structural requirements that provide a higher protection level from future tornado and wind activity.

In April 2015, Kevin M. Simmons, et al., published a benefit-cost analysis of the City's building code changes to demonstrate the potential impact of the same code statewide. "Tornado Damage Mitigation: Benefit-Cost Analysis of Enhanced Building Codes in Oklahoma" provides: "insured loss data and a rigorous approach to estimating how much future damage can be mitigated is used to conduct a benefit-cost analysis of the Moore standards applied to the entire state of Oklahoma. The results show that the new codes easily pass the benefit-cost test for the state of Oklahoma by a factor of 3 to 1." Thus, the building code upgrades taken by the City prior to the announcement of the National Disaster Resiliency Competition (NDRC) are already having an impact in the public policy discussion of effective resiliency measures.

As further show of long-term commitment, Jared Jakubowski, the CDBG Manager, Kahley Gilbert, the CDBG Assistant, and Phrakhoun (Prock) Saynyarack, Compliance Specialist, attended and received certificates from the University of Oklahoma Resilience Development Institute. The City is committed to building a culture of resiliency through these projects and others that may arise in the future.



Baselines and Outcomes

In Phase 1, we stated that the ultimate goal outcome we seek is a better quality of life through physical and social resilience against extreme weather threats endemic to our region. This remains our goal for Phase 2. For each individual project, we have set clear, measurable outcomes that are focused on long-term resiliency. In the first year of project implementation, we will collect data and set baselines for the purpose of creating measures to track our progress toward these outcomes.

Smart Meters. For this project, the outcome we seek is water conservation and reduced vulnerability to large water outages. The City will track water usage over time and measure the impact the smart meters have on water conservation. The baseline will be set by taking the average water usage per year over the past 5 years. After this project is fully implemented, the City will be able to determine how much water was saved as a result of the installations and the environmental and economic values those savings will provide to the region.

Resiliency values for this project will be measured by the reduction of expected property damages, and reduction of vulnerability of water infrastructure to large scale outages. The baselines for each of these measures will be the average historical value of property damages and water outages during disaster events.

The environmental value of this project will be measured by the reduction in water use. The baseline measure will be the average value of current water usage.

The social or community development value will not be measured for this project, but the economic value will be measured by the direct, indirect, and induced effect of the new project spending on earnings, particularly to LMI persons. The baseline measures will be the current total earnings in the City and region.



Resiliency Center. For this project, the outcome we seek is the adoption of new resilience technologies demonstrated by visitors. In order to measure progress toward this outcome, the City will set two baselines for the Center in the initial year of implementation. First, we will track the number of annual visitors; additionally, the City will survey the visitors to see if their exposure to the innovations showcased in the Center motivated them to make a resiliency investment in their home and what the total amount of that investment was. Our initial target is for 5% of all annual visitors to make an average investment of \$4,500. Second, we will track the property damage, injuries, and deaths that occur during future disasters. With investments in resilience innovations, we should see fewer property damages, injuries, and deaths, and the data shows that there is a connection among the three. For every \$10 million in property damages, we observe 1.53 injuries, and for every \$100 million in property damages, we observe 1.25 deaths.

Resiliency values for this project will be measured by the reduction of expected property damages. The baseline for will be the average historical value of property damages during disaster events.

The environmental value of this project will be measured by the reduction in energy and water use. The baseline measures will be the average value of current water and power usage.

The social or community development value will not be measured for this project, but the economic value will be measured by the value of lost productivity from recovery activities and the value of reduced injuries and deaths from greater property protections. The baseline measures will be the current total value of productivity for the City and region, and historical average of injuries and deaths during disaster events.

Regional Resiliency Impacts (RRI). For this project, the outcome we seek is a better understanding of the specific regional effects of climate change and the best strategies to



overcome them. Like the Resiliency Center, this project will set multiple baselines within the first two years of implementation. In the first year, the City will track and record the number of communities that are trained in resiliency measures. After a baseline is set for training, we will continue to track training sessions, but also begin measuring resiliency investments made by those communities. Additionally, after the portal is installed and developed in the first year, we will record the number of unique visits in the second year and use that number to set a baseline moving forward. Our initial target is 10 percent of communities trained in regional resiliency to make an average investment of \$250,000.

Resiliency values for this project will be measured by the reduction of expected property damages. The baseline for measure will be the average historical value of property damages and water outages during disaster events.

The environmental value of this project will not be measured, but the social or community development value will be measured avoidance of injuries and deaths, with the historical average of injuries and deaths during disaster events serving as baselines.

The economic value will be measured by the direct, indirect, and induced effect of the new project spending on earnings, particularly to LMI persons. The baseline measures will be the current total earnings in the City and region.

Draper Water Treatment Plant (DWTP) Upgrades. For this project, the outcome we seek is to harden our water treatment infrastructure and build redundancy in the face of the multiple hazards. OCWUT will track flow efficiency, storage capacity, and water loss over time and measure the impact the DWTP upgrades have on water distribution, capacity, and conservation. The baseline will be set by calculating the average water loss per year over the past 5 years. After the project is implemented, the City will be able to determine how much water loss was



avoided due to the improvements made to the DWTP. Our initial target is 5,000,000 gallons of water loss avoided each day, with annual water loss savings of \$5,566,250.

Resiliency values for this project will be measured by the reduction of expected property damages, and reduction of water lost to disaster damage and associated outages. The baselines for each of these measures will be the average historical value of property damages and water outages during disaster events.

The environmental value of this project will be measured by the reduction in costs associated with purchasing chemicals to treat water by alternative means during disasters. The baseline measure will be zero.

The social or community development value will not be measured for this project, but we believe that the benefits are mainly related to health and avoiding the consequences of contaminated water treatment.

Name of Attachment: Attachment A: Partner Document

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt1



Superintendent

1500 SE 4th Street • Moore, Ok. 73160
(405)735-4249 • Fax (405)735-4392
robertromines@mooreschools.com

March 16, 2015

Re: Intent to Participate

This letter is to confirm the mutual intent of both Moore Public Schools and the City of Moore to collaborate and enter into a partner agreement upon Moore Public Schools Board approval and the contingency upon the award of funds from the United States department of Housing and Urban Development for the Community Development Block Grant National Disaster Resilience (CDBG-NDR) competition, to carry out eligible activities as provided in the City of Moore's CDBG-NDR application.

The Moore School District has been providing high quality education to students in the metropolitan area of Moore and south Oklahoma City for more than 100 years. The principles that guide this district include high student achievement, outstanding instruction, and strong community involvement. Success in these areas continues to make Moore one of the state's finest school systems.

Moore Public Schools offers Pre-K through 12th grade in the suburban areas of Moore and south Oklahoma City. With a student population of over 23,000, the system is the third largest in the state. It encompasses 34 schools in 159 square miles. Through the years, the district has maintained a tradition of high student achievement, outstanding instruction, and strong community support.

Educating our students about past, present, and future has and will always be a top priority. This endeavor and partnership will allow us to do just that.

It is understood that this is letter is only an expression of our intent and a binding partner agreement detailing the terms and conditions of the proposed partnership must be executed before the use of any CDBG-NDR funds, if awarded.

Sincerely,

Dr. Robert Romines
Superintendent



The UNIVERSITY of OKLAHOMA®
Office of the Vice President for Research

March 24, 2015

Mayor Glenn Lewis
City of Moore
301 N. Broadway
Moore, Oklahoma 73160

Re: Intent to Participate in CDBG-NDR Competition

Dear Honorable Mayor Lewis,

This letter is to confirm the mutual intent of both the City of Moore (Oklahoma) and the Board of Regents of the University of Oklahoma, by and through the Office of the Vice President of Research, to collaborate and enter into a collaborative agreement, contingent upon the award of funds from the United States Department of Housing and Urban Development for the Community Development Block Grant National Disaster Resilience (CDBG-NDR) competition, to carry out eligible activities as provided in the City of Moore's CDBG-NDR application.

The University of Oklahoma (OU) is among the nation's top research institutions actively embracing and encouraging creativity and innovation. Because its scholarly endeavors improve the quality of life for Oklahomans, provide unique educational experiences for students, and help us understand the world in which we live, **our collaboration with the City of Moore is a natural outgrowth of the transfer of our research, technology, and knowledge to community leadership.**

At OU, the Vice President for Research is responsible for the development and/or dissemination of official policies in the research and creative activity arena, as well as the facilitation of faculty, student, and staff scholarship in all disciplines represented on the Norman campus. The Vice President for Research coordinates with other vice presidents campus-wide to identify funding for research and creative endeavors, both in and outside the University, assists with the development and enhancement of research laboratories and facilities, and formally oversees Norman Campus Core Facilities and University Strategic Organizations (e.g., South Central Climate Science Center).

In 2014, Norman campus research expenditures exceeded \$93 million, with one-quarter of that amount resulting from activities in our College of Atmospheric and Geographic Sciences — home of our climate and weather programs on campus. **OU's Research Campus was named the nation's top research park for 2013 by the Association of University Research Parks.** The award recognized the OU Research Campus for excellence in innovation and placed it among such past recipients as the Research Triangle Park in North Carolina, Purdue Research Park in Indiana, and University City Science Center in Pennsylvania. The Campus strategically links 1700 persons across academic, federal, state and private sector organizations in an environment that promotes innovation, collaboration and interdisciplinary synergy.



Major new research centers have recently been established on the University of Oklahoma Norman campus, including the US Department of the Interior's South Central Climate Science Center, the National Oceanic and Atmospheric Administration's Southern Climate Impacts Planning Program, the Oklahoma Water Survey, and the Institute for Quality Communities. Faculty, professional staff, post-docs, and graduate students in these programs work in or with our long-established academic units, such as Regional and City Planning as well as the Department of Geography and Environmental Sustainability, to integrate research, education, and service across the University and into our state and nation. The current opportunity with the City of Moore affords city officials experts at the cutting edge of climate, weather, and water research and affords the University access to decision makers who can bring reality into our classrooms and student projects.

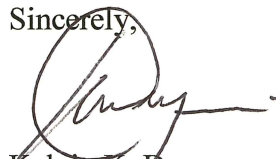
The University is highly supportive of numerous OU faculty members aiding in the development of your proposal and looks forward to its successful award and future implementation. **My office, which includes the Center for Research Program Development and Enrichment, will assist you in continuing to develop linkages to University expertise for this and future programs.** I believe firmly that OU's value to the State of Oklahoma becomes most evident with collaborations between the University research community and our local governments, businesses, and non-profit organizations.

Most exciting is the opportunity for the City of Moore and University to link our previously independent visions of building a community learning center focused on weather and water (City) and building a water innovation research laboratory focused on conducting research on the most challenging problems in water quality, availability, re-use, and policy, along with educating the next-generation of water resources leaders (University). Now, as we leverage future opportunities, OU professors and students can work both online and on-site with City officials, students, and citizens to build a learning community focused on resilience to weather and water hazards in Oklahoma.

Through my Office of Research Services, the University can serve as a grant sub-recipient or a sub-contractor to the City of Moore. It is understood that this is letter is only an expression of our intent. A binding agreement detailing the terms and conditions of the proposed collaboration must be executed before the use of any CDBG-NDR funds, if awarded.

If you have any additional questions, please call me at 405-325-3806 or email me at kkd@ou.edu, and I wish you the very best on this submission.

Sincerely,



Kelvin K. Droegemeier
Vice President for Research
Regents' Professor of Meteorology
Weathernews Chair Emeritus
Roger and Sherry Tegien Presidential Professor



Oklahoma Water Survey
University of Oklahoma
201 Stephenson Pkwy. Suite 1101
Norman, OK, 73019

Re: Intent to Participate

This letter is to confirm the mutual intent of both the city of Moore, Oklahoma and the Board of Regents of the University of Oklahoma by and through the Oklahoma Water Survey to collaborate and enter into a collaborative agreement, contingent upon the award of funds from the United States Department of Housing and Urban Development for the Community Development Block Grant National Disaster Resilience (CDBG-NDR) competition, to carry out eligible activities as provided in the CDBG-NDR application.

In January 2011, the University of Oklahoma established the Oklahoma Water Survey. The mission of the Water Survey is to study the state's water resources and to collect, analyze, interpret and disseminate research-based information about water. It serves the University research community, and acts as a catalyst to the wide and deep expertise of the University in education, research and outreach on water issues. Moreover, the Oklahoma Water Survey works with federal, state and tribal governments, organizations, businesses, communities and citizens who have interests in Oklahoma's water resources.

The Oklahoma Water Survey has served as a point of contact for these multiple agencies and stakeholders, synthesizing complex data and providing a central location where information can be accessed through its Water Data Portal. The Oklahoma Water Survey has been involved in several statewide efforts to build infrastructure for improved water monitoring and management for the state of Oklahoma. These collaborative efforts involved the Oklahoma Water Resources Board, the USGS, Regional Master Conservancy Districts, the USEPA, the USDA, the Chickasaw Nation, and private landowners. The Oklahoma Water Survey also organizes and conducts workshops for stakeholders on a variety of water related issues.

The Oklahoma Water Survey is leading an effort to create a 'Water Innovation Research Laboratory' (WIRL) on the Research Campus at the University of Oklahoma in Norman, OK, just south of Moore, OK. The WIRL is envisioned as a location on campus that could bring together water research components currently spread out among various colleges and departments into a unique location that would serve to advance public analysis, education, research, and public outreach on important water issues for Oklahoma, the nation and the world. It will not just be a research center, or a 'discovery center' or a laboratory, or a

technology-based learning center, but all those things and more. It will provide a physical location where all those could occur together in a single facility. It will facilitate partnerships with hundreds of faculty and technical experts, numerous institutes, departments and other agencies and organizations in the state.

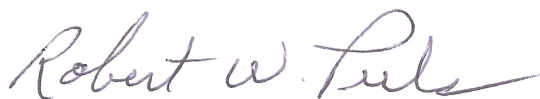
It is proposed that the city of Moore and the Oklahoma Water Survey develop, host and disseminate workshops that specifically focus on the education of Moore residents and adjacent communities on water resilient infrastructure development strategies that address the following innovative ways to improve water resilience:

1. Incentives/policies to increase wastewater reuse for potable and other water supply needs
2. Investigate uses of brackish groundwater as opposed to fresh water for some uses
3. Education of the public on different aspects of conservation and reuse strategies
4. Improvements to reduce irrigation and storm water runoff and recharge aquifers

As a subrecipient, The Oklahoma Water Survey together with other University of Oklahoma faculty would also be available to provide technical support and research needed to further the implementation of the above strategies.

It is understood that this letter is only an expression of our intent and a binding agreement detailing the terms and conditions of the proposed partnership must be executed before the use of any CDBG-NDR funds, if awarded.

Robert W. Puls, Director

A handwritten signature in cursive script that reads "Robert W. Puls". The signature is written in dark ink and is positioned below the typed name.

Oklahoma Water Survey



SOUTH CENTRAL CLIMATE SCIENCE CENTER

201 Stephenson Parkway, Suite 2100, Norman, OK 73019

Phone: 405-325-1272 • Fax: 405-325-1122 • Email: info@southcentralclimate.org • www.southcentralclimate.org

March 17, 2015

Mayor Glenn Lewis
City of Moore
301 N. Broadway
Moore, Oklahoma 73160

Re: Intent to Participate

This letter is to confirm the mutual intent of both the City of Moore (Oklahoma) and the Board of Regents of the University of Oklahoma, by and through the South Central Climate Science Center, to collaborate and enter into a collaborative agreement, contingent upon the award of funds from the United States Department of Housing and Urban Development for the Community Development Block Grant National Disaster Resilience (CDBG-NDR) competition, to carry out eligible activities as provided in the City of Moore's CDBG-NDR application.

Established in 2012, the South Central Climate Science Center (CSC) provides decision makers with the science, tools, and information they need to address the impacts of climate variability and change on their areas of responsibility. This University of Oklahoma-led center includes Texas Tech, Oklahoma State, and Louisiana State universities, The Chickasaw Nation, The Choctaw Nation of Oklahoma, and NOAA's Geophysical Fluid Dynamics Lab. With its seven sister CSCs funded by the USGS, the South Central CSC provides scientific information, tools, and techniques that resource managers and other interested parties can apply to anticipate, monitor, and adapt to climate driven responses at regional-to-local scales.

The South Central CSC is co-led by Drs. Berrien Moore III and Renee McPherson at the University of Oklahoma and Dr. Kim Winton at the U.S. Geological Survey. Dr. Winton was the former director of the USGS Oklahoma Water Science Center. Dr. McPherson is an associate professor in the Department of Geography and Environmental Sustainability, co-author of the Great Plains chapter of the Third National Climate Assessment (2014), and an official observer at the United Nations Framework Convention on Climate Change in Lima, Peru, during December 2014. Dr. Moore is the dean of the College of Atmospheric and Oceanic Sciences, Chesapeake Energy Corporation Chair in Climate Studies, Director of the National Weather Center, and Vice President for Weather and Climate Programs at the University of Oklahoma. He was the Coordinating Lead Author for the final chapter of the Third Assessment Report of the Intergovernmental Panel on Climate Change (IPCC), released in Spring 2001.

As one of eight regional Climate Science Centers funded by the USGS and housed at leading universities nationwide, the South Central CSC is working to build a framework for evaluation of statistical downscaling techniques, leading to the development of an ensemble of regionally downscaled climate projections and associated guidance documentation for decision makers. We plan to share our scientific expertise and downscaled datasets with the City of Moore as well as interpretation of historical observations. Currently, we support three post-doctoral associates who have expertise in global climate modeling, statistical downscaling, and atmospheric reanalysis

Lead Organization

U.S. Geological Survey

Consortium Members

University of Oklahoma • Texas Tech University • Louisiana State University
The Chickasaw Nation • The Choctaw Nation of Oklahoma • Oklahoma State University
NOAA's Geophysical Fluid Dynamics Laboratory

datasets, respectively, in the areas of hydrologic impacts, large-scale climate, and severe winter weather. We plan to aid the City in a full climate vulnerability assessment that will be a cornerstone of the resilience planning process. Through OU's Office of Research Services, the South Central CSC can serve as a grant subrecipient (preferred) or a subcontractor to the City of Moore.

It is understood that this letter is only an expression of our intent. A binding agreement detailing the terms and conditions of the proposed collaboration must be executed before the use of any CDBG-NDR funds, if awarded.

If you have any additional questions, please call me at 405-325-1272 or email me at renee@ou.edu.

Sincerely,

A handwritten signature in black ink that reads "Renee A. McPherson". The signature is fluid and cursive, with a long horizontal stroke at the end.

Renee A. McPherson
Director of Research, South Central Climate Science Center
Associate Professor of Geography and Environmental Sustainability
University of Oklahoma



Southern Climate Impacts Planning Program
LSU: 225.578.8374 | OU: 405.325.7809
scipp@mesonet.org | www.southernclimate.org

March 18, 2015

Mayor Glenn Lewis
City of Moore
301 N. Broadway
Moore, OK 73160

Dear Mayor Lewis,

This letter is to confirm the mutual interest of both The City of Moore (Oklahoma) and the Board of Regents of the University of Oklahoma, by and through the Southern Climate Impacts Planning Program (SCIPP) to collaborate and enter into a collaborative agreement, contingent upon the award of funds from the United States Department of Housing and Urban Development for the Community Development Block Grant National Disaster Resilience (CDBG-NDR) competition, to carry out eligible activities as provided in the City of Moore's CDBG-NDR application.

SCIPP is a project funded by the NOAA Regional Integrated Sciences and Assessments (RISA) Program in NOAA's Climate Program Office. SCIPP's mission is to help communities to increase resiliency and preparedness for weather and climate extremes now and in the future across the South-Central United States. SCIPP works in partnership with Louisiana State University with communities across a six-state region on challenges related to severe weather, drought, storm surge, sea-level rise, and climate adaptation. The goal of SCIPP and other RISA Teams is to more effectively integrate available climate knowledge into local, state and regional planning processes.

For this project, SCIPP will offer guidance to the project team on weather and climate-related hazards. We commit to participating in meetings and strategy sessions as appropriate and working with your other partners to identify relevant climate studies and assessments. Should additional analysis or services be required, SCIPP can serve as a grant subrecipient through the University of Oklahoma's Office of Research Services.

It is understood that this letter is only an expression of our intent and a binding agreement detailing the terms and conditions of the proposed partnership must be executed before the use of any CDBG-NDR funds, if awarded. If you have additional questions, please call me at 405-325-3044 or email at mshafer@ou.edu.

Sincerely,

Mark Shafer
Director, Southern Climate Impacts Planning Program

Louisiana State University
Geography and Anthropology Dept.
Howe-Russell Building
Baton Rouge, LA 70803

The University of Oklahoma
Oklahoma Climatological Survey
120 David L. Boren Blvd. Suite 2900
Norman, OK 73072

Texas A&M University -
Dept. of Geography
University of Nebraska-Lincoln
National Drought Mitigation Center



**STATE OF OKLAHOMA
WATER RESOURCES BOARD**

www.owrb.ok.gov

March 23, 2015

Mr. Stephen Eddy, City Manager
City of Moore
300 N. Broadway
Moore, OK 73160

Re: OWRB support of the City of Moore's Application for CDBG-NDRC Grant Competition

Dear Mr. Eddy:

This letter is to express support of the Oklahoma Water Resources Board (OWRB) in both the direction and intent of the long-term initiatives set forth by the City of Moore's Phase 1 application for the Community Development Block Grant National Disaster Resilience Competition (CDBG-NDRC).

The CDBG-NDRC initiatives are in alignment with the Water for 2060 Act, applicable Priority and Supporting Recommendations of the 2012 Update of the Oklahoma Comprehensive Water Plan, and the requirements of Oklahoma's CWSRF Green Project Reserve which incentivizes green infrastructure, water or energy efficiency improvements, or other environmentally innovative projects.

The OWRB will gladly assist the City's development of this application by providing information on water resources planning, water rights, water quality data, surface and groundwater availability, as well as ways to best leverage any funding through our Drinking and Clean Water State Revolving Funds (DWSRF & CWSRF).

If you have any questions or concerns, please contact Joe Freeman, Chief, OWRB Financial Assistance Division, or Julie Cunningham, Chief, OWRB Planning and Management Division, at 405-530-8800.

Sincerely,

J. D. Strong
Executive Director



3800 N. CLASSEN BOULEVARD • OKLAHOMA CITY, OKLAHOMA 73118
TELEPHONE (405) 530-8800 • FAX (405) 530-8900

Rudy Herrmann, Chairman • Linda P. Lambert, Vice Chairman • Tom Buchanan, Secretary
Bob Drake • F Ford Drummond • Marilyn Feaver • Ed Fite • Jason W. Hitch • Richard C. Sevenoaks





**The City of
OKLAHOMA CITY**

February 17, 2015

Stephen Eddy, City Manager
City of Moore
300 N Broadway
Moore, OK 73160

Re: Intent to Participate

Dear Mr. Eddy:

This letter is to confirm the mutual intent of both City of Moore and The City of Oklahoma City to collaborate and enter into a partner agreement, contingent upon the award of funds from the United States Department of Housing and Urban Development (HUD) for the Community Development Block Grant National Disaster Resilience Competition (CDBG-NDRC) to carry out eligible activities as provided in the City of Moore's CDBG-NDRC application.

The City of Moore is an eligible applicant under the CDBG-NDRC and has the responsibility of implementing long-term recovery activities with funding under the Disaster Appropriations Act of 2013 (Public Law 113-2). The City of Moore and The City of Oklahoma City sustained major damages to housing, infrastructure and community facilities during the severe storms and tornadoes that occurred May 19, 20 and 31, 2013 that resulted in FEMA Disaster Declaration DR-4117. The City of Moore and The City of Oklahoma City are both Units of General Local Government (Entitlement Communities) under HUD's Community Development Block Grant program. The City of Oklahoma City has successfully managed CDBG program funding since adoption of the Housing and Community Development Act of 1974.

The City of Oklahoma City will participate with the City of Moore as a subrecipient and provide the resources necessary to successfully prepare the application and implement the activities proposed for funding under the CDBG-NDRC program.

It is understood that this is letter is only an expression of our intent and a binding partner agreement [or other agreement] detailing the terms and conditions of the proposed partnership must be executed before the use of any CDBG-NDRC funds, if awarded.

Sincerely,

A handwritten signature in black ink, appearing to read "Mick Cornett".

Mick Cornett
Mayor



MEMORANDUM

Council Agenda
Item No. IX.F.1&2.
2/17/2015

The City of OKLAHOMA CITY

TO: Mayor and City Council

PUBLIC HEARING HELD.

FROM: James D. Couch, City Manager

1. Public hearing.
2. Resolution approving submission of a partner letter with the City of Moore authorizing The City of Oklahoma City to participate as a cooperative agency in submitting an application and all required certifications to the U.S. Department of Housing and Urban Development for Community Development Block Grant – National Disaster Resilience Competition funding.

Purpose A public hearing to allow citizen comment on the proposed application and partner letter are threshold requirements for applying for National Disaster Resilience Competition funding.

Background The Secretary of the U.S. Department of Housing and Urban Development (HUD) has issued a Notice of Funding Availability (NOFA), FR-5800-N-29, of approximately \$1 billion made available from the Disaster Relief Appropriations Act, 2013 (Public Law 113-2). The funding will be awarded competitively among all states, counties and cities that received disaster recovery funding by the HUD Secretary under the Disaster Appropriations Act of 2013. Community Development Block Grant - National Disaster Resilience Competition (CDBG-NDRC) funding is considered Community Development Block Grant funding and must comply with regulations governing its use under 24 CFR part 570 as amended or alternative requirements provided in the Federal Register Notices associated with the Disaster Relief Appropriations Act of 2013.

The grant competition is a two phase process. The initial phase requires framing unmet recovery needs, vulnerabilities and community development objectives, as well as establishing preliminary partnerships among cooperating agencies. The initial submission is due March 15, 2015. The second phase is invitation only. HUD will select a shortlist that will be required to provide a more extensive application and formalization of partnerships that can move the framing exercise into project determination and implementation. The second phase will begin approximately June 2015 with estimated funding awards being issued in August or September.

Since The City of Oklahoma City did not receive a direct federal allocation, it is not an eligible applicant under CDBG-NDRC and must

apply through one of the two eligible applicants in the state of Oklahoma which are the Oklahoma Department of Commerce and the City of Moore. The City of Moore has requested that The City partner in an application for funding under the NOFA to fund resiliency improvements at the Draper Water Treatment Plant.

The Draper Treatment Plant lost power for approximately 24-hours due to the severe storms and tornadoes and is eligible by association with FEMA Major Disaster Declaration DR-4117. The loss of power resulted in greatly reduced water service to area homes, businesses and medical facilities until emergency power could be established. Much of the Moore area was impacted by the event. The City of Oklahoma City will receive from the Oklahoma Department of Commerce approximately \$24 million Community Development Block Grant – Disaster Recovery (CDBG-DR) funding to upgrade the electrical systems at the facility. The CDBG-DR grant will ensure redundancy in electrical power to the plant. However, since the plant was affected by the disaster and CDBG-DR funding will be used to improve the facility, the Federal Register Notices that govern the use of these funds require the incorporation of resiliency and other improvements when rebuilding. The Draper Treatment Plant can be made more resilient by incorporating the proposed improvements outlined in the table below.

Priority	Project Name	Description	Project Cost
1.	Suction Flume Replacement	Replacement of high service pump station suction flume	\$ 2,840,000
2.	North Clearwell and Filter Effluent Transmission Resiliency Improvements	Installation of two clearwells to the north of the existing site and installation of transmission pipeline from filters to new clearwells.	\$27,145,440
3.	South Clearwell Storage and Resiliency Improvements	Installation of two new clearwells to the south of the existing site.	\$24,225,000
Total			\$54,210,440

Since the City of Moore is almost entirely dependent on The City of Oklahoma City for its public water supply, it has a vested interest in helping secure funding for the additional resiliency improvements at the Draper facility.

The Resolution and partner letter were reviewed and recommended for approval by the Council Neighborhood Conservation Committee on February 4, 2015 (Item No. 3.A.)

Review

Planning Department

Recommendation: Public hearing be held and Resolution be adopted.

RESOLUTION

RESOLUTION APPROVING SUBMISSION OF A PARTNER LETTER WITH THE CITY OF MOORE THAT AUTHORIZES THE PARTICIPATION OF THE CITY OF OKLAHOMA CITY AS A COOPERATIVE AGENCY IN THE SUBMISSION OF AN APPLICATION AND ALL REQUIRED CERTIFICATIONS TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) FOR COMMUNITY DEVELOPMENT BLOCK GRANT – NATIONAL DISASTER RESILIENCE COMPETITION (CDBG-NDRC) FUNDING.

WHEREAS, The Disaster Relief Appropriations Act (Public Law 113-2) established funding to assist with long term disaster recovery of Hurricane Sandy and has been allocated by the Secretary of the U.S. Department of Housing and Urban Development (HUD) to aid in the long term recovery of other areas for which there is a Presidential Disaster Declaration between 2011 and 2013; and

WHEREAS, The Secretary of HUD has allocated and made available under a Notice of Funding Availability (NOFA) FR-5800-N-29 approximately \$1 billion in Community Development Block Grant – National Disaster Resilience (CDBG-NDRC) funding to be awarded competitively among all states, counties and cities affected by Major Disaster Declarations between 2011 and 2013; and

WHEREAS, Disaster Relief Appropriations Act sets forth requirements governing the expenditure of CDBG-NDRC funding in compliance with the Housing and Community Development Act of 1974 or as amended by the Federal Register Notices implementing the Disaster Relief Appropriations Act funding; and

WHEREAS, The City of Moore is an eligible applicant for funding under the CDBG-NDRC and has requested The City of Oklahoma City partner in an application in response to the NOFA; and

WHEREAS, the initial requirements of the NOFA require submission of a letter agreeing to partner on implementation of eligible projects awarded funding by HUD; and

WHEREAS, improvements to the Draper Treatment Plant are unmet needs on a public facility affected by the severe storms included in FEMA Disaster Declaration DR-4117 and can qualify for funding under the CDBG-NDRC program.

NOW, THEREFORE, BE IT RESOLVED BY the Mayor and Council of The City of Oklahoma City:

The partner letter with the City of Moore and all required application documents and certifications for CDBG-NDRC funding under the FR-5800-N-29 are hereby approved.

PROVIDED that copies of the executed application and related documents are filed with the City Clerk's Office; and

PROVIDED that the Mayor will not sign any agreement or contract pursuant to such awards without first securing the specific approval of the City Council.

ADOPTED by the Council and **APPROVED** by the Mayor of the City of Oklahoma City this 17th day of February, 2015.

Neil Curtis

ATTEST:
Travis Kelsey
CITY CLERK



REVIEWED as to form and legal

Paul Brunner

ASSISTANT MUNICIPAL COUNSELOR

Name of Attachment: Attachment B: Leverage

Name of Applicant: City of Moore, Ok


Name of File that Contains the Attachment: MooreAtt2



City of Moore Oklahoma

301 N. Broadway, Moore, OK 73160 | (405) 793-5000 | www.cityofmoore.com

MEMO

Date: March 16, 2015
To: City Council
From: Jared Jakubowski, Grants Manager 
Re: Leverage

The City of Moore is committed to create a resilience city, community, and region. We are currently implementing a more resilient water system. The City of Moore is committing approximately \$275,000 of local nonfederal funding. This funding will create tie and loop the city's eastside water system to the main system in three separate tie-ins. This will create a redundant fire protection and prevention of a system failures. Attached in a cost estimate for the project.

**BNK Investments, LLC
(Allied Wireline, LLC)
Domestic Water Line Extension**

Cost Estimate

ITEM NO.	DESCRIPTION	QUANT	UNIT	UNIT PRICE	TOTAL PRICE
<u>4th Street and South of 4th Street</u>					
1	12" Water Line (AWWA C-900 DR 14 PVC)	1,650	L.F.	\$32.00	\$52,800.00
2	20" Bore & Casing	180	L.F.	\$200.00	\$36,000.00
3	12"x12" Tee	1	EA.	\$1,000.00	\$1,000.00
4	12"x22-1/2° Bend	2	EA.	\$500.00	\$1,000.00
5	12" Gate Valve w/ Box	3	EA.	\$2,500.00	\$7,500.00
6	12" Dresser Coupling	2	EA.	\$300.00	\$600.00
7	Remove Existing 12" Plug	2	EA.	\$200.00	\$400.00
8	Fire Hydrant w/ Appurtenances (Includes 8"x6" Tee, 6" Gate Valve w/ Box, 6" Water Line & Riser If Required)	1	EA.	\$4,000.00	\$4,000.00
8	Anchor	5	EA.	\$100.00	\$500.00
9	Pressure and Leakage Test	1	L.S.	\$500.00	\$500.00
10	Disinfection	1	L.S.	\$500.00	\$500.00
TOTAL CONSTRUCTION					\$104,800.00
Contingency 10%					\$10,480.00
Engineering 8%					\$8,384.00
Surveying					\$1,650.00
DEQ Permit					\$502.35
TOTAL ALONG 4TH STREET & SOUTH OF 4TH STREET					\$125,816.35

ITEM NO.	DESCRIPTION	QUANT	UNIT	UNIT PRICE	TOTAL PRICE
<u>North of 4th Street</u>					
1	12" Water Line (AWWA C-900 DR 14 PVC)	1,680	L.F.	\$32.00	\$53,760.00
2	8" Water Line (AWWA C-900 DR 14 PVC)	295	L.F.	\$22.00	\$6,490.00
3	20" Bore & Casing	105	L.F.	\$200.00	\$21,000.00
4	16" Bore & Casing	70	L.F.	\$160.00	\$11,200.00
5	12"x8" Tee	1	EA.	\$500.00	\$500.00
6	12" Gate Valve w/ Box	2	EA.	\$2,500.00	\$5,000.00
7	8" Gate Valve w/ Box	1	EA.	\$1,400.00	\$1,400.00
8	12" Plug w/ 2" Blow-Off Valve	1	EA.	\$500.00	\$500.00
9	8" Plug w/ 2" Blow-Off Valve	1	EA.	\$400.00	\$400.00
10	Fire Hydrant w/ Appurtenances (Includes 8"x6" Tee, 6" Gate Valve w/ Box, 6" Water Line & Riser If Required)	5	EA.	\$4,000.00	\$20,000.00
11	Gravel Drive Repair	24	S.Y.	\$30.00	\$720.00
12	Sand Backfill	12.2	C.Y.	\$25.00	\$305.00
13	Anchor	13	EA.	\$100.00	\$1,300.00
14	Pressure and Leakage Test	1	L.S.	\$500.00	\$500.00
15	Disinfection	1	L.S.	\$500.00	\$500.00
TOTAL CONSTRUCTION					\$123,575.00
Contingency 10%					\$12,357.50
Engineering 8%					\$9,886.00
Surveying					\$1,975.00
DEQ Permit					\$589.65
TOTAL NORTH OF 4TH STREET					\$148,383.15



March 19, 2015

Jared Jakubowski
City of Moore
301 N Broadway
Moore, OK 73160-5130

Dear Mr. Jakubowski:


I am writing to document leverage contribution for the City of Moore's Community Development Block Grant – National Disaster Resilience Competition (CDBG-NDRC) grant application as it pertains to the Draper Water Treatment Plant. The sources of leveraged funding for disaster recovery and resiliency improvements include 5 primary sources of funds as detailed in the table below.

<u>Draper Water Treatment Plant</u>	<u>Amount</u>
CDBG-DR	\$24,055,000.00
FEMA Public Assistance (Recovery)	\$78,706.00
State Match FEMA Public Assistance	\$13,117.00
Local Match FEMA Public Assistance	\$13,117.00
Preliminary Engineering (OCWUT)	\$50,000.00
Total Leverage	\$24,209,940.00

Of the totals detailed above, \$50,000 was funded with local resources for a consultant to provide necessary preliminary engineering to provide cost estimates and other engineering for the CDBG-DR funded through the Oklahoma Department of Commerce. The CDBG-DR funding will provide resiliency improvements that include electrical system modifications to better manage power at the Draper Water Treatment Plant and for preliminary engineering for the acquisition and installation of permanent emergency power generation to ensure 100 MGD water production during power outages.

If you need further information or details, please contact Steven Rhodes at (405) 297-2009 or steven.rhodes@okc.gov

Sincerely,


Marsha W. Slaughter, P.E.
General Manager

Name of Attachment: Attachment D: CDBG-NDR Application Certifications

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt3

Certification

Certifications waiver and alternative requirement. Sections 91.325 and 91.225 of title 24 of the Code of Federal Regulations are waived. Each State or UGLG applying for an award under this NOFA must make the following certifications with both its Phase 1 and, if invited by HUD, its Phase 2 application for CDBG-NDR funding.

- a. The City of Moore, Oklahoma certifies that it will affirmatively further fair housing, which means that it will conduct an analysis to identify impediments to fair housing choice within its jurisdiction and take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting the analysis and actions in this regard (see 24 CFR 570.487(b)(2) and 570.601(a)(2)). In addition, the grantee certifies that agreements with subrecipients will meet all civil rights related requirements pursuant to 24 CFR 570.503(b)(5).
- b. The City of Moore, Oklahoma certifies that it has in effect and is following a residential anti- displacement and relocation assistance plan in connection with any activity assisted with funding under the CDBG program.
- c. The City of Moore, Oklahoma certifies its compliance with restrictions on lobbying required by 24 CFR part 87, together with disclosure forms, if required by part 87.
- d. The City of Moore, Oklahoma certifies that the Community Development Block Grant National Disaster Resilience application is authorized under State and local law (as applicable) and that the grantee, and any contractor, subrecipient, or designated public agency carrying out an activity with CDBG–NDR funds, possess(es) the legal authority to carry out the program for which it is seeking funding, in accordance with applicable HUD regulations and this NOFA.
- e. The City of Moore, Oklahoma certifies that activities to be administered with funds under this NOFA are consistent with its Application.
- f. The City of Moore, Oklahoma certifies that it will comply with the acquisition and relocation requirements of the URA, as amended, and implementing regulations at 49 CFR part 24, except where waivers or alternative requirements are provided for in this NOFA.
- g. The City of Moore, Oklahoma certifies that it will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u), and implementing regulations at 24 CFR part 135.
- h. The City of Moore, Oklahoma certifies that it is following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105 or 91.115, as applicable (except as provided for in notices providing waivers and alternative requirements for this grant). The City of Moore, Oklahoma will follow a detailed citizen participation plan that satisfies the requirements of 24

CFR 570.486 (except as provided for in notices providing waivers and alternative requirements for this grant).

i. The City of Moore, Oklahoma certifies that it has consulted with affected UGLGs in counties designated in covered major disaster declarations in the non-entitlement, entitlement, and tribal areas of the State in determining the uses of funds, including method of distribution of funding, or activities carried out directly by the State.

j. The City of Moore, Oklahoma certifies that it is complying with each of the following criteria:

(1) Funds will be used solely for necessary expenses related to disaster relief, long-term recovery, restoration of infrastructure and housing, and economic revitalization in the most impacted and distressed areas for which the President declared a major disaster in the aftermath of an event occurring in 2011, 2012, or 2013, pursuant to the Stafford Act.

(2) With respect to activities expected to be assisted with CDBG–NDR funds, the

Application has been developed so as to give the maximum feasible priority to activities that will benefit low- and moderate-income families.

(3) The aggregate use of CDBG–NDR funds shall principally benefit low- and moderate-income families in a manner that ensures that at least 50 percent of the grant amount is expended for activities that benefit such persons, unless waived by HUD based on a finding of compelling need.

(4) The City of Moore, Oklahoma will not attempt to recover any capital costs of public improvements assisted with CDBG–NDR grant funds, by assessing any amount against properties owned and occupied by persons of low- and moderate-income, including any fee charged or assessment made as a condition of obtaining access to such public improvements, unless: (a) disaster recovery grant funds are used to pay the proportion of such fee or assessment that relates to the capital costs of such public improvements that are financed from revenue sources other than under this title; or (b) for purposes of assessing any amount against properties owned and occupied by persons of moderate income, The City of Moore, Oklahoma certifies to the Secretary that it lacks sufficient CDBG funds (in any form) to comply with the requirements of clause (a).

k. The City of Moore, Oklahoma certifies that it (and any subrecipient or recipient)) will conduct and carry out the grant in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601–3619) and implementing regulations.

(1) 1. The City of Moore, Oklahoma certifies that it has adopted and is enforcing the following policies: A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in nonviolent civil rights demonstrations; and

(2) A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location that is the subject of such nonviolent civil rights demonstrations within its jurisdiction.

m. The City of Moore, Oklahoma certifies that it (and any subrecipient or recipient) has the capacity to carry out the activities proposed in its Application in a timely manner; or will develop a plan to increase capacity where such capacity is lacking.

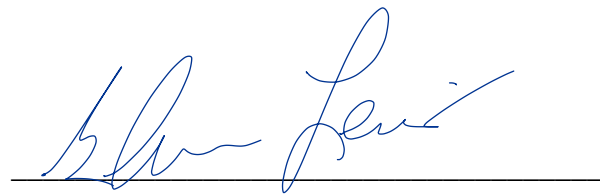
n. The City of Moore, Oklahoma will not use grant funds for any activity in an area delineated as a special flood hazard area or equivalent in FEMA's most recent and current data source unless it also ensures that the action is designed or modified to minimize harm to or within the floodplain in accordance with Executive Order 11988 and 24 CFR part 55. The relevant data source for this provision is the latest issued FEMA data or guidance, which includes advisory data (such as Advisory Base Flood Elevations) or preliminary and final Flood Insurance Rate Maps.

o. The City of Moore, Oklahoma certifies that its activities concerning lead-based paint will comply with the requirements of 24 CFR part 35, subparts A, B, J, K, and R.

p. The City of Moore, Oklahoma certifies that it will comply with applicable laws.

q. The City of Moore, Oklahoma certifies that it has reviewed the requirements of this NOFA and requirements of Public Law 113-2 applicable to funds allocated by this Notice, and that it has in place proficient financial controls and procurement processes and has established adequate procedures to prevent any duplication of benefits as defined by section 312 of the Stafford Act, to ensure timely expenditure of funds, to maintain comprehensive Web sites regarding all disaster recovery activities assisted with these funds, and to detect and prevent waste, fraud, and abuse of funds.

Adopted by the Mayor and Council and signed by the Mayor of the City of Moore the 16th day of March, 2015.

A handwritten signature in blue ink, appearing to read "Glenn Lewis", is written over a horizontal line.

GLENN LEWIS, MAYOR

RESOLUTION 816(15)

RESOLUTION APPROVING SUBMISSION OF THE AN APPLICATION FOR AND ALL REQUIRED CERTIFICATIONS TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) FOR COMMUNITY DEVELOPMENT BLOCK GRANT – NATIONAL DISASTER RESILIENCE COMPETITION (CDBG-NDRC) FUNDING.

RESOLUTION

WHEREAS, The Disaster Relief Appropriations Act (Public Law 113-2) established funding to assist with long term disaster recovery of Hurricane Sandy and been allocated by the Secretary of the U.S. Department of Housing and Urban Development (HUD) to aid in the long term recovery of other areas for which there is a Presidential Disaster Declaration between 2011 and 2013; and

WHEREAS, The Secretary of HUD has allocated and made available under a Notice of Funding Availability (NOFA) FR-5800-N-29 approximately \$1 billion in Community Development Block Grant – National Disaster Resilience (CDBG-NDRC) funding to be awarded competitively among all states, counties and cities affected by Major Disaster Declarations between 2011 and 2013; and

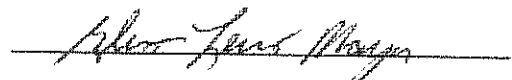
WHEREAS, Disaster Relief Appropriations Act sets forth requirements governing the expenditure of CDBG-NDRC funding in compliance with the Housing and Community Development Act of 1974 or as amended by the Federal Register Notices implementing the Disaster Relief Appropriations Act funding; and

WHEREAS, the initial requirements of the NOFA require submission of a letter agreeing to partner on implementation of eligible projects awarded funding by HUD; and

NOW, THEREFORE, BE IT RESOLVED that the partner letter with the City of Oklahoma City and all required application documents and certifications for CDBG-NDRC funding under the FR-5800-N-29 are hereby approved.

ADOPTED, by the Mayor and Council and signed by the Mayor of the City of Moore the 16th day of March, 2015.


JIM CORBETT, CITY CLERK


GLENN LEWIS, MAYOR

Approved as to form and legality the 16th day of March, 2015.


RANDY BRINK, CITY ATTORNEY

Name of Attachment: Attachment D: Consultation Summary

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt4

MEMO

Date: March 16, 2015
To: City Council
From: Jared Jakubowski, Grants Manager
Re: Consultation Summary

Name	Harold Brooks, PhD
Title	Senior Scientist
Organization or Entity	NOAA - National Severe Storms Laboratory, University of Oklahoma
Phone	
E-mail	harold.brooks@noaa.gov
Role	Expert on Tornadoes and relationship to climate science
Type of Outreach / Target	Internal Meetings
Name	Greg Carbin
Title	Warning Coordination Meteorologist
Organization or Entity	NOAA – Storm Prediction Center
Phone	
E-mail	gregory.carbin@noaa.gov
Role	Tornado Education – Communication – Originator of the idea that a platform needs to built that warns of the probability of infrastructure damage to local emergency management
Type of Outreach / Target	Internal Meetings and Public Outreach
Name	Kevin Kloesel
Title	Director, Oklahoma Climatological Survey
Organization or Entity	University of Oklahoma

Phone	
E-mail	kkloesel@mesonet.org
Role	OCS is charged with providing weather and climate data, analysis and expertise to stakeholders and decision makers throughout the state, and operates the Oklahoma Mesonet weather observing network. Kevin also serves on the State of Oklahoma Hazard Mitigation Task Force.
Type of Outreach / Target	Internal Meetings
Name	Gayland Kitch
Title	Director of Emergency Management
Organization or Entity	City of Moore
Phone	(405) 793-4477
E-mail	Gkitch@cityofmoore.com
Role	Very knowledgeable on emergency management and excellent contacts in the national weather service and the associated entities
Type of Outreach / Target	Internal Meetings and Public Outreach
Name	Leehu Loon, ASLA, PLA
Title	Director of Landscape Architecture
Organization or Entity	University of Oklahoma
Phone	405-325-1519
E-mail	lloon@ou.edu
Role	Water resilient landscapes
Type of Outreach / Target	Internal Meetings
Name	Gary McManus
Title	State Climatologist - Oklahoma Mesonet -
Organization or Entity	Oklahoma Climatological Survey
Phone	Work: (405) 325-2253 Cell: (405) 823-9054
E-mail	gmcmanus@mesonet.org
Role	Expert on Oklahoma drought conditions
Type of Outreach / Target	Internal Meetings

Name	Renee McPherson, Ph.D.
Title	Director of Research
Organization or Entity	South Central Climate Science Center
Phone	405-325-1272
E-mail	renee@ou.edu
Role	Coordinating Water Science Associated with WHIRL
Type of Outreach / Target	Internal Meetings, Public Meetings, Public Hearings, Lead University Study of City of Moore's Climate
Name	Alexander "Sascha" Petersen
Title	Co-founder and executive director of Adaptation International
Organization or Entity	Adaptation International
Phone	512-585-8592
E-mail	sascha@adaptationinternational.com
Role	www.adaptationinternational.com) is a company focused on helping communities and businesses prepare for a changing climate. Current projects include adaptation tool development with the City of Seattle and climate mitigation and adaptation planning for the City of Tucson. Sascha is also a Senior Program Officer for the Institute for Sustainable Communities (www.iscvt.org).
Type of Outreach / Target	Meetings Public Meetings
Name	Robert Pistole
Title	Project Manager
Organization or Entity	Veolia
Phone	405-793-5087 (w) 405-627-1842 (C)
E-mail	Robert.Pistole@veolia.com
Role	Contractor operating Moore's Water System – Info on damages, aftermath of tornado, Smart Meters
Type of Outreach / Target	Internal Meetings
Name	Robert W "Bob" Puls, Ph.D.

Title	Director - Associate Professor
Organization or Entity	Oklahoma Water Survey College of Atmospheric & Geographic Sciences
Phone	405-325-2826
E-mail	bpuls@ou.edu
Role	www.oklahomawatersurvey.org Assistance with water science Associated with WHIRL
Type of Outreach / Target	Meetings Low-Mod Income and General Public Awareness Meetings
Name	Steve Rhodes
Title	Urban Redevelopment Specialist
Organization or Entity	Oklahoma City
Phone	405-297-2009
E-mail	steve.rhodes@okc.gov
Role	Data specialist and CDBG-DR contact for the City – person to go to for info on Oklahoma City
Type of Outreach / Target	Public Meetings, Public Outreach, and Meetings
Name	Rick Smith
Title	Warning Coordination Meteorologist at the National Weather Service's Norman Forecast Office
Organization or Entity	National Weather Service
Phone	
E-mail	richard.smith@noaa.gov
Role	He manages NWS Norman's hazardous weather preparedness, outreach and education activities for the office's 56 county area of responsibility. Rick and the NWS Norman staff work closely with the media, emergency managers and other state, county, tribal and local government officials to ensure that communities in central and western Oklahoma and western north Texas are ready when hazardous weather threatens.
Type of Outreach / Target	Meeting Public
Name	Dr. Robert Puls, Ph.D.

Title	Director and Associate Professor, College of Atmospheric & Geographic Sciences
Organization or Entity	Oklahoma Water Survey & University of Oklahoma
Phone	405-325-2826
E-mail	bpuls@ou.edu
Role	The University of Oklahoma Regents established the Oklahoma Water Survey as an organized research unit on January 26, 2011. The mission of the Water Survey is to study the state's water resources and to collect, analyze, interpret and disseminate research-based information about water to researchers, students, teachers, citizens, governments, businesses and organizations. The Oklahoma Water Survey's mission is to serve the University research community, and act as a catalyst to the wide and deep expertise in education, research and outreach in water issues. Moreover, the Oklahoma Water Survey will work with federal, state and tribal governments, organizations, businesses, communities and citizens who have interests in Oklahoma's water resources.
Type of Outreach / Target	Meetings Low-Mod Income and General Public Awareness Meetings
Name	Dr. Robert Romines, Ph.D.
Title	Superintendent
Organization or Entity	Moore Public Schools
Phone	405-735-4249
E-mail	robertromines@mooreschools.com
Role	Serves as Superintendent of Schools for the 3 rd largest school district in the State of Oklahoma.
Type of Outreach / Target	Meeting School Aged Programs
Name	City of Moore
Title	CDBG Advisory Committee
Organization or Entity	Local Government Citizen Advisory Committee
Phone	405-735-5000
E-mail	N/A
Role	Serves as the citizen advisory board that oversees the CDBG and CDBG-DR grant funding.

Type of Outreach / Target	Low Mod-Income
Name	City of Moore
Title	City of Moore City Council
Organization or Entity	Elected Official Local Government
Phone	405-735-5000
E-mail	N/A
Role	Elected official within the City of Moore.
Type of Outreach / Target	Public Hearing / Moore Citizens
Name	Lisa Krieg
Title	Cleveland County Continuum of Care
Organization or Entity	City of Norman, OK // Cleveland County Continuum of Care
Phone	405-366-5464
E-mail	Lisa.Krieg@NormanOK.gov
Role	Elected official within the City of Moore.
Type of Outreach / Target	Meeting / Low Mod Income / Homelessness
Name	Dr. Dawn F. Jourdan, esq., Ph.D.
Title	Director and Associate Professor, Regional and City Planning
Organization or Entity	University of Oklahoma
Phone	405-325-3502
E-mail	dawnjourdan@ou.edu
Role	Local City Planning School
Type of Outreach / Target	Meeting / Low Mod Income / Outreach
Name	Association of Central Oklahoma Governments
Title	Board of Directors and President
Organization or Entity	Association of Central Oklahoma Governments
Phone	405-778-6129
E-mail	

Role	Serves as the central planning origination in the Oklahoma City Metro Area related to water, transportation, active transportation, emergency operations, and the like.
Type of Outreach / Target	Meeting / Low Mod Income
Name	J.D. Strong
Title	Executive Director
Organization or Entity	Oklahoma Water Resources Board
Phone	405-530-8800
E-mail	Owen.Mills@owrb.ok.gov
Role	Serves as the State of Oklahoma Water Board
Type of Outreach / Target	Meeting / Low Mod Income / Public Outreach

Name of Attachment: Attachment E: Maps and Drawings

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt5

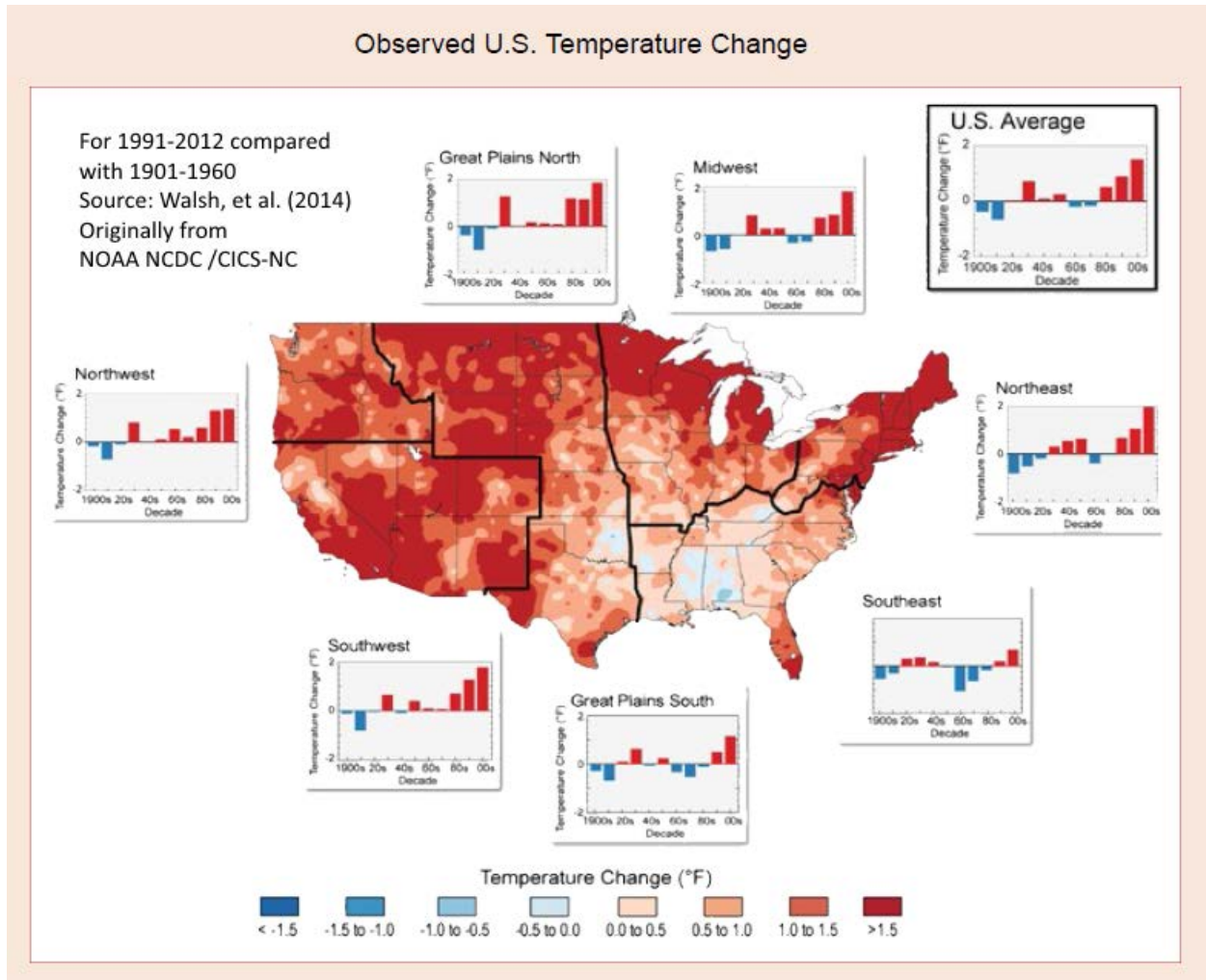


Figure 3: Temperature changes over the last 22 years (1991-2012) compared to the 1901-1960 average.

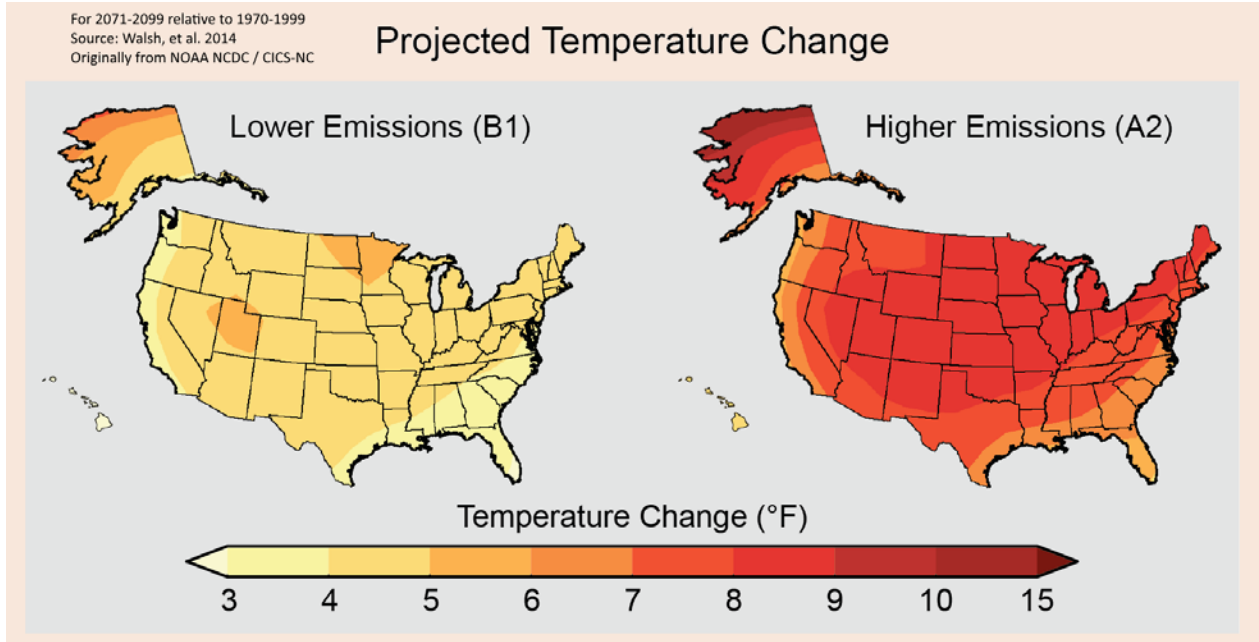


Figure 4: Projected temperature change for the latter part of this century (2071-2099) relative to the latter part of the last century (1970-1999) under lower and higher emission scenarios.

Observed and Projected Temperature Anomaly For Oklahoma
Source: Hong (2015)

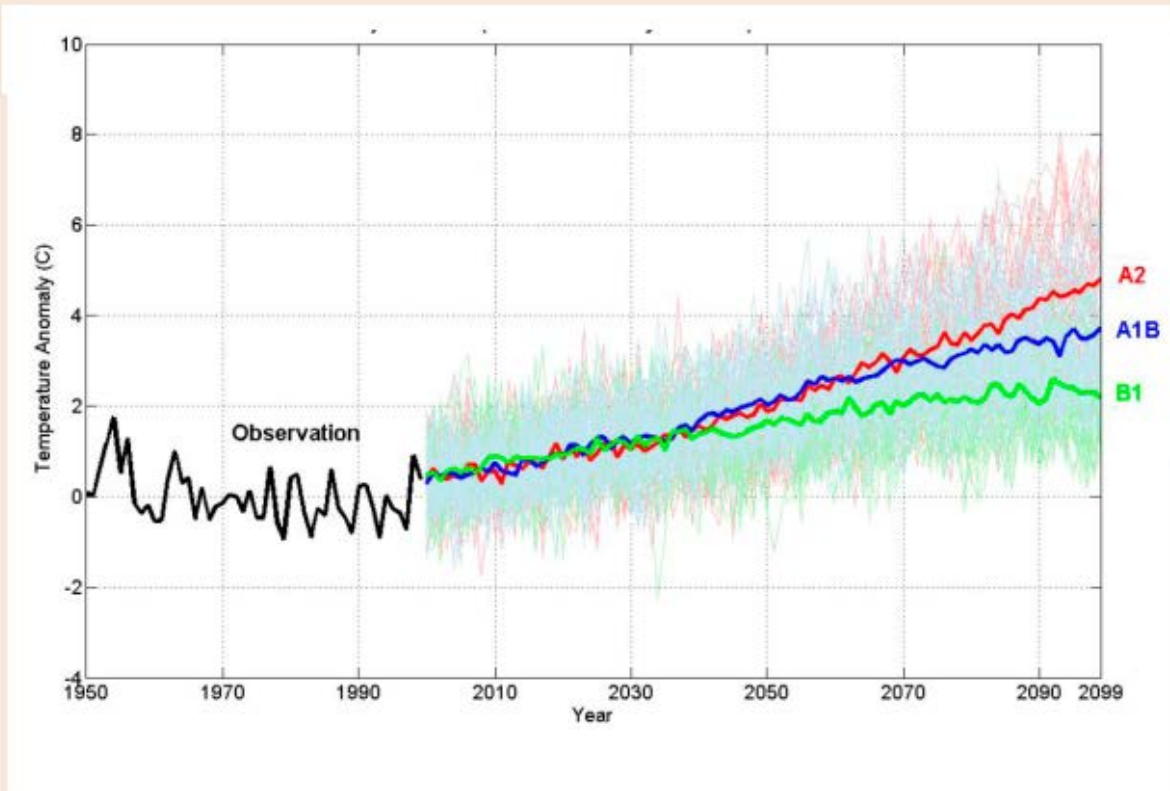


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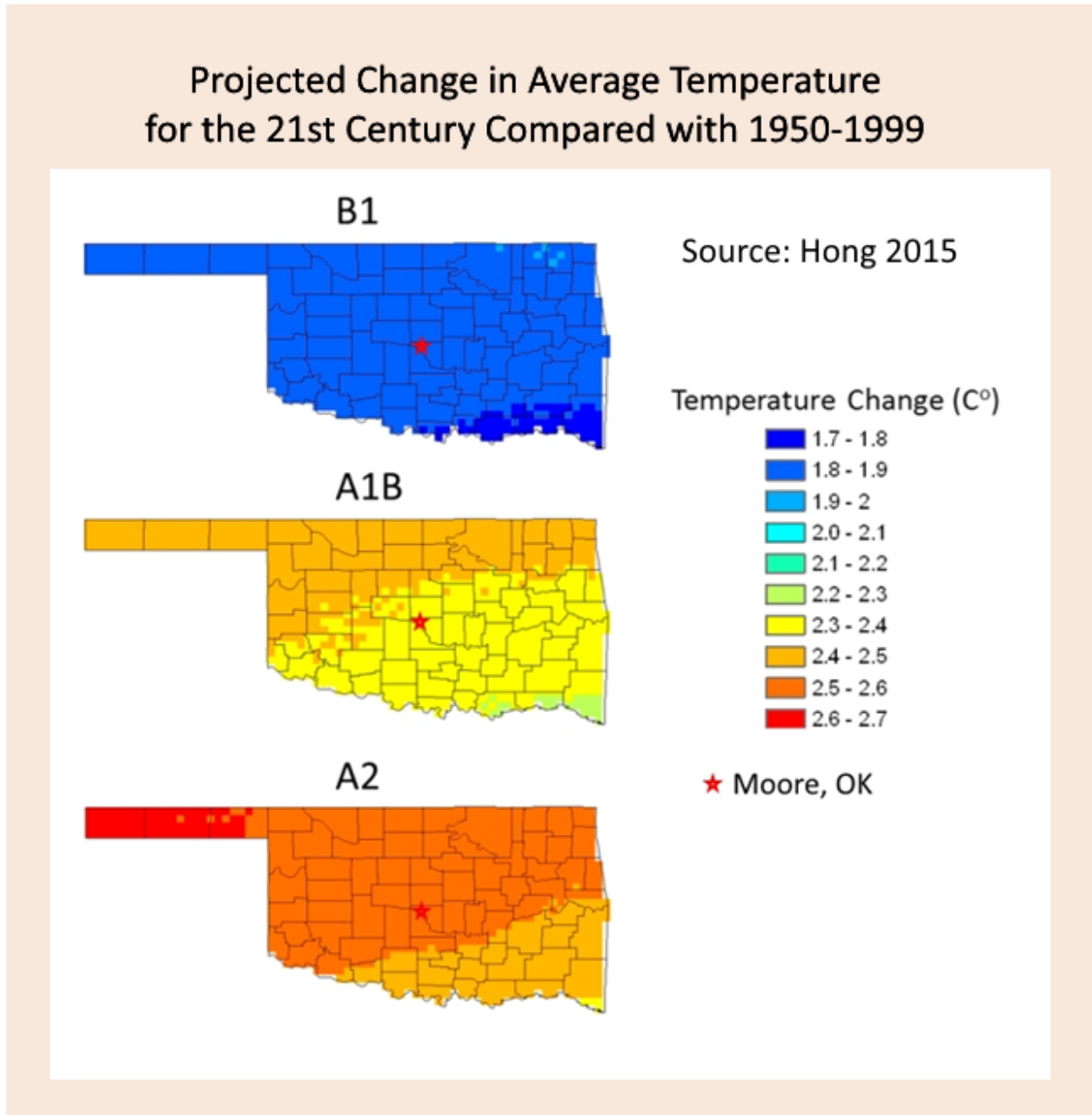


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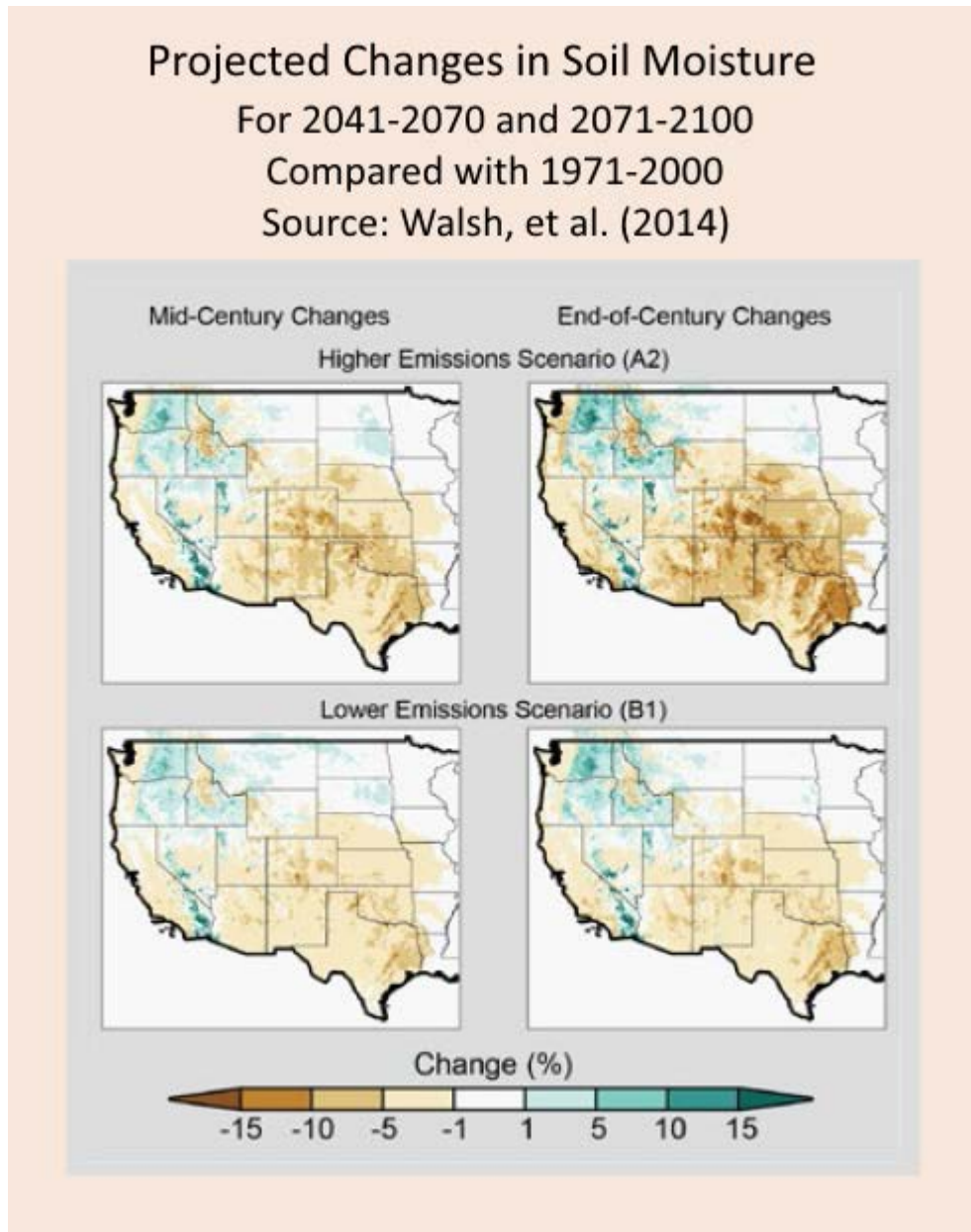


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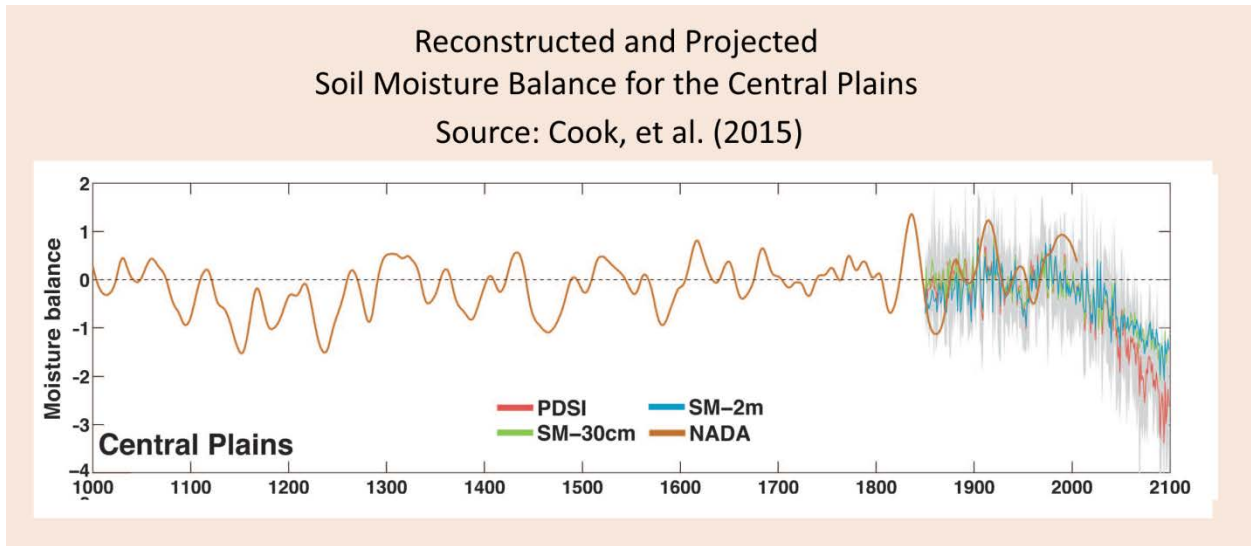


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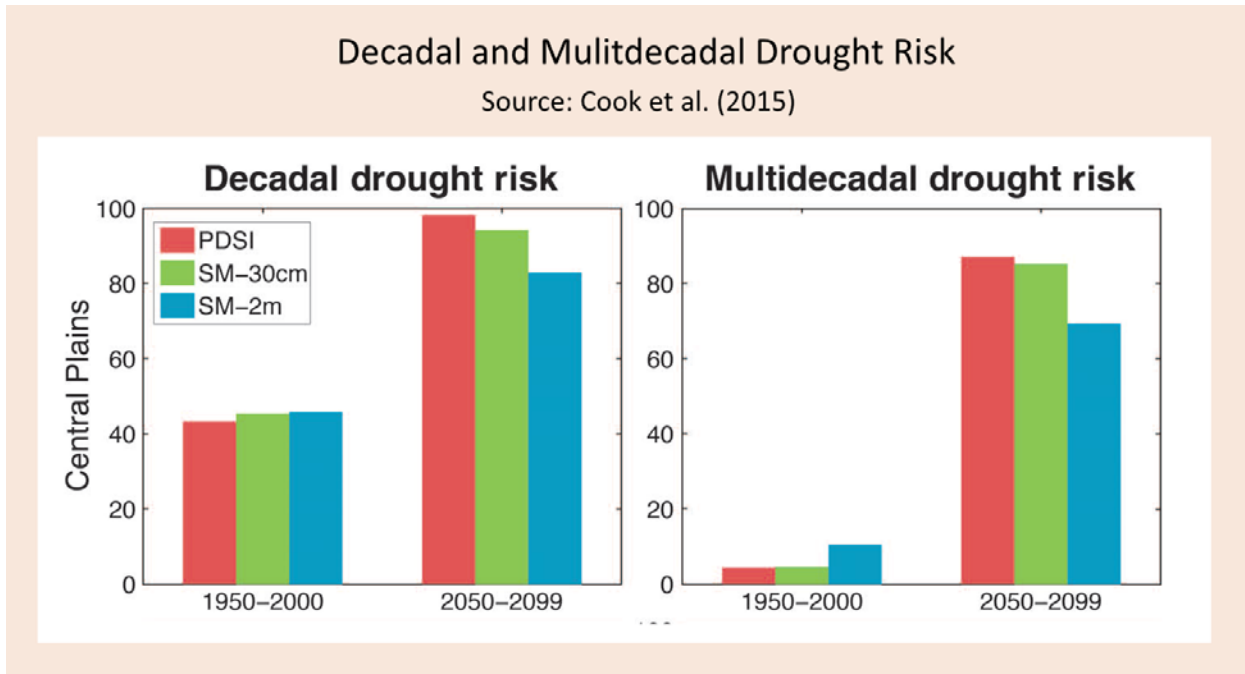


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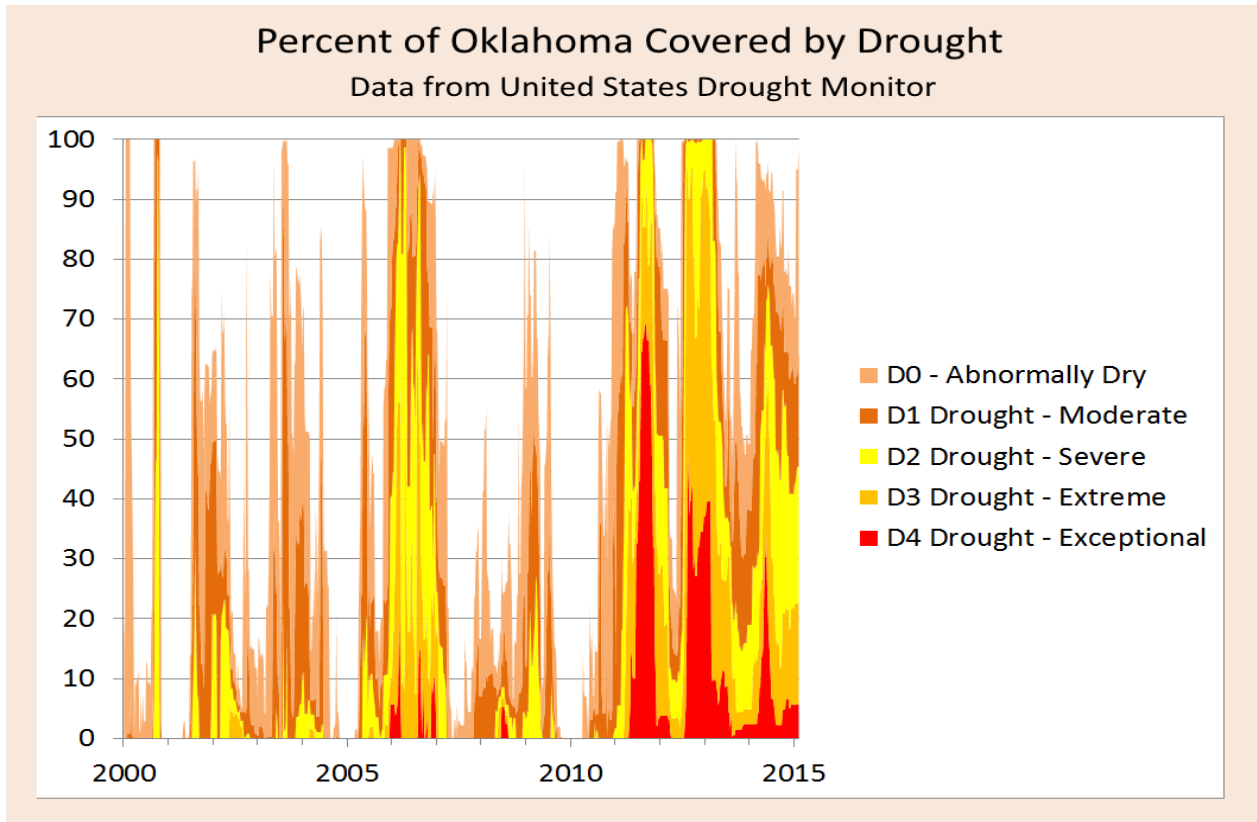


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Observed U.S. Precipitation Change

For 1991-2012 compared with 1901-1960

Source: Walsh, et al. 2014

Adapted from Peterson et al. 2013

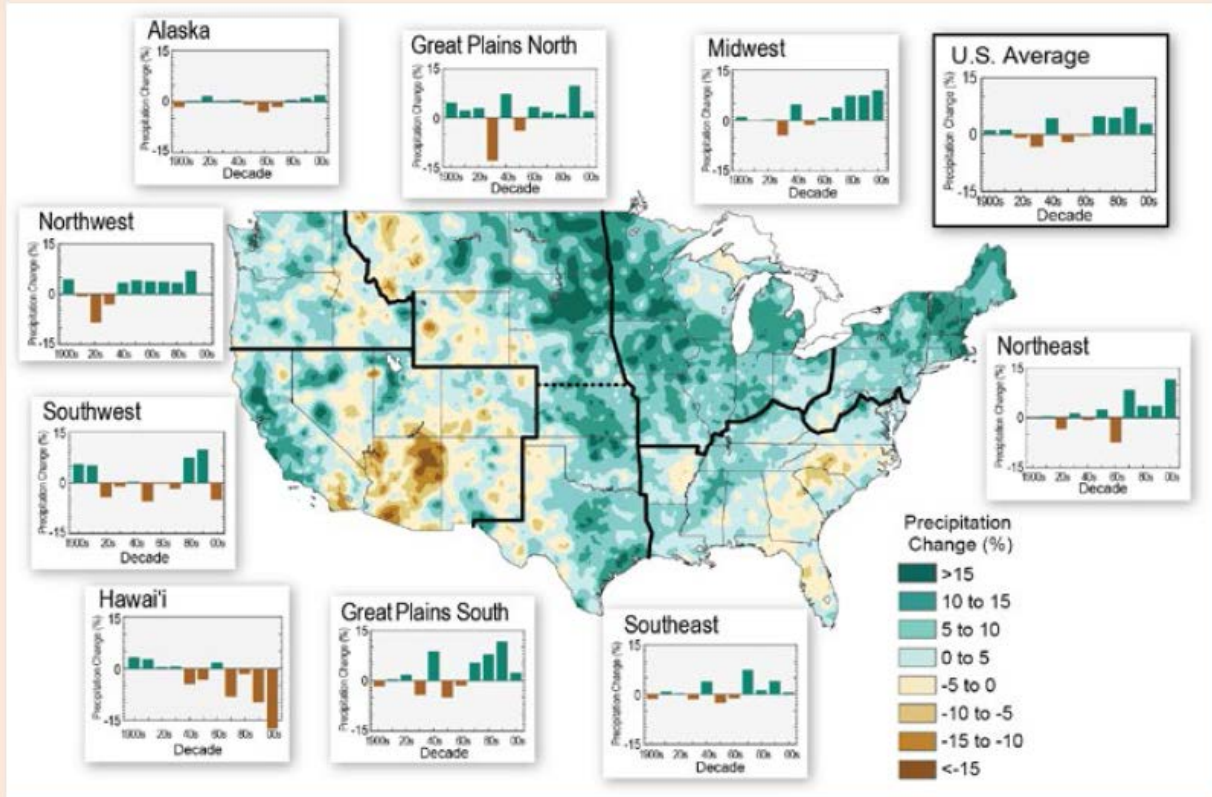


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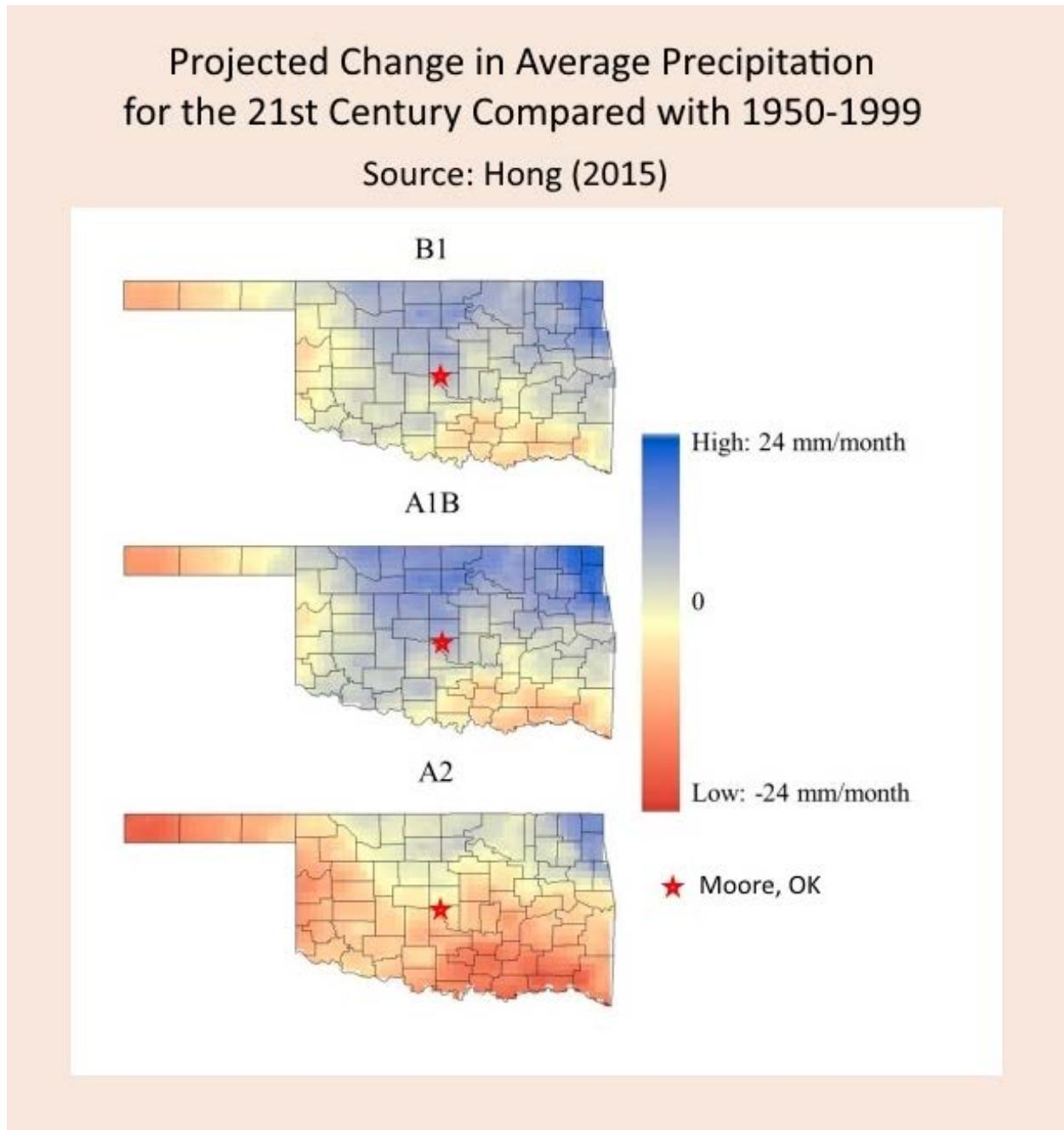


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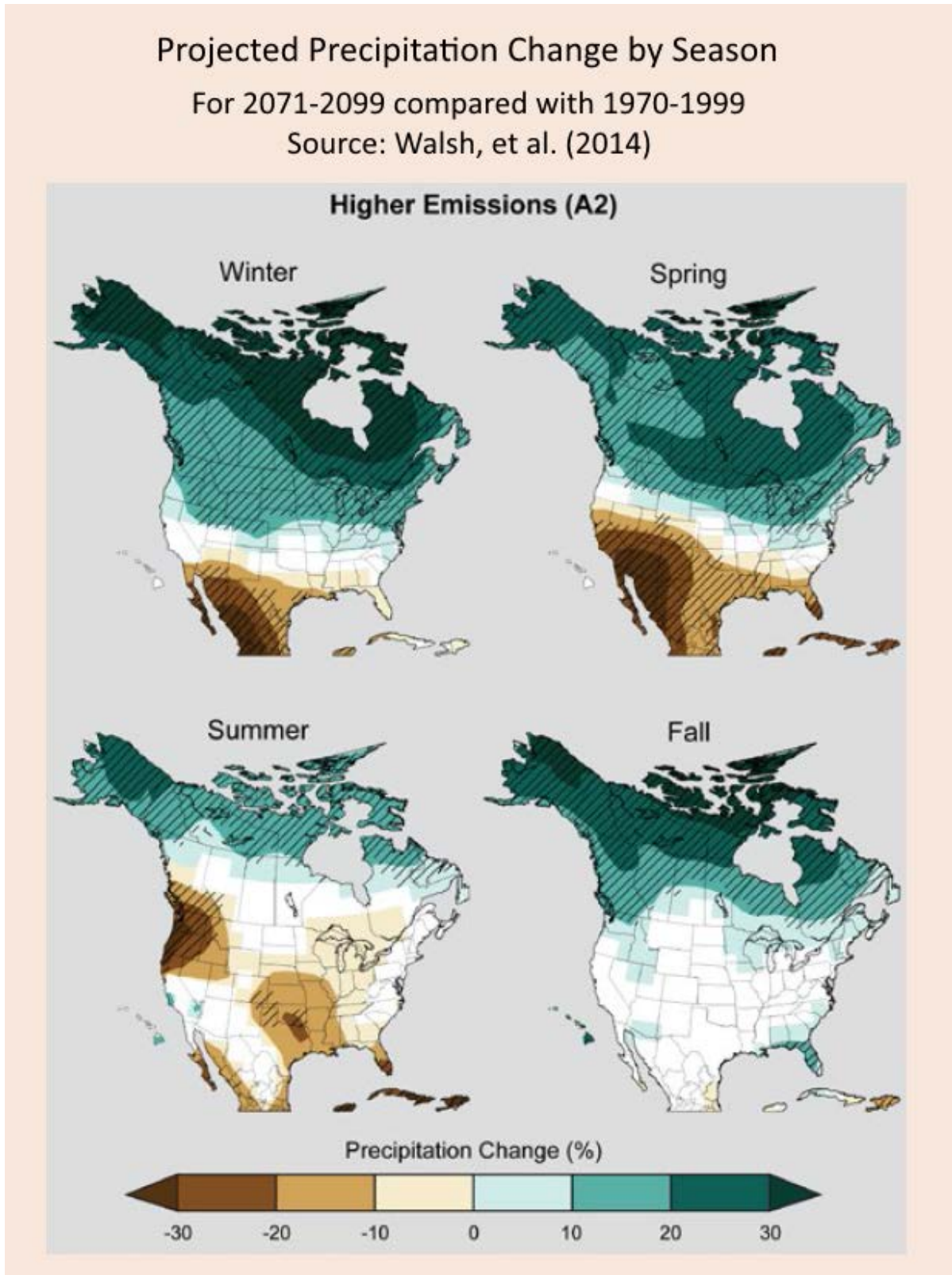


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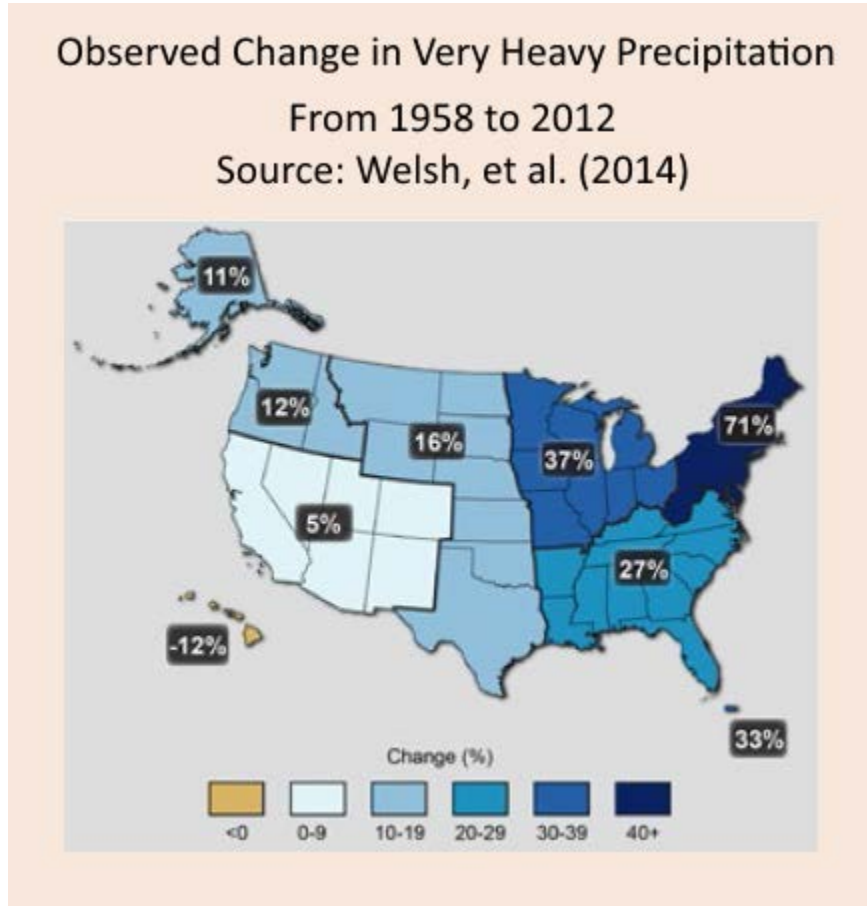


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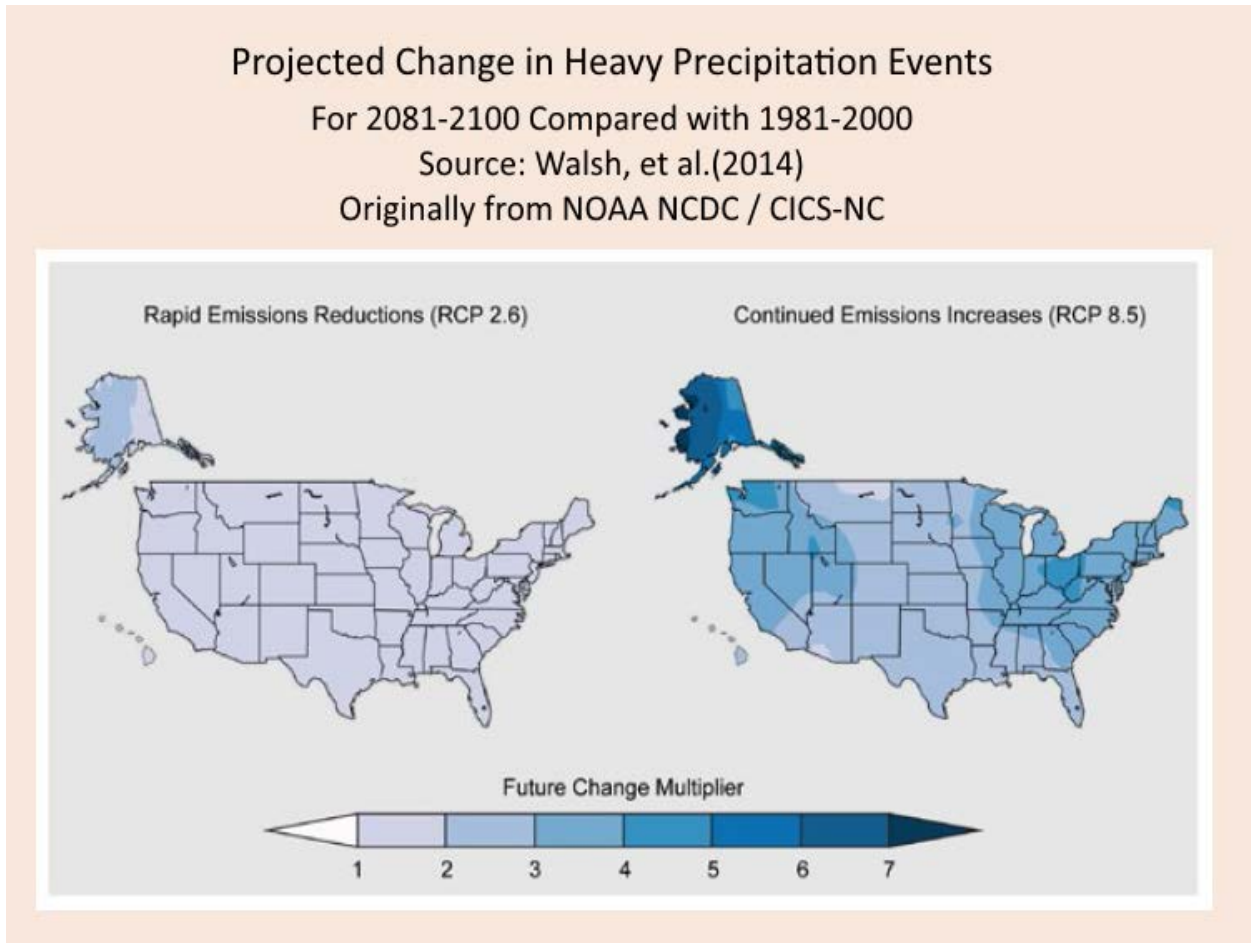


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Probability of at Least N Tornadoes on Days with at Least One Tornado

Source: Elsner, et al. (2014)

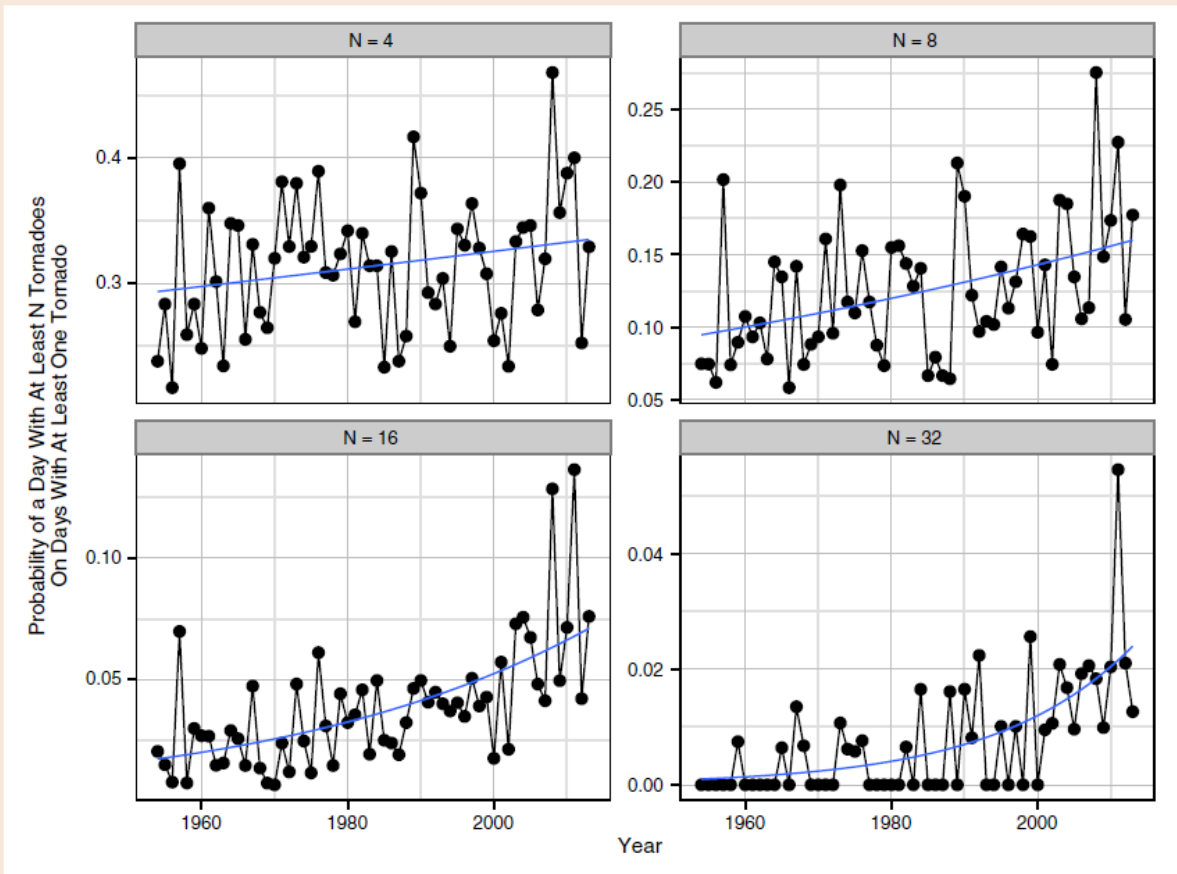


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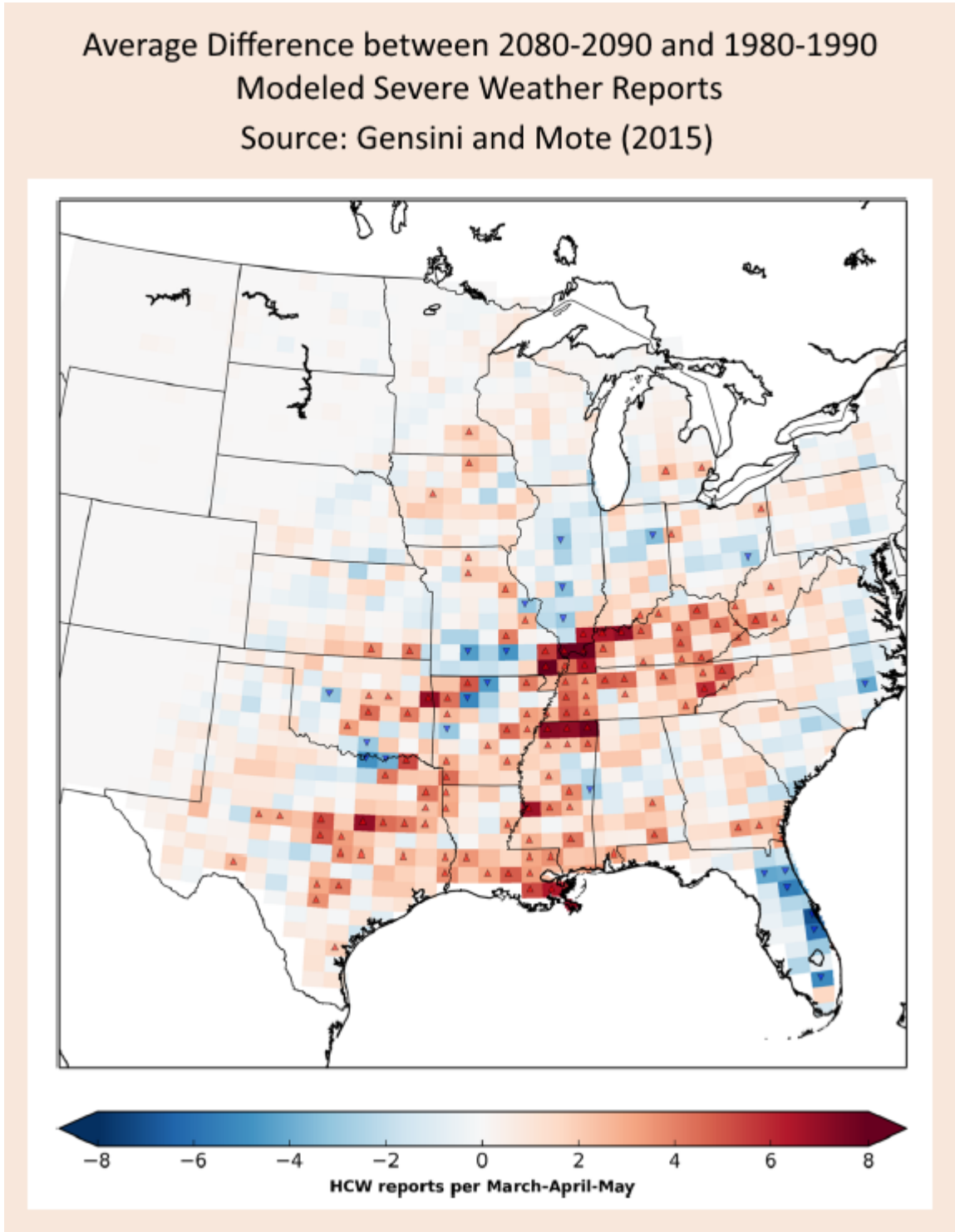


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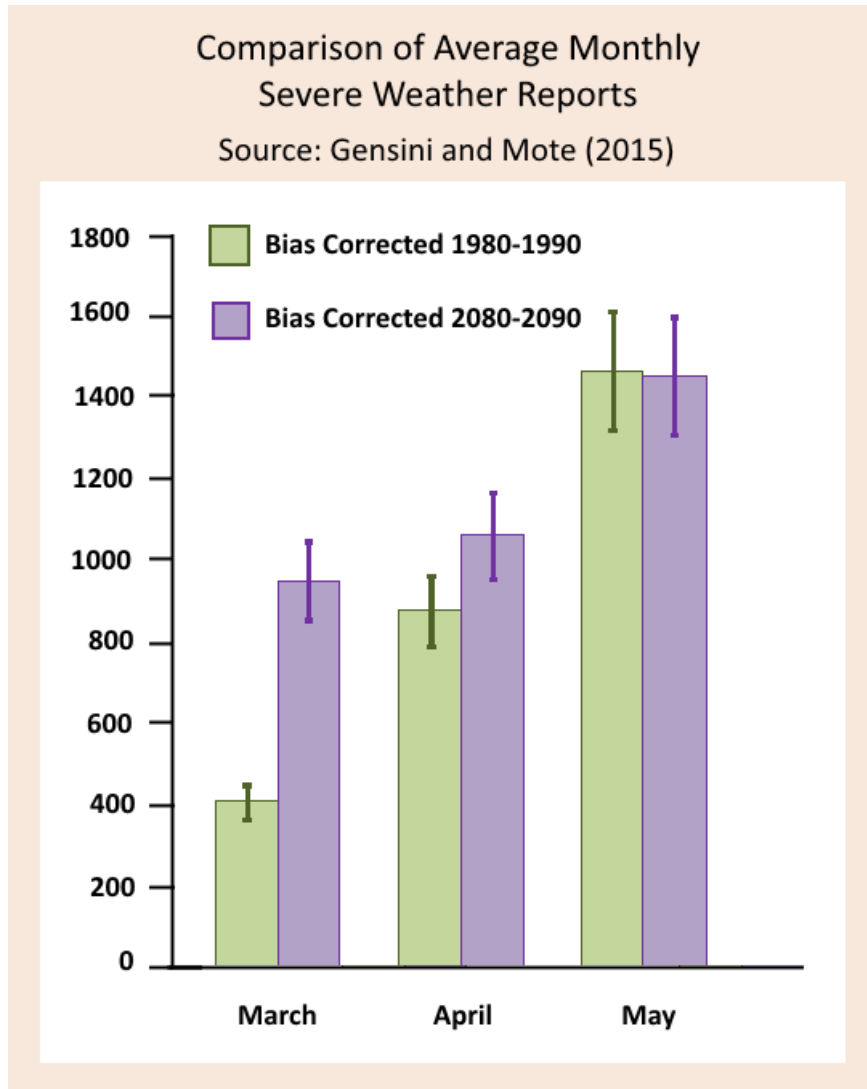


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Attachment E – Maps and Drawings

City of Moore, OK

Name of Attachment: Attachment E: Maps ,Drawings, Renderings (IRIP Documents)

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt5

City of Moore
Infrastructure Recovery and Implementation Plan (IRIP) for
May 20, 2013 Tornado Area



March 2015
Volume I of II



THE CITY OF MOORE

APPROVAL SHEET

**INFRASTRUCTURE RECOVERY AND IMPLEMENTATION PLAN (IRIP)
FOR MAY 20, 2013 TORNADO AREA**

PREPARED BY

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Elizabeth Jones
Director of Community Development

Steve Eddy
City Manager

APPROVED by the Council of the City of Moore this _____ day of _____, 2013.

ATTEST:

THE CITY OF MOORE

City Clerk

Mayor

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1.0 Executive Summary

The following Infrastructure Recovery and Implementation Plan (IRIP) for the May 20, 2013 Tornado has been prepared and submitted by Cardinal Engineering (Cardinal, Engineer) as the final deliverable from Contract #1314-007. This IRIP serves to further refine infrastructure-related data presented in the City of Moore Disaster Recovery Program Action Plan (Action Plan) submitted to the United States Department of Housing and Urban Development on March 22, 2014. This Action Plan was submitted by the City of Moore as a condition of its receipt of \$26.3-million in federal funding under the Community Development Block Grant – Disaster Recovery (CDBG-DR) Program (Allocation No. 1). Based on the limited information available to the City of Moore as of March 2014, total public infrastructure damages related to the May 20, 2013 Tornado were estimated at \$110.3-million. Of this \$110-million, the City of Moore estimated that no funding source was available for approximately \$32.4-million of these damages. Only \$3-million of the CDBG-DR funds are currently allocated to addressing these unmet needs. The primary objectives of this IRIP are to (1) further refine the originally provided infrastructure damage estimates, (2) identify public infrastructure improvements which will improve the future resiliency of the City of Moore as well as the quality of life for its citizens, (3) combine the identified public infrastructure improvements (or sub-projects) into logical, coordinated projects, and (4) develop a funding strategy and implementation schedule for these projects.

To aid in further refining the originally provided public infrastructure damage estimates, an infrastructure assessment methodology was developed and applied across the area impacted by the May 20, 2013 Tornado (Study Area). The foundation of this methodology subdivides public infrastructure into seven (7) distinct categories: Streets, Sidewalks, Sanitary Sewer, Environmental Degradation, Water Distribution, Bikeways/Trails, and Gateway/Streetscapes. The Study Area was partitioned into seventy-seven (77) distinct Assessment Sub-Areas and each Infrastructure Category was assessed within each Assessment Sub-Area. Each assessment included a field inspection, photographic documentation, and development of data considered critical to the condition, significance, performance, and long-term resiliency of the subject infrastructure. Weighting factors were assigned to each piece of developed data and a total Infrastructure Rating Index (IRI) was assigned to each Infrastructure Category within each Assessment Sub-Area. All field assessments were performed via wireless cellular devices with data transmitted to a central Geographic Information System (GIS) database hosted by Cardinal during the project. To help aid in subsequent analysis, data models were developed to calculate IRI scores with the final result and associated data being exported to an external database for assessment form preparation.

In conjunction with public infrastructure assessment activities, as well as the concurrently completed Walkability Audit in the areas surrounding Plaza Towers Elementary School and Highland East Junior High School, Cardinal has identified 158 potential sub-projects which should be considered by the City of Moore during future recovery efforts.

Development of this list of potential sub-projects was based on the previously described field assessment activities (and subsequent analysis thereof), as well as the Visual Preference Survey and Walkability Audits completed in conjunction with the IRIP Scope of Work. These 158 sub-projects span all seven (7) infrastructure categories and occur in various locations across the Study Area. Construction cost-estimates prepared by Cardinal based on publicly available bid tabulations have indicated approximately \$162-million will be required to complete all identified public improvements. By way of this IRIP, Cardinal has recommended that all identified sub-projects be combined or grouped into 47 larger projects to develop logical, manageable scopes of work that can realistically be utilized by the City of Moore during future recovery activities. Construction cost-estimates presented in the IRIP for these 47-projects represent the aggregate of construction cost-estimates prepared at the sub-project level.

Of the \$162-million in public infrastructure improvements identified in the IRIP, it is anticipated that approximately \$20-million will be funded through the CDBG-DR Program, \$0.2-million will be funded through an existing City of Moore Park Tax, and \$0.6-million will be funded through the City of Moore's General Road Maintenance Fund. Use of these funds leaves approximately \$142-million in public infrastructure projects remaining to be funded. Based on the Assessment Team's analysis, this balance represent the City of Moore's unmet need as it relates to public infrastructure projects.

Based on this funding approach, the developed Project Implementation Schedule has indicated that design and construction of the proposed projects could potentially begin in May 2015 with the construction of the final project ending in May 2023. Projects funded through CDBG-DR Funds are currently anticipated to be completed concurrent with this date, approximately 9-years and 9-months from CDBG-DR Allocation No. 1 which was provided to the City of Moore in August 2013. This proposed schedule does not adhere to the 5-year limit imposed on the use of CDBG-DR funds and as a result, modifications to the Project Implementation schedule, reconsideration of projects identified for CDBG-DR funding, or a formal extension request, may be required.

2.0 Introduction

The City of Moore is a medium-sized city in the Oklahoma City MSA with a population of approximately 55,081. Although the Moore Housing Market Area can be described in general terms as upper middle-class, research has shown that approximately 23% of all households in Moore are considered to be of moderate to very low income. As of 2008, Moore had an estimated 4,500 households who fall into the income bracket of \$34,999 or less and about 2,000 households are on varying degrees of public assistance. In 2010, the City of Moore became a Community Development Block Grant Entitlement Community, with an average allocation of \$280,000 per year.

On Monday, May 20, 2013 a massive, mile-wide F-5 tornado with winds up to 200 mph killed 24 people during 35 terrifying minutes of destruction across the City of Moore. In this short time frame, Moore saw two schools, a school administration building, a regional hospital, 90-businesses and over 2,400-housing units damaged or destroyed.

In January 2013 Congress passed, and the President signed into law, The Disaster Relief Appropriations Act, also known as Public Law 113-2 (the "Act"), which appropriated approximately \$50 billion for recovery efforts related to Hurricane Sandy and other natural disasters specified in the Act as well as disasters occurring in the remaining months of Fiscal Year 2013. Of those funds, approximately \$16 billion was set aside for the Community Development Block Grant - Disaster Recovery Program (the "CDBG-DR Program") to be administered by the United States Department of Housing and Urban Development ("HUD"). The Moore tornado and other tornadoes affecting Oklahoma during the period April 19th through May 31st, 2013 were included by HUD in the allocation created by the Act. On August 30th, 2013 HUD announced an initial allocation of \$26.3 million in CDBG-DR funds for the City of Moore (HUD Allocation No. 1).

On December 16, 2013, HUD released its initial CDBG-DR Program allocations and program requirements in the Federal Register at Vol. 78, No. 241, Page 76154 in a notice entitled: "Allocations, Waivers, and Alternative Requirements for Grantees Receiving Community Development Block Grant Disaster Recovery Funds in Response to Disasters Occurring in 2013". HUD's allocation of CDBG-DR Program funds was based on its initial estimate of critical unmet needs for repairing and rebuilding housing, public facilities, and infrastructure and economic revitalization in the most impacted areas, primarily using data provided by FEMA.

In February 2014, the City of Moore submitted an Action Plan which focused on Moore's proposed use of the Funding specifically the immediate unmet needs of individuals and families for housing that was affected by the Moore tornado as well as the assistance required by local government in repairing, rebuilding and making more resilient the infrastructure and public facilities within the city limits of Moore. Allocations proposed by the Action Plan were as follows:

Table 2A

Activity	Allocation
Housing (Owner-Occupied and Multi-family Housing)	\$16,000,000
Infrastructure	\$3,000,000

Activity	Allocation
Public Facilities	\$0
Economic & Commercial Revitalization	\$0
Resiliency	\$2,040,000
Administration	\$1,315,000
Planning	\$3,945,000
Total	\$26,300,000

As also identified in the Action Plan, estimates of total infrastructure damage were based on limited information and were not intended to be comprehensive as of February 2014. These initial estimates indicated approximately \$110.3-million in total public infrastructure damages. Of this \$110.3-million, the City of Moore estimated that no funding source was available for approximately \$32.4-million of these damages. Only \$3-million of HUD Allocation No. 1 are currently earmarked to address these unmet needs.

In April 2014, the City of Moore released RFP #1314-007 to retain a consultant team to assist the City of Moore in developing a coordinated evaluation of public infrastructure needs within the defined 2013 Tornado Area and to develop coordinated improvement packages as separate projects to be prioritized, and implemented cost-effectively. To this end, the primary objectives of this IRIP are to (1) further refine previous infrastructure damage estimates, (2) identify public infrastructure projects which will improve the future resiliency of the City of Moore as well as the quality of life for its citizens, and (3) develop a funding strategy and implementation schedule for these identified projects.

3.0 Public Infrastructure Assessment

3.1. Assessment Methodology

3.1.1. Objectives

Before assessment of the public infrastructure within the Study Area could be completed, it was first necessary to develop a consistent, robust methodology that could be used across the entire Study Area, as

well as all types of public infrastructure included within the scope of the IRIP. Primary goals considered during development of this methodology were as follows:

1. **Realistic:** While there are a multitude of approaches which might be utilized in assessing public infrastructure, it was paramount that the developed methodology provide a realistic picture of the current condition of public infrastructure within the Study Area. This primary goal was considered critical in ensuring that the results and recommendations developed by the IRIP are both meaningful and useful to the City of Moore, as well as other agencies which may utilize the resulting data.
2. **Risk-Based:** Per the requirements of Federal Reserve Notice Volume 79, No. 106¹ (Docket 5696-N-09, Part V.3(d), it was critical that the selected assessment methodology consider not only the current condition of public infrastructure within the Study Area, but also what its future condition and performance might be based on future risks. In addition to the risks represented by future storm events, the methodology should address other risks including the need for future maintenance and investment as well the ability of the infrastructure to meet future needs.
3. **Consistent:** The methodology should be fundamentally consistent across all types of public infrastructure. For example, the basic approach used in assessing public water lines should not be fundamentally different than the method used to assess public sidewalks. This consistency was envisioned to be critical in developing a comprehensive data set that could be reviewed and evaluated in the same manner following assessment activities.
4. **Flexible:** While developing an approach that was fundamentally consistent was critical, it was also important that the structure of the methodology allowed for slight adjustments as necessary to develop a complete and realistic picture of the subject public infrastructure. All types of public infrastructure are not the same. The methodology should respond to this without deviating from the overlying framework discussed above.
5. **Scalable:** Given the relatively large inventory of public infrastructure within the Study Area, it was critical that the methodology be developed in a manner which would enable the assessment team to process relatively large amounts of assessment data, as well as generate assessment results

¹ Docket 5696-N-09, Department of Housing and Urban Development, Page 31967, Part V.3(d)

and other deliverables, while minimizing the need to manipulate or handle discrete assessment data points.

6. **Quantitative:** As also identified in Federal Reserve Notice Volume 79, No. 106² the methodology should be quantitative in nature. This characteristic should include not only the factors considered in assessing the public infrastructure, but also the subsequent results generated by the assessment approach.
7. **Integrated:** Given the amount and type of data anticipated to be managed, the methodology should be managed on a robust, integrated platform. Photographic documentation, field assessment data, spatial data, cost data, as well as several other data types, are all anticipated to ultimately be interrelated. As a result, the methodology should be able to accommodate each type of data anticipated, while minimizing the need to import, export, or translate data. A Geographic Information System (GIS) was envisioned to be the most appropriate platform in addressing this need. Digital data collection of data through wireless devices and real-time data access through a robust web interface were considered appropriate components of this platform.

3.1.2. System Architecture

Prior to determining any specific assessment methodology, development of a general architecture for the overall assessment platform was necessary. In meeting the preceding objectives, a GIS Database was created in the Norman Office of Cardinal Engineering. As developed, this GIS Database was created to serve as the central repository for all assessment data collected in conjunction with the IRIP. The foundation of this GIS Database was developed based on primarily planimetric data, as well as pre and post-storm aerial photography provided by the City of Moore. Additional layers of publicly available data were also incorporated from the U.S. Census Bureau and the Association of Central Oklahoma Governments (ACOG).

As part of the GIS Database architecture, functionality was also included for (1) digital data collection via cellular devices and other wireless devices, and (2) real-time data access via a robust web interface. These two facets of the system were included to allow for efficient data collection, as well as quick access to current data by both the Assessment Team and the City of Moore. In an effort to provide additional efficiencies, analysis of collected data was completed using ArcGIS Data Models to allow for the ability to quickly update queries and geo-spatial analysis across the entire data set without the need to manually extract and re-analyze data from specific data tables.

² Docket 5696-N-09, Department of Housing and Urban Development, Page 31968, Part V.3(d)

3.1.3. Geographic Structure

Once the overall system architecture was determined, the 5.32-mi² Study Area (Appendix A2, Exhibit A2.1) was sub-divided into 25 distinct Assessment Zones. Arterial roadways and other significant boundaries (e.g., Interstate 35, Burlington-Northern Santa Fe Railway) were used as the primary delineator in developing Assessment Zones across the Study Area. Each Assessment Zone was named according to the predominant district, neighborhood, or feature contained within the zone. The final Assessment Zone configuration, as well as the associated Assessment Zone Names are depicted at Appendix A2, Exhibit A2.2.

As each Assessment Zone was comprised of various land-use types, the type and degree of public infrastructure present, as well as needed, within each Assessment Zone varies considerably across each zone. In response to this, Cardinal further divided each Assessment Zone into 77 distinct Assessment Sub-Areas. Delineation of Assessment sub-areas within each Assessment Zone was performed according to predominant land-use types as well as both official (i.e., plat) and unofficial neighborhood boundaries within each zone. The final Assessment Sub-Area configuration, as well as the associated Assessment Sub-Area identifiers are depicted at Appendix A2, Exhibit A2.3.

3.1.4. Infrastructure Categories

The term *public infrastructure* is comprehensive in nature and represents the aggregate of several discrete systems within a geographic area which generally serve the public. While the demand on and performance of these systems are frequently interrelated, the systems (or layers) can be used as a basis to conceptually reduce *public infrastructure* to its most basic components. As these infrastructure layers (1) simplify the assessment process, and (2) ensure assessment activities are comprehensive in nature, public infrastructure within the Study Area has been divided into seven (7) separate categories: Streets, Sidewalks, Sanitary Sewer, Environmental Degradation, Water Distribution, Bikeways/Trails, and Gateway/Streetscape. A summary table providing further descriptions of what is specifically contained within each infrastructure category has been provided at Appendix B1, Table B1.1.

These infrastructure categories are a foundational component of the assessment methodology and closely follow infrastructure systems identified in City of Moore RFP #1314-007. Use of these infrastructure categories, together with information presented in Section 3.1.3 (Geographic Structure), result in a total of 539 distinct public infrastructure assessment data points (77 Assessment Sub-Areas x 7 Infrastructure Categories). As some Infrastructure Categories do not currently exist within some Assessment Sub-Areas, this gross number was anticipated to be reduced significantly during completion of assessment activities.

3.2. Assessment Structure

In meeting the previously described objectives (Section 3.1.1), a weighted point system was utilized to complete the assessment of each infrastructure category within each Assessment Sub-Area. In concept, this system scores infrastructure based on data collected and developed in response to a list of pre-defined Score Factors. The relative significance of each Score Factor within each Infrastructure Category is established via weighting coefficients which are applied to each respective Score Factor prior to the resultant scores being summed to create an Infrastructure Rating Index (IRI).

Score factors generally fall into one of two categories: quantitative and qualitative. Quantitative Score Factors pertain to data regarding the infrastructure category which are spatially based and can easily be determined via GIS platforms and other similar methods. Collection of data regarding Quantitative Score Factors can typically be automated and does not require manual review of the infrastructure within the assessment area in order to develop the associated score (e.g., length of water line within the Assessment Sub-Area). Qualitative Score Factors are generally more detailed in nature and require a more in-depth study or assessment of the subject infrastructure before a score can be assigned. Responses to Qualitative Score Factors frequently require professional judgment or interpretation of available data before a response can be developed (e.g., is the subject infrastructure deterring reinvestment in the area). As a result, Qualitative Score Factors are not typically good candidates for automation via GIS or other similar data platforms.

As each infrastructure category is fundamentally different, it was necessary for Score Factors to vary between infrastructure categories in order to ensure the most appropriate data was collected and developed for each Infrastructure Category during assessment activities. For example, within the Sidewalks Infrastructure Category, the location of a public park might be considered an important factor in determining the need or demand for new infrastructure. The location of this same park might also be considered relatively insignificant relative to the Water Distribution Infrastructure Category for this same area. Following development of the pertinent Score Factors for each Infrastructure Category, it was observed that Score Factors generally fell within one of nine (9) Score Factor Categories: Background, Proximity, Damage, LMI, Health/Safety, Long Term Recovery/Economic Revitalization, Sustainability, Condition, and Opportunity. A summary table providing further descriptions of each Score Factor Category has been provided at Appendix B1, Table B1.2. Tables providing comprehensive lists of all Score Factors used in the assessment of each Infrastructure Category, as well as the associated Score Factor weighting coefficients, have been provided at Appendix B2, Tables B2.1 through B2.7. Given a specific Infrastructure Category and a specific Assessment Sub-Area, the associated IRI is determined based on

responses to all included Score Factors, application of the associated weighting coefficients, and summation of all resultant values.

Based on the configuration of the selected Score Factors and the developed methodology, the following relationships exist between the IRI and the associated public infrastructure:

Table 3A

Score Factor Category	Relationship to IRI	Example
Background	proportional	Higher IRI for Assessment Sub-Areas with larger or older infrastructure inventories
Damage	proportional	Higher IRI for Assessment Sub-Areas with larger fraction of total infrastructure inventory within footprint of FEMA Damage Path
Proximity	proportional	Higher IRI for Assessment Sub-Areas with larger fraction of inventory within close proximity to facilities or destinations the subject infrastructure category is critical to
LMI	proportional	Higher IRI for Assessment Sub-Areas which have infrastructure benefitting, or within, LMI
Health and Safety	proportional	Higher IRI for Assessment Sub-Areas which have infrastructure that can be hardened against future disasters
Long Term Recovery	proportional	Higher IRI for Assessment Sub-Areas which have infrastructure that can be leveraged to encourage future development or recovery
Sustainability	proportional	Higher IRI for Assessment Sub-Areas which have infrastructure that can be reconstructed or modified to introduce sustainable design concepts
Opportunity	proportional	Higher IRI for Assessment Sub-Areas which contain specific, needed infrastructure improvements identified by City of Moore or Assessment Team
Condition	proportional	Higher IRI for Assessment Sub-Areas which have infrastructure that has field-observed damage and/or need for repair or reconstruction

3.3. Assessment Scope

While the initial scope of the IRIP included the entire Study Area (see Appendix A2, Exhibit A2.1), it was quickly determined that calculating IRIs for all seven Infrastructure Categories across all 77 Assessment sub-areas would not be possible given the budget and schedule limitations associated with Contract #1314-007. In addition, proof-in-concept work across the Plaza Towers Assessment Zone (presented to the City of Moore Staff via Workshop 02 on October 6, 2014) quickly identified that effects from the May 20, 2013 Tornado appeared to decline almost exponentially with distance from the arterial roads surrounding the FEMA Damage Path increased. Based on these items, the scope of assessment activities was reduced in October 2014 to capture only those Assessment Sub-Areas where significant damage and/or the need for the reconstruction of public infrastructure was anticipated. Exhibits indicating the reduced scope of assessment activities within Infrastructure Category have been provided at Appendix A2, Exhibits A2.17 through A2.23.

3.4. Assessment Results

Based on the presented methodology, IRI values for each Assessment Sub-Area included in the Assessment Scope of each Infrastructure Category are presented at Appendix A2, Exhibits A2.24 through A2.30. An exhibit indicating the Aggregate IRI for each Assessment Sub-Area has also been provided at Appendix A2, Exhibit A2.31a and A2.31b. This Aggregate IRI is equivalent to the summation of all IRIs for each Assessment Sub-Area. A tabular summary of all presented data has been provided at Appendix B1, Table B1.4. This tabular summary provides the IRI Rank of each Assessment Sub-Area within each Infrastructure Category, as well as an IRI Rank based on the Aggregate IRI.

It should be noted that the presented rankings are not intended to be indicative of *priority*, which is anticipated to ultimately be based on strategies and guidelines established by the City of Moore subsequent to this report. Rather, the presented IRI rankings are intended to be interpreted as where improvements to each Infrastructure Category may be most and least warranted across the Study Area. As data considered in this analysis is not exhaustive, additional consideration should also be given to data and background information not captured by the Assessment Team in conjunction with the IRIP Scope. The collective institutional knowledge of City of Moore Staff, as well as other guiding principles, should be utilized as a key tool in establishing priorities within the Study Area.

Also of note is that IRI Scores within one Infrastructure Category cannot be compared to IRI Scores within another Infrastructure Category. Score Factors utilized within each Infrastructure Category vary, and as a result, so to do the resultant IRIs. Put another way, the Ranked IRI list should not be used to draw conclusions about

the relative need or importance of one type of public infrastructure over another. As an example, Assessment Sub-Area PT3 received the following IRIs (Appendix B1, Table B1.4):

Table 3B

IRI Category	IRI Value
Streets	109.91
Sidewalks	85.01
Sanitary Sewer	82.68
Environmental Degradation	103.36
Water Distribution	76.97
Bikeways/Trails	71.44
Gateway/Streetscape	57.55
Aggregate	586.92

Based on these values, it cannot be concluded that improvements to Streets within Assessment Sub-Area PT3 are more or less warranted than analogous improvements to the existing public sidewalk infrastructure within Assessment Sub-Area PT3. This limitation in the methodology also proves true across Assessment Sub-Areas. For example, the Street IRI of Assessment Sub-Area PT3 could not be utilized to determine whether roadway improvements within Assessment Sub-Area PT3 are more or less warranted than Water Distribution improvements in Assessment Sub-Area EJ2. Rather, the provided IRIs should only be utilized to inform the City of Moore where improvements within a single Infrastructure Category may be more or less warranted across the Study Area.

Based on these qualifying statements, additional observations and conclusions for each Infrastructure Category are provided below:

3.4.1. Streets

Within the Streets Infrastructure Category, the Plaza Towers Assessment Zone appears to have received the most significant damage as a result of the May 20, 2013 Tornado. Assessment Sub-Areas PT3 (Street IRI 109.91), PT5 (Street IRI 109.86), and PT2 (Street IRI 108.53) received the three highest Street IRIs

across all 30 Assessment Sub-Areas which were included in the scope of the assessment. Based on field observation, as well as subsequent analysis, it appears that this district within the Study Area likely received the most significant damage to street infrastructure as a result of the age of the infrastructure at the time of the May 20, 2013 Tornado. As indicated at Appendix A2, Exhibit A2.6, plats across the Plaza Towers Assessment Zone appear to indicate that street infrastructure across the Assessment Zone varies from 36 to 52-years in age. Coupled with the significant amount of direct damage, subsequent activities associated with debris removal, and a lack of sufficient drainage, the already aged street infrastructure within the Plaza Towers Assessment Zone is in need of significant repair work and/or reconstruction.

Assessment Sub-Area EJ5 (Street IRI 105.17) also ranked high relative to all Assessment Sub-Areas considered. As with the Plaza Towers Assessment Zone, the approximate age of streets within EJ5 (36-years) appear to have had a significant impact on the subject infrastructure to stand up to the damage of the May 20, 2013 Tornado and the subsequent debris removal activities. In contrast to the Plaza Towers Assessment Zone, the majority of the J.D. Estates Assessment Zone appears to have adequate drainage based on review by the Assessment Team. However, unlike the Plaza Towers Assessment Zone, it appears that significant portions of the streets within the J.D. Estates Assessment Zone have not aged as well as might be expected. Sub-standard concrete appears to be the most likely cause for the inability of streets within EJ5 to withstand impacts created by the May 20, 2013 Tornado.

Assessment Sub-Areas EJ2 (Street IRI 100.76), KM3 (Street IRI 98.64), TP1 (Street IRI 88.95), BW2 (Street IRI 84.60), SM2 (Street IRI 79.72), and KM2 (Street IRI 79.01) round out the top ten Assessment Sub-Areas within the Streets Infrastructure Category. Assessment Sub-Area SF1 (Street IRI 32.04), LR1 (Street IRI 30.31), TD3 (Street IRI 28.75), MH1 (Street IRI 25.07), and EJ1 (Street IRI 18.51) represent the 5 lowest Street IRI Scores across all Assessment Sub-Areas.

3.4.2. Sidewalks

Within the Sidewalks Infrastructure Category, the Baer's Westmoore, Plaza Towers, and King's Manor Assessment Zones all appear to be areas where improvements to existing sidewalk infrastructure may be most warranted. Assessment Sub-Area BW2 (Sidewalk IRI 121.43) received the highest score, with PT2 (Sidewalk IRI 91.43) and KM3 (Sidewalk IRI 88.12) receiving Sidewalk IRI Ranks 2 and 3, respectively. In reviewing and interpreting assessment data, it appears that the BW2 ranking is likely a result of the significant inventory of sub-standard sidewalks across the subject Assessment Sub-Area. Joint deflection, lack of curb ramps in most intersections, and excessive cross slopes all appear to have increased the Condition Score above and beyond other Assessment Sub-Areas which do not currently contain sidewalks

at all. This condition should be considered by the City of Moore in establishing priorities for sidewalk improvements across the Study Area.

The Plaza Towers Assessment Zone appears to be far and away the area within the City of Moore where sidewalk improvements may be most warranted, relative to other Assessment Zones considered as a part of sidewalk assessment activities. Assessment Sub-Areas PT2 (Sidewalk IRI 91.43), PT4 (Sidewalk IRI 87.17), and PT3 (Sidewalk IRI 85.01) represent Sidewalk IRI Ranks of 2, 4, and 6, respectively. A relatively large inventory of sidewalks within the footprint of the published FEMA damage path, coupled with the close proximity of Plaza Towers Elementary School, as well as the continued redevelopment of residential properties within the area all play a part in the subject Assessment Sub-Areas appearing near the top of the ranked Sidewalk IRI list.

Also of note within the Sidewalk Infrastructure Category are scores received within the J.D. Estates Assessment Zone. Assessment Sub-Area EJ2 (Sidewalk IRI 85.90) and EJ5 (Sidewalk IRI 76.61) received and IRI Rank of 5 and 7, respectively. As these Assessment Sub-Areas (1) contain a relatively large inventory of sidewalk infrastructure, and (2) are in close proximity to Highland East Junior High, Apple Creek Elementary, as well as Veteran's Park, the City of Moore should likely consider the sidewalks within the J.D. Estates Assessment Zone excellent candidates for possible improvements and/or reconstruction.

Assessment Sub-Areas MH2 (Sidewalk IRI 69.20), KM2 (Sidewalk IRI 69.05), and PT5 (Sidewalk IRI 63.93) round out the top ten Assessment Sub-Areas within the Sidewalks Infrastructure Category. Assessment Sub-Area LR3 (Sidewalk IRI 9.60), PT1 (Sidewalk IRI 5.10), PT6 (Sidewalk IRI 4.85), RC2 (Sidewalk IRI 4.60), and TD2 (Sidewalk IRI 4.60) represent the 5 lowest Sidewalk IRI Scores across all Assessment Sub-Areas. Based on the review of the Assessment Team, it does not appear that improvements to public sidewalk infrastructure within these Assessment Sub-Areas may be needed or warranted.

3.4.3. Sanitary Sewer

Within the Sanitary Sewer Infrastructure Category, the Plaza Towers Assessment Zone represents the area within the City of Moore where improvements to existing public sanitary sewer infrastructure may be most necessary. Assessment Sub-Areas PT2 (Sanitary Sewer IRI 95.93), PT4 (Sanitary Sewer IRI 92.37), and PT3 (Sanitary Sewer IRI 82.68) represent Sanitary Sewer IRI Rankings 1, 2, and 4, respectively. In reviewing developed assessment data, it appears that the high scores received within this Infrastructure Category across the Plaza Towers Assessment Zone are most closely related to the following Score Factors:

1. **Infrastructure Age:** Plats provided to the Assessment Team by the City of Moore have indicated that the majority of sanitary sewer infrastructure across the Plaza Towers Assessment Zone is likely between 36 and 52-years in age.
2. **Anticipated Future Connections:** While significant reconstruction of homes within the Plaza Towers Assessment Zone has occurred since May 20, 2013, a significant amount of future construction is anticipated. This future construction will likely necessitate additional service connections to already compromised sanitary sewer infrastructure. These service connections will likely result in additional impacts and damage to the existing sanitary sewer infrastructure which is already nearing the end of its design life.

Assessment Sub-Area KM3 (Sanitary Sewer IRI 84.24), as well as Assessment Sub-Areas EJ5 (Sanitary Sewer IRI 81.76) and EJ2 (Sanitary Sewer IRI 78.07) also received high IRI Scores relative to all 36 Assessment Sub-Areas considered within the Sanitary Sewer Infrastructure Category. These three Assessment Sub-Areas received Sanitary Sewer IRI Ranks 3, 5, and 6, respectively. In the case of KM3, it appears that this ranking is closely related to additional points assigned to KM3 as a result of its location within a Low to Moderate Income (LMI) Area. For the two noted Assessment Sub-Areas within the J.D. Estates Assessment Zone, significant points appear to have been assigned within the Condition Score Factor Category. Maintenance Events between 2004 and 2014, as well as future service connections which are anticipated as a result of continued recovery in these areas, are both significant components of the Condition Score each of the subject Assessment Sub-Areas received.

Assessment Sub-Areas SM2 (Sanitary Sewer IRI 73.28), PT5 (Sanitary Sewer IRI 65.28), KM2 (Sanitary Sewer IRI 65.05), and MH2 (Sanitary Sewer IRI 61.96) round out the top ten Assessment Sub-Areas within the Sanitary Sewers Infrastructure Category. Assessment Sub-Area PT6 (Sanitary IRI 25.00), PT1 (Sanitary IRI 24.35), HW1 (Sanitary IRI 23.96), BA2 (Sanitary Sewer IRI 23.03), and N4B (Sanitary Sewer IRI 19.08) represent the 5 lowest Sanitary Sewer IRI Scores across all Assessment Sub-Areas considered. Based on the review of the Assessment Team, it does not appear that improvements to public sanitary sewer infrastructure within these Assessment Sub-Areas may be needed or warranted.

3.4.4. Environmental Degradation

Within the Environmental Degradation Infrastructure Category the Plaza Towers and King's Manor Assessment Zones took four of the top five positions in the ranked Environmental Degradation IRI list. Assessment Sub-Areas PT2 (Environmental Degradation IRI 118.58), PT3 (Environmental Degradation IRI 103.36), and PT5 (Environmental Degradation IRI 101.40) received rankings 1, 2, and 3, respectively, while

Assessment Sub-Area KM3 (Environmental Degradation IRI 100.16) and Assessment Sub-Area SM2 (Environmental Degradation IRI 93.73) finished at Environmental Degradation IRI Ranking 4 and 5. In reviewing data developed in conjunction with Environmental Degradation Infrastructure assessment, it appears that the primary Score Factor Categories attributable to the rankings of the subject Assessment Sub-Areas are as follows:

1. **Background:** As in other Infrastructure Categories, the Plaza Towers and Kings Manor Assessment Zones contain a relatively large inventory of Environmental Degradation Infrastructure. While some enclosed storm sewer exists in both the Plaza Towers and Kings Manor Assessment Zones, open-channel dominates much of the inventory in each area. Given the location and extents of the subject Assessment Zones relative to the footprint of the published FEMA Damage Path, it follows that Background Scores across each of the noted zones should be elevated relative to other Assessment Sub-Areas within the Study Area.
2. **Condition:** With the exception of Assessment Sub-Area KM3, Condition Scores across the subject Assessment Sub-Areas are somewhat larger than those noted across the other 35 Assessment Sub-Areas included within the scope of environmental degradation assessment activities. Grate and hood damage, insufficient armoring, evidence of ponding, as well as significant channel damage from erosion were noted in several areas.
3. **Opportunity:** As the scope of the IRIP allowed for limited hydrologic and hydraulic analysis of existing Environmental Degradation Infrastructure, it was critical that institutional knowledge collected by the City of Moore be captured in the environmental degradation assessment effort. To this end, the assessment team spent considerable time with City of Moore Staff discussing various Environmental Degradation issues across the Study Area which were in need of mitigation. Opportunity Scores across the 35 Assessment Sub-Areas capture this data and inform each Assessment Sub-Area Environmental Degradation IRI as appropriate. The Plaza Towers, Southmoore, and King's Manor Assessment Zones contain approximately 17 potential Environmental Degradation improvements. These potential improvements have served to increase the Environmental Degradation IRI Rankings of Assessment Sub-Areas contained within the noted Assessment Zones.

Of particular note are Assessment Sub-Areas SG4 (Environmental Degradation IRI 91.77), SG3 (Environmental Degradation IRI 86.38), and SG5 (Environmental Degradation IRI 45.87). While these Assessment Sub-Areas received Environmental Degradation IRI Ranks 7, 8, and 19, respectively, City of Moore Staff have indicated that significant design and capacity issues exist relative to public Environmental Degradation Infrastructure within the subject Assessment Sub-Areas. This information should be taken into

consideration by the City of Moore in determining final priorities for any proposed Environmental Degradation Infrastructure improvements across the Study Area.

3.4.5. Water Distribution

Within the Water Distribution Infrastructure Category, the Plaza Towers Assessment Zone again tops the ranked IRI list with Assessment Sub-Areas PT2 (Water IRI 92.31), PT4 (Water IRI 87.59), PT5 (Water IRI 80.22), and PT3 (Water IRI 76.97) receiving Water IRI Ranks 1, 2, 4, and 5, respectively. Assessment Sub-Area KM3 (Water IRI 86.32) received Water IRI Rank 3, with two areas within the J.D. Estates Assessment Zone coming in at 6 and 7 (EJ2 Water IRI 75.97, EJ5 Water IRI 70.77). In reviewing and interpreting Water IRI scores across all 31 Assessment Sub-Areas included in the scope of the project, it appears that increased Water IRI Scores in the subject areas are primarily associated with the following Score Factor Categories:

1. **Damage:** Based on the published FEMA Damage Path of the May 20, 2013 Tornado, a large percentage of the Plaza Towers Assessment Zone (based on simply land area) was within the limits of EF0 to EF5 damage. As the Assessment Zone contains a relatively large amount of public water distribution infrastructure, it follows that Damage Scores associated with public water infrastructure assessment activities are also high, relative to other Assessment Zones within the Study Area.
2. **Condition:** Based on the assessment team's review of developed data, it appears that elevated Condition Scores across the subject Assessment Sub-Areas within the Plaza Towers Assessment Zone are primarily related to the frequency of water line maintenance events from 2004 to 2014 and anticipated, as well as the quantity of future service connections which are anticipated. While significant reconstruction of homes within the Plaza Towers Assessment Zone has occurred since May 20, 2013, a significant amount of future construction is still anticipated. This future construction will likely necessitate additional service connections to already compromised water distribution infrastructure. These service connections will likely result in additional impacts and damage to existing water distribution infrastructure which is already nearing the end of its design life. Comments by City of Moore staff have also confirmed that corrosive soils within the Plaza Towers Assessment Zone (see Appendix A2, Exhibit A2.13) have had significant impacts on water distribution infrastructure within the area. As a result, the City of Moore anticipates that maintenance and repair of the subject infrastructure will continue to be an issue for the City of Moore during future recovery activities.

Assessment Sub-Area KM3 (Water IRI 86.32), as well as Assessment Sub-Areas EJ2 (Water IRI 75.97) and EJ5 (Water IRI 70.77) also received high IRI Scores relative to all 31 Assessment Sub-Areas considered

within the Water Distribution Infrastructure Category. These three Assessment Sub-Areas received Water IRI Ranks 3, 6, and 7, respectively. While Damage and Condition Scores in the subject Assessment Sub-Areas are slightly less, elevated scores in the subject areas appear to be primarily related to the Score Factor Categories discussed above.

Assessment Sub-Areas WT1 (Water IRI 68.05), SM2 (Water IRI 65.58), and KM2 (Water IRI 64.57), round out the top ten Assessment Sub-Areas within the Water Infrastructure Category. Assessment Sub-Area BA1 (Water IRI 33.43), EJ6 (Water IRI 31.71), EJ4 (Water IRI 25.09), N4D (Water IRI 23.49), and BA2 (Water IRI 20.77) represent the 5 lowest Water IRI Scores across all Assessment Sub-Areas considered. Based on the review of the Assessment Team, it does not appear that improvements to public water distribution infrastructure within these Assessment Sub-Areas may be needed or warranted.

3.4.6. Bikeways/Trails

Within the Bikeways/Trails Infrastructure Category, Assessment Sub-Area LR1 (Trail IRI 90.44) within the Little River Assessment Zone received a significantly higher Trail IRI than any other Assessment Sub-Area within the scope of assessment activities. In reviewing assessment data developed in conjunction with bikeway/trail assessment activities, it appears that the significantly higher Trail IRI for Assessment Sub-Area LR1 is primarily related to the multitude of potential trail improvements that have been identified by the Assessment Team and City of Moore Staff within this Assessment Sub-Area. Review of the associated data indicates a total of six (6) Bikeway/Trail improvements are currently identified, equating to an Opportunity Score of 30.00 for Assessment Sub-Area LR1. This score serves to reiterate the importance of Bikeways/Trails Infrastructure Category not only within the context of this particular Assessment Sub-Area, but also in terms of how potential Bikeway/Trail improvements might serve to connect other Assessment Sub-Areas within the Study Area to the associated Little River Park.

Also appearing near the top of the ranked Trail IRI list are Assessment Sub-Areas within the Kings Manor and Plaza Towers Assessment Zones. Assessment Sub-Area KM3 (Trail IRI 75.31) and KM2 (Trail IRI 69.33) received Trail IRI Rankings 2 and 4, respectively, while Assessment Sub-Areas PT3 (Trail IRI 71.44), PT2 (Trail IRI 64.11), and PT5 (Trail IRI 62.56), took rankings 3, 5, and 6. Also appearing in the top 10 are Assessment Sub-Areas TP1 (Trail IRI 53.90), TW1 (Trail IRI 52.68), BW2 (Trail IRI 52.33), and EJ2 (Trail IRI 51.71) at Trail IRI Rankings 7 through 10.

Assessment Sub-Area PT6 (Trail IRI 10.50), LR2 (Trail IRI 9.60), LR3 (Trail IRI 9.60), PT1 (Trail IRI 5.50) and EJ4 (Trail IRI 1.00) represent the 5 lowest Trail IRI Scores across all Assessment Sub-Areas

considered. Based on the review of the Assessment Team, it does not appear that improvements to public Bikeway/Trails infrastructure within these Assessment Sub-Areas may be needed or warranted.

3.4.7. Gateway/Streetscape

Within the Gateway/Streetscape Infrastructure Category, Assessment Sub-Areas receiving the highest scores are somewhat distributed across the Study Area rather than being contained within any particular Assessment Zone, or district. Assessment Sub-Area EJ2 (Gateway IRI 99.85), N4C (Gateway IRI 92.13), and TP1 (Gateway IRI 90.25) received Gateway IRI Ranks 1, 2, and 3, respectively across all 30 Assessment Sub-Areas included within the scope of assessment activities. Assessment Sub-Areas KM3 (Gateway IRI 77.98) and PT2 (Gateway IRI 77.80) round out the top 5 with Gateway IRI Ranks 4 and 5, respectively. Upon further review of developed Gateway/Streetscape assessment data, the following Score Factor Categories appear to be the differentiator between all considered Assessment Sub-Areas:

1. **Background:** Background Scores for the subject Assessment Sub-Areas were consistently higher than other Assessment Sub-Areas considered within the scope of gateway/streetscape assessment activities. This appears to be directly related to two primary characteristics: (1) quantity and significance of roadway inventory within the Assessment Sub-Area, and (2) arterial roadway frontage adjacent to, or associated with, the Assessment Sub-Area. As EJ2 has both a significant public roadway inventory within it, as well as a notable length of arterial roadway frontage, its Background Score is significantly higher than other Assessment Sub-Areas included within the scope of gateway/streetscape assessment activities. This general characteristic was observed in all Assessment Sub-Areas appearing near the top of the Gateway IRI Ranking list.
2. **Opportunity:** As the Opportunity Score Factor captures potential public improvements perceived or contemplated by the Assessment Team or City of Moore Staff, it follows that Assessment Sub-Areas with more potential public improvements should receive higher Opportunity Scores. The majority of Assessment Sub-Areas appearing near the top of the Gateway IRI Ranking List all have multiple potential public improvements within, or adjacent to their boundaries. As gateways naturally occur near primary roadway entrances, and these entrances are frequently associated with an arterial roadway corridor, it would follow that Assessment Sub-Areas which encompass primary, arterial roadway corridors would capture, or benefit, from otherwise unrelated gateway/streetscape improvements. The presence of Assessment Sub-Area N4C (Gateway IRI 92.13), TP1 (Gateway IRI 90.25), and SF2 (Gateway IRI 75.09) near the top of the ranked Gateway IRI List reflect this relationship in the data. This occurrence also speak to the fact that these primary, arterial roadway corridors should be

considered critically by the City of Moore when prioritizing Gateway/Streetscape improvements across the Study Area.

Assessment Sub-Areas EJ5 (Gateway IRI 76.72), PT5 (Gateway IRI 71.64), N4A (Gateway IRI 70.30), and BR1 (Gateway IRI 67.22) round out the top ten Assessment Sub-Areas within the Gateway Infrastructure Category. Assessment Sub-Area EJ1 (Gateway IRI 32.98), WT1 (Gateway IRI 31.33), TD3 (Gateway IRI 24.78), MH1 (Gateway IRI 23.49), and WT3 (Gateway IRI 5.49) represent the 5 lowest Gateway IRI Scores across all Assessment Sub-Areas considered. Based on the review of the Assessment Team, it does not appear that improvements to public Gateway/Streetscape improvements within these Assessment Sub-Areas may be needed or warranted.

3.4.8. Aggregate

Per Aggregate IRI Calculations, the Plaza Towers, Kings Manor, and J.D. Estates Assessment Zones capture 8 of the top 10 Aggregate IRI Rankings (Appendix B1, Table B1.4):

Table 3C

Assessment Zone	Assessment Sub-Area	Aggregate IRI	Aggregate IRI Rank
Plaza Towers	PT2	643.69	1
King's Manor	KM3	610.77	2
Plaza Towers	PT3	586.92	3
J.D. Estates	EJ2	567.38	4
Plaza Towers	PT5	554.89	5
Baer's Westmoore	BW2	507.67	6
King's Manor	KM2	506.02	7
J.D. Estates	EJ5	501.17	8
SouthMoore	SM2	464.63	9
Plaza Towers	PT4	455.91	10

As this data captures IRI Scores from each Infrastructure Category, it can also be inferred that the subject Assessment Zones, and in particular, the noted Assessment Sub-Areas, represent portions of the Study Area which might most benefit from over-arching public infrastructure improvement programs. As previously

discussed, these programs should take into consideration policies and guidelines established by the City of Moore, as well as the collective institutional knowledge of City of Moore Staff.

In presenting the other end of the spectrum, the following Assessment Sub-Areas represent the 10 lowest Aggregate IRI Scores across all Assessment Sub-Area included within the scope of work:

Table 3D

Assessment Zone	Assessment Sub-Area	Aggregate IRI	Aggregate IRI Rank
Southgate	SG4	91.77	35
Southgate	SG3	86.38	36
Plaza Towers	PT6	78.90	37
J.D. Estates	EJ4	57.42	38
Tower Drive	TD2	50.60	39
Rock Creek	RC2	46.25	40
Southgate	SG5	45.87	41
Carriage Park	CP1	35.35	42
Little River	LR2	29.68	43
Little River	LR3	25.34	44

Review of this list, as well as Appendix A2, Exhibit A2.31a suggests that these low Aggregate IRI Scores are primarily related to the relatively low inventory of public infrastructure within the subject Assessment Sub-Areas. The majority of Assessment Sub-Areas shown on Table 3D are in fact commercial, or private development areas, where little room or opportunity for public infrastructure programs currently exist.

4.0 Walkability Audit

4.1. Audit Approach

The walkability audit focused on the neighborhoods surrounding Plaza Towers Elementary School and Highland East Junior High School with the goal of improving neighborhood walkability to schools and increasing physical activity. Two public walkability workshops were conducted; one at each school. Attendees learned what makes

a neighborhood walkable, the many benefits of a walkable neighborhood and received a walkability check list and instructions to conduct their own walkability audit in their neighborhood and submit their results to the City.

In addition to neighborhood residents performing a walkability audit, Cardinal Engineering conducted two audits for each neighborhood - one each approaching the schools from the west and east. For this audit, it is presumed that children that have a longer walk than 20 minutes will not walk or bike to school so the routes chosen did not exceed a 20 minute walk.

4.2. Plaza Towers West Neighborhood: 2:00 – 4:00 PM

Observations – Walking

Continuous 4 ft. sidewalks on both sides of the street throughout most of the neighborhood provide a sufficient walkable environment. The 4 ft. width is sufficient but feels narrow. The absence of sidewalk on Penn Lane north of SW 11th Street forces pedestrians to walk in the street for the remainder of the walk to school. A pedestrian connection or connecting SW 11th Street across the drainage channel could cut walk time in half.

Observations – Crossing

Intersections do not have any ADA accessible curb ramps. Anyone using a wheelchair or mobility scooter must use the nearest driveway to cross. The only marked crosswalk on Penn Lane occurred mid-block and there were no curb ramps. There are a couple of curbed drainage flumes that cross the sidewalk and there are no curb ramps or steel plates over the flumes. Pedestrians can cross but again, wheelchairs and scooters must use driveways and the street to navigate around these flumes.

Observations – Drivers

Approximately 75 percent of the drivers observed drove the posted speed limit of 25 mph in the neighborhood. Most drivers were aware of pedestrians and two drivers waved. The biggest issue observed was driveways being over parked. Most setbacks for garages only allow for a single parked vehicle between the sidewalk and garage. Many driveways had a second vehicle parked behind the first, obstructing the sidewalk.

Observations – Safety

While the walking environment may not be ideal, the neighborhood does not feel unsafe. There were many construction and lawn crews active in the neighborhood creating 'eyes on the street'. However, no other walkers were observed in the neighborhood leading up to school dismissing. Around the school, traffic starts picking up

around 3 pm, peaks around 3:30 and is mostly dispersed by 4 pm. Eagle drive is very congested with vehicles parked on both sides of the street. Thru traffic trying to navigate this 'cattle chute' and children walking and bicycling in the street because of the absence of sidewalks create an unsafe environment.

Observations – Environment

The neighborhood consisted of a mix of well-maintained properties and other that could use some improvement. The substantial amount of recovery construction and traffic, vacant lots, lack of shade trees and portions of missing sidewalk make for an unpleasant walking environment. However, people are friendly and the hand painted stars on utility poles show people care about the neighborhood.

4.3. Plaza Towers East Neighborhood: 8:00 – 10:00 AM

Observations – Walking

The only portion of this route that had sidewalk was SW 14th Street from Janeway to MacAlpine. The 4 ft. walk is sufficient but feels narrow. The absence of sidewalk forces pedestrians to walk in the street for their walk to school. A pedestrian connection or connecting SW 14th Street between MacAlpine and Ridgeway Dr. could reduce walk time by 5 minutes. Without a way to cross the drainage channel at Janeway and SW 14th, pedestrians must walk an extra 5 minutes south to SW 17th, then back up the other side of Janeway to SW 14th Street.

Observations – Crossing

Intersections do not have any ADA accessible curb ramps or marked crosswalks. Anyone using a wheelchair or mobility scooter must use the nearest driveway to cross. A pedestrian bridge to cross the drainage channel at Janeway and SW 14th would reduce the walk time by 5 minutes.

Observations – Drivers

Very few vehicles were observed in the neighborhood other than the school traffic on Eagle Drive. The intersection of SW 11th and Eagle Dr. is a 4-way stop that during pickup and dropoff is a real bottle neck. This would be a good location for a roundabout or traffic circle. Some driveways had a second vehicle parked behind the first, obstructing the sidewalk.

Observations – Safety

No other walkers were observed in the neighborhood leading up to school starting outside of Eagle Drive. Eagle Drive sees a lot of pedestrian and bicycle traffic. Around the school, traffic starts picking up around 8:45 am. Majority of traffic circulates north on Eagle Dr., then left on SW 11th and left into the school dropoff. Eagle drive is very congested with vehicles parked on both sides of the street. Thru traffic trying to navigate this 'cattle chute' and children walking and bicycling in the street because of the absence of sidewalks create an unsafe environment.

Observations – Environment

The neighborhood consisted of a mix of well-maintained properties and other that could use some improvement. The recovery construction and traffic, vacant lots, lack of shade trees and portions of missing sidewalk make for an unpleasant walking environment. Vacant parcels, sidewalks overgrown with vegetation and trash and debris on SW 14th between MacAlpine and Janeway contribute to a neglected and abandoned feel to that part of the neighborhood. However, people are friendly. A mailman stopped to inquire if the vacant parcels along SW 14th were being redeveloped. Hand painted stars on utility poles throughout the neighborhood show people care about the neighborhood.

4.4. J.D. Estates West Neighborhood: 8:00 – 10:00 AM

Observations – Walking

This neighborhood is a pleasant neighborhood to walk through. There are continuous four foot concrete sidewalks throughout the neighborhood. There was a speed monitoring device up and Police patrolling the area. It felt like a safe neighborhood.

Observations – Crossing

The West Neighborhood did not have any ADA accessible ramps, nor did it have any marked street crossings. There are several drainage flumes that interrupt the sidewalk and you must walk around them in the street.

Observations – Drivers

Traffic appeared to move fast on SE 4th Street. The drivers seemed to be driving the speed limit and were respectful of walkers in general. Some driveways had cars blocking the sidewalk making it necessary to walk around.

Observations – Safety

The neighborhood felt safe. Construction and lawn crews created lots of activity in the neighborhood. However, very few pedestrians were observed in the neighborhood; it seemed to be pretty vacant after kids start school. Traffic picked up around 2:30-3:30 as school let out.

Observations – Environment

The neighborhood had many mature trees and well-tended lawns and houses. It was big trash pick-up week in the neighborhood, so there was a lot of discarded household trash items on the curb. There is also some new home construction and several empty lots with old foundations still remaining.

4.5. J.D. Estates East Neighborhood: 2:00 – 4:00 PM

Observations – Walking

The east side of the neighborhood was a pleasant neighborhood to walk through. There are continuous 4 ft. concrete sidewalks throughout the neighborhood. There were many sections of sidewalk missing due to housing construction activities. Walking along SE 4th Street was not enjoyable due to the lack of sidewalk on either side of the street and the fast moving traffic.

Observations – Crossing

The neighborhood does not have any ADA accessible ramps or marked crosswalks. The only marked crosswalk is located on SE 4th Street with a crossing guard that allows crossing from the neighborhoods to the north of the school in the morning and afternoon. There are several drainage flumes that interrupt the sidewalk and pedestrians must walk around them in the street.

Observations – Drivers

With the exception of SE 4th Street, drivers seemed to be driving the speed limit and were respectful of walkers in general. Some of the cars in driveways obstructed the sidewalk, making pedestrians in the street to walk around them.

Observations – Safety

The neighborhood felt safe. I observed many construction crews and lawn crews. However, I did not see any other walkers; the neighborhood seemed to be pretty vacant after kids start school. Traffic picked up around 2:30-3:30 as school was letting out.

Observations – Environment

The neighborhood contains many well-tended homes and lawns. There is a lot of construction and recovery activity and people were friendly. The lack of tree canopies especially along Whispering Oaks Boulevard made the walk a hot and a little uncomfortable.

4.6. Recommendations

Based on the preceding results of the Walkability Audit, the Assessment Team has the following recommendations for the areas surrounding Plaza Towers Elementary School and Highland East Junior High School:

Plaza Towers Elementary School

- Construct street connection for SW 11th Street between Penn Lane and Eagle Drive with 6-ft on south sides of street.
- Construct mini-traffic circle at Eagle Drive and SW 11th Street to improve school traffic flow.
- Widen Eagle Drive to the west from SW 14th Street to SW 11th Street to allow for dedicated parallel parking and on-street bike lane at Plaza Towers Elementary.
- Construct 6 ft. sidewalk on west side of Eagle Drive from SW 14th Street to SW 11th Street and south side of SW 11th Street from Eagle Drive to new SW 11th Street connection.
- Construct pedestrian bridge over drainage channel at South Janeway Avenue and SW 12th Street.
- General recommendation: Install street trees to provide shade and create a pedestrian friendly environment.

Highland East Junior High School

- Acquire vacant single family parcel at SE 6th Street and Sweetgum Street abutting east side of school property to construct pocket park and pedestrian connection.
- Acquire vacant single family parcel on South Bouziden Drive abutting west side of school property to construct pocket park and pedestrian connection.
- Construct 8-ft sidewalks on north and south sides of SE 4th Street from Eastern Avenue to Bryant Avenue.
- Construct signalized intersection and pedestrian crossing at SE 4th Street and South Bouziden Drive.
- General recommendation: Install street trees to provide shade and create a pedestrian friendly environment.

By following these recommendations, the Assessment Team believes that the walkability of the areas surrounding Plaza Towers Elementary School and Highland East Junior High School can be significantly improved.

5.0 Visual Preference Survey

5.1. Survey Approach

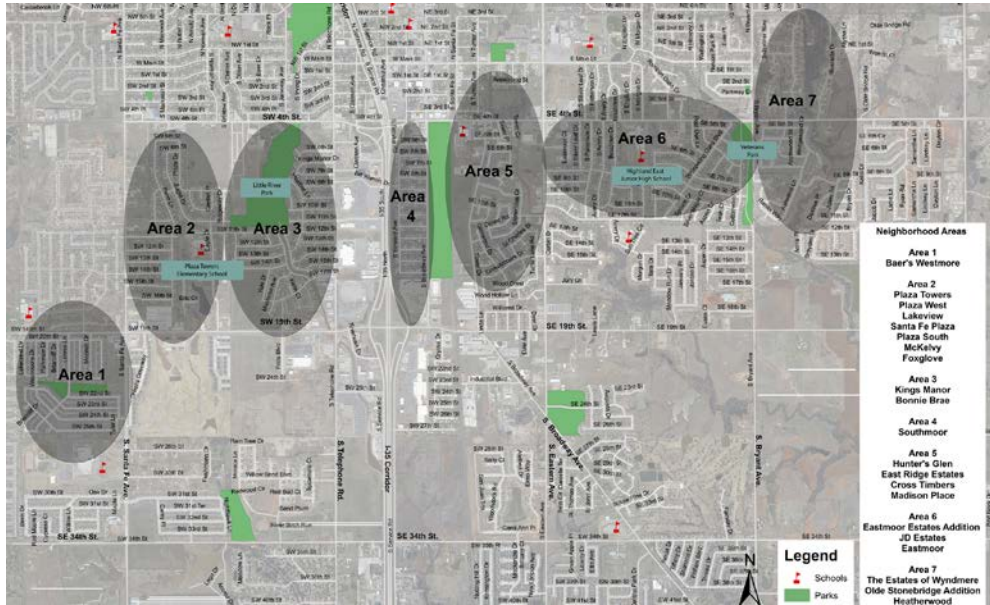
The purpose of the Visual Preference Survey (VPS) was to understand visually what elements of design the residents of the neighborhoods affected by the May 20, 2013 tornado preferred to see in the rebuilding of their community. There were a total of 52 images in the survey, organized by the following topic areas:

1. Active Transportation
2. Crosswalks & Intersections
3. Environmental Degradation
4. Gateways
5. Landscaping & Streetscapes
6. Traffic Calming

The survey was conducted online at envisionmoore.org and ran for a period of four weeks (January 23, 2015 to February 23, 2015). Survey users were asked to register in order to complete the survey and to self-select in which neighborhood they reside. Participants were shown images in the above categories and asked to select their preferred image. A complete copy of the VPS Survey has been provided in Appendix D.

5.2. Survey Results

A total of 912 responses were gathered during the four week time period that the survey was open on envisionmoore.org. Respondents were asked to view the map below and select which part of the tornado path with which they felt most associated.



About one-quarter of respondents self-identified with Area 2 (Plaza Towers, Plaza West, Lakeview, Santa Fe Plaza, Plaza South, McKelvy, Foxglove), and 21% with Area 6. A breakdown of respondents by area is summarized below.

Table 5A

Area Number and Name	Number of Respondents	Percent of Total
Area 1 – Baer’s Westmore	61	7
Area 2 – Plaza Towers, Plaza West, Lakeview, Santa Fe Plaza, Plaza South, McKelvy, Foxglove	222	24
Area 3 – Kings Manor, Bonnie Brae	61	7
Area 4 – Southmoor	102	11
Area 5 – Hunter’s Glen, East Ridge Estates, Cross Timbers, Madison Place	91	10
Area 6 – Eastmoor Estates Addition, JD Estates, Eastmoor	187	21
Area 7 – The Estates of Wyndmere, Olde Stonebridge Addition, Heatherwood	155	17

Participants were asked why they chose the particular tornado area and were given the following options (with the ability to select all that apply):

- Live in the tornado area
- Work in the tornado area
- Go to school or church in the tornado area
- Visit friends/family in the tornado area
- Other

Many 'Other' responses were given (14%), but nearly half (49%) of respondents chose 'Live in tornado area'. 'Visit friends/family in the tornado area' was the next most chosen at 17%, six percent (6%) chose 'Work in the tornado area', and 2% chose 'Go to school or church in the tornado area'. Since respondents were able to select multiple options, 79 of those surveyed (9%) selected some combination of the Live, Work, Go to school/church, Visit Friends/Family options.

Those surveyed were asked to select, from a list, the top three improvements or amenities they would like to see in the area they selected. Sidewalks (18%), Landscaping (15%) and Decorative Street Lights (12%) were the top three selected improvements/amenities, with Trails (11%) a close fourth behind. On street parking was the lowest scoring amenity with 38 (1%) responses. Full results are tabulated below:

Table 5B

Improvement/Amenity	Number of Respondents	Percent of Total
Sidewalks	479	18
Landscaping	404	15
Decorative Street Lights	333	12
Trails	305	11
Bike Lanes	216	8
Pedestrian Friendly Crosswalks	204	7
Street Furniture (benches, planters, etc.)	177	6
Pocket Parks	173	6
Decorative Fencing (along arterial roads)	140	5

Improvement/Amenity	Number of Respondents	Percent of Total
Subdivision Signs	139	5
Decorative Street Pavement	128	5
On Street Parking	38	1

5.2.1. Active Transportation

The first section of the VPS dealt with preferences related to Active Transportation. Active Transportation includes items such as sidewalks, bikeways and multi-use trails. Respondents were shown four sets of images and asked to select only one, their preferred image. In the first set of images the majority of respondents preferred the 'Wide Shoulders' image to the 'Marked/Dedicated Bike Lanes' image. Only one of the specific areas preferred the 'Marked/Dedicated Bike Lanes more than the 'Wide Shoulders' image – Area 3 (Kings Manor and Bonnie Brae neighborhoods). Summary results are provided below. Majority preferences have been shown in bold:

Table 5C: Active Transportation Set 1

Marked/Dedicated Bike Lanes



Area 1: 45 (48%)
 Area 2: 106 (48%)
Area 3: 31 (51%)
 Area 4: 48 (47%)
 Area 5: 37 (41%)
 Area 6: 86 (46%)
 Area 7: 70 (45%)

TOTAL 423 (46%)

Wide Shoulders



Area 1: 49 (52%)
Area 2: 116 (52%)
 Area 3: 30 (49%)
Area 4: 54 (53%)
Area 5: 54 (59%)
Area 6: 101 (54%)
Area 7: 85 (55%)

TOTAL 489 (54%)

In the second set of images in the Active Transportation section respondents overwhelmingly preferred the image showing sidewalks over the image of rollover curbs without sidewalks. See responses tabulated below (majority preferences are shown in bold).

Table 5D: Active Transportation Set 2

Rollover Curbs, No Sidewalks



Area 1: 3 (3%)
 Area 2: 10 (5%)
 Area 3: 2 (3%)
 Area 4: 2 (2%)
 Area 5: 3 (3%)
 Area 6: 2 (1%)
 Area 7: 7 (5%)

TOTAL 29 (3%)

Sidewalks



Area 1: 91 (97%)
 Area 2: 212 (95%)
 Area 3: 59 (97%)
 Area 4: 100 (98%)
 Area 5: 88 (97%)
 Area 6: 185 (99%)
 Area 7: 148 (95%)

TOTAL 883 (97%)

The third set of images in Active Transportation asked survey takers to choose between three images of trails showing different materials – asphalt, concrete and natural compacted earth. The majority of survey participants chose Concrete (51%), with Asphalt being second choice (25%), and the Natural trail coming in at 19% preference. See the table below for all results for Active Transportation Set 3 images.

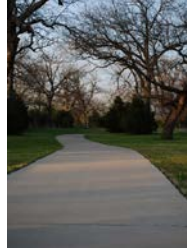
Table 5E: Active Transportation Set 3

Asphalt Trail



TOTAL 277 (25%)

Concrete Trail



TOTAL 461 (51%)

Natural Trail



TOTAL 174 (19%)

Area 1: 33 (35%)
 Area 2: 59 (27%)
 Area 3: 23 (38%)
 Area 4: 29 (28%)
 Area 5: 31 (34%)
 Area 6: 58 (31%)
 Area 7: 44 (28%)

Area 1: 46 (49%)
 Area 2: 119 (54%)
 Area 3: 27 (44%)
 Area 4: 51 (50%)
 Area 5: 50 (55%)
 Area 6: 87 (47%)
 Area 7: 81 (52%)

Area 1: 15 (16%)
 Area 2: 44 (20%)
 Area 3: 11 (18%)
 Area 4: 22 (22%)
 Area 5: 10 (11%)
 Area 6: 42 (22%)
 Area 7: 30 (19%)

The final set of images in the Active Transportation Section asked respondents to choose between a trail adjacent to the road, and a trail completely separated from the roadway. The trail adjacent to the road was the least popular choice (15%). Complete results are summarized below:

Table 5F: Active Transportation Set 4

Trail Adjacent to Road



TOTAL 133 (15%)

- Area 1: 11 (12%)
- Area 2: 32 (14%)
- Area 3: 13 (21%)
- Area 4: 18 (18%)
- Area 5: 15 (16%)
- Area 6: 25 (13%)
- Area 7: 19 (12%)

Trail Completely Separate from Road



TOTAL 779 (85%)

- Area 1: 83 (88%)
- Area 2: 190 (86%)
- Area 3: 48 (79%)
- Area 4: 84 (82%)
- Area 5: 76 (84%)
- Area 6: 162 (87%)
- Area 7: 136 (95%)

5.2.2. Crosswalks and Intersections

The next section of the Visual Preference Survey dealt with Crosswalks and Intersections. This includes street striping, stamped pavement, and landscaping elements. Crosswalks and Intersection design are extremely important factors in areas of high pedestrian activity, such as major roadways and around parks and schools. Survey takers were shown a series of three sets of images and asked to select their preferred image out of each set.

The first set of images asked respondents to choose between images of a marked and signaled crosswalk, and a signaled crosswalk with no markings. Overall, and in each of the areas those surveyed overwhelmingly chose the image of a marked and signaled crosswalk, see table below.

Table 5G: Crosswalks and Intersections Set 1

Marked and Signaled Crosswalk



TOTAL 829 (91%)

- Area 1: 89 (95%)
- Area 2: 202 (91%)
- Area 3: 58 (95%)
- Area 4: 80 (78%)
- Area 5: 85 (93%)
- Area 6: 174 (93%)
- Area 7: 141 (91%)

Signaled Crosswalk, No Markings



TOTAL 83 (9%)

- Area 1: 5 (5%)
- Area 2: 20 (9%)
- Area 3: 3 (5%)
- Area 4: 22 (22%)
- Area 5: 6 (7%)
- Area 6: 13 (7%)
- Area 7: 14 (9%)

The second set of images asked respondents to choose between images of colored crosswalks with ramps, or striped and signed crosswalk with landscaping. Overall, about one-third of respondents preferred the striped and signed crosswalk with plantings (34%) to the colored crosswalk with ramps (66%), see table below for complete results.

Table 5H: Crosswalks and Intersections Set 2

Colored Crosswalk with Ramps



TOTAL 599 (66%)

- Area 1: 63 (67%)
- Area 2: 144 (65%)
- Area 3: 39 (65%)
- Area 4: 71 (70%)
- Area 5: 55 (60%)
- Area 6: 121 (65%)
- Area 7: 106 (68%)

Striped & Signed Crosswalk with Plantings



TOTAL 313 (34%)

- Area 1: 31 (33%)
- Area 2: 78 (35%)
- Area 3: 22 (36%)
- Area 4: 31 (30%)
- Area 5: 36 (40%)
- Area 6: 66 (35%)
- Area 7: 49 (32%)

The final set of images in this section of the VPS asked participants chose between colored, textured and striped crossing with plantings or an image of textured crossing with plantings. The majority of survey takers (84%) preferred the image of colored, textured and striped crossing with plantings. See complete results in the table below.

Table 5I: Crosswalks and Intersections Set 3

Colored, Textured and Striped Crossing with Plantings



TOTAL 765 (84%)

- Area 1: 71 (76%)
- Area 2: 195 (88%)
- Area 3: 48 (79%)
- Area 4: 88 (86%)
- Area 5: 77 (85%)
- Area 6: 161 (86%)
- Area 7: 125 (81%)

Textured Crossing with Plantings



TOTAL 147 (16%)

- Area 1: 23 (24%)
- Area 2: 27 (12%)
- Area 3: 13 (21%)
- Area 4: 14 (14%)
- Area 5: 14 (15%)
- Area 6: 26 (14%)
- Area 7: 30 (19%)

5.2.3. Environmental Degradation

The third section of the VPS asked respondents to evaluate five sets of images of Environmental Degradation features in the public realm. This includes open channels, bridge boxes, detention ponds, street drains. Environmental Degradation features with comparable functionality were grouped together. The first set of images dealt with bridges over waterways, see table below for a complete breakdown of preferences.

Table 5J: Environmental Degradation Set 1

Concrete Bridge



Area 1: 6 (6%)
 Area 2: 20 (9%)
 Area 3: 5 (8%)
 Area 4: 3 (3%)
 Area 5: 11 (12%)
 Area 6: 20 (11%)
 Area 7: 16 (10%)

TOTAL 81 (9%)

Stone and Metal Bridge



Area 1: 88 (94%)
 Area 2: 202 (91%)
 Area 3: 56 (92%)
 Area 4: 99 (97%)
 Area 5: 80 (88%)
 Area 6: 167 (89%)
 Area 7: 139 (90%)

TOTAL 831 (91%)

The second set of images asked those surveyed to evaluate and choose between a concrete lined Environmental Degradation channel and a natural, planted Environmental Degradation channel. The table below presents all the survey responses. Over three-quarters of respondents preferred the image of the natural, planted Environmental Degradation channel image, see complete results below:

Table 5K: Environmental Degradation Set 2

Concrete Lined Environmental Degradation Channel



Area 1: 16 (17%)
 Area 2: 26 (12%)
 Area 3: 3 (5%)
 Area 4: 18 (18%)
 Area 5: 20 (22%)
 Area 6: 30 (16%)
 Area 7: 19 (12%)

TOTAL 132 (14%)




Natural, Planted Environmental Degradation Channel



Area 1: 78 (83%)
 Area 2: 196 (88%)
 Area 3: 58 (95%)
 Area 4: 84 (82%)
 Area 5: 71 (78%)
 Area 6: 157 (84%)
 Area 7: 136 (88%)




TOTAL 780 (86%)

In the third set of images survey takers were asked to pick which image of stormwater management they preferred: bio-retention, rain garden or underground storm sewer. Nearly half (47%) preferred the bio-retention image, followed by 35% choosing the rain garden, and 18% underground storm sewer.

Table 5L: Environmental Degradation Set 3					
Bioretention		Rain Garden		Underground Stormsewer	
					
TOTAL	428 (47%)	TOTAL	320 (35%)	TOTAL	164 (18%)
Area 1:	49 (52%)	Area 1:	27 (29%)	Area 1:	18 (19%)
Area 2:	99 (45%)	Area 2:	87 (39%)	Area 2:	36 (16%)
Area 3:	25 (41%)	Area 3:	29 (48%)	Area 3:	7(11%)
Area 4:	54 (53%)	Area 4:	34 (33%)	Area 4:	14 (14%)
Area 5:	43 (47%)	Area 5:	27 (30%)	Area 5:	21 (23%)
Area 6:	83 (44%)	Area 6:	65 (35%)	Area 6:	39 (21%)
Area 7:	75 (48%)	Area 7:	51 (33%)	Area 7:	29 (19%)

The fourth set of images focused on ponds for stormwater management and asked participants to choose between Retention pond (stormwater stored indefinitely), Detention pond (runoff is stored temporarily), and Bioretention pond (stormwater is filtered through vegetation and either stored indefinitely or temporarily). With the exception of Area 4, the majority of respondents chose the Retention pond image as their preferred. Those that identified with Area 4 chose the Bioretention pond (48%), over the Retention pond (42%), and Detention pond (10%). A full summary of the survey results for the third set of Environmental Degradation images can be seen below.

Table 5M: Environmental Degradation Set 4

Bioretention Pond		Detention Pond		Retention Pond	
					
TOTAL	326 (36%)	TOTAL	73 (8%)	TOTAL	515 (56%)
Area 1:	34 (36%)	Area 1:	9 (10%)	Area 1:	51 (54%)
Area 2:	72 (32%)	Area 2:	13 (6%)	Area 2:	137 (62%)
Area 3:	28 (46%)	Area 3:	3 (5%)	Area 3:	30(49%)
Area 4:	49 (48%)	Area 4:	10 (10%)	Area 4:	43 (42%)
Area 5:	28 (31%)	Area 5:	5 (5%)	Area 5:	58 (64%)
Area 6:	62 (33%)	Area 6:	20 (11%)	Area 6:	105 (56%)
Area 7:	51 (33%)	Area 7:	13 (8%)	Area 7:	91 (59%)

The fifth and final set of images in the Environmental Degradation section dealt with ponds as well. Those surveyed were asked to pick between an image of a pond surrounded by mown grass and a pond surrounded by various vegetation types (grasses, forbes, trees). Nearly three-quarters of respondents chose the image of the pond surrounded by mown grass (72%). Full results for the fifth set of images in the Environmental Degradation section can be viewed in the table below.

Table 5N: Environmental Degradation Set 5

Grass Pond



TOTAL 659 (72%)

Area 1: 65 (69%)
 Area 2: 162 (73%)
 Area 3: 42 (69%)
 Area 4: 71 (70%)
 Area 5: 68 (75%)
 Area 6: 142 (76%)
 Area 7: 109 (70%)

Natural, Planted Pond

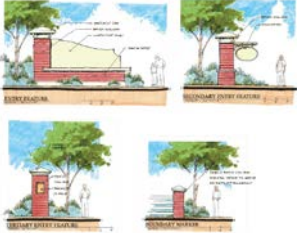
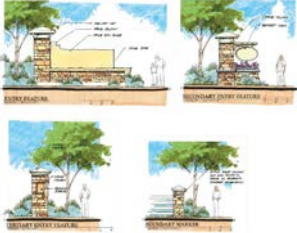
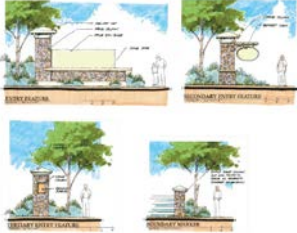


TOTAL 253 (28%)

Area 1: 29 (31%)
 Area 2: 60 (27%)
 Area 3: 19 (31%)
 Area 4: 31 (30%)
 Area 5: 23 (25%)
 Area 6: 45 (24%)
 Area 7: 46 (30%)

5.2.4. Gateways

The fourth section of VPS dealt with neighborhood Gateways. Gateways include signage and other decorative elements that signals the entry into a specific neighborhood. Participants were asked to evaluate 4 sets of images. The first was a series of three drawings showing different materials – Brick, Stacked Stone, and Stone. Preferences were almost evenly split between Stacked Stone and Stone images, with a slight majority preferring the Stacked Stone, except in Area 3, see the table below:

Table 50: Gateways Set 1		
Brick	Stacked Stone	Stone
		
TOTAL 60 (7%)	TOTAL 478 (52%)	TOTAL 374 (41%)
Area 1: 4 (4%)	Area 1: 51 (55%)	Area 1: 39 (41%)
Area 2: 13 (6%)	Area 2: 113 (51%)	Area 2: 96 (43%)
Area 3: 1 (2%)	Area 3: 26 (43%)	Area 3: 34 (56%)
Area 4: 13 (13%)	Area 4: 60 (59%)	Area 4: 29 (28%)
Area 5: 10 (11%)	Area 5: 48 (53%)	Area 5: 33 (36%)
Area 6: 14 (7%)	Area 6: 95 (51%)	Area 6: 78 (42%)
Area 7: 5 (3%)	Area 7: 85 (55%)	Area 7: 65 (42%)

The second set of images asked survey takers for the preferences in regards to gateway signage in medians. About two-thirds of respondents preferred the stone gateway (65%) to the brick (35%). See full results in the table below.

Table 5P: Gateways Set 2

Brick Stone

Table 5P: Gateways Set 2



TOTAL 323 (35%)

Area 1: 33 (35%)
 Area 2: 73 (33%)
 Area 3: 21 (34%)
 Area 4: 43 (42%)
 Area 5: 33 (36%)
 Area 6: 64 (34%)
 Area 7: 56 (36%)



TOTAL 589 (65%)

Area 1: 61 (65%)
 Area 2: 149 (67%)
 Area 3: 40 (66%)
 Area 4: 59 (58%)
 Area 5: 58 (64%)
 Area 6: 123 (66%)
 Area 7: 99 (64%)

The third set of images dealt with gateways along pedestrian corridors and asked participants to choose between an image of a brick column on either side of a sidewalk, or a stacked stone column on one side of the walkway. There was overwhelming preference for the image of stone on one side of the sidewalk, see results in the following table:

Table 5Q: Gateways Set 3

Brick on either side



TOTAL 225 (25%)

Area 1: 23 (24%)
 Area 2: 60 (27%)
 Area 3: 14 (23%)
 Area 4: 27 (26%)
 Area 5: 17 (19%)
 Area 6: 41 (22%)
 Area 7: 43 (28%)

Stone on one side



TOTAL 687 (75%)

Area 1: 71 (76%)
 Area 2: 162 (73%)
 Area 3: 47 (77%)
 Area 4: 75 (74%)
 Area 5: 74 (81%)
 Area 6: 146 (78%)
 Area 7: 112 (72%)

The final set of Gateway images asked for preferences between a brick or stucco gateway sign set in green or landscaped area.

Table 5R: Gateways Set 4

Brick

Stucco

Table 5R: Gateways Set 4



Area 1: 72 (77%)
 Area 2: 155 (70%)
 Area 3: 41 (67%)
 Area 4: 76 (75%)
 Area 5: 61 (67%)
 Area 6: 139 (74%)
 Area 7: 124 (80%)

TOTAL 668 (73%)



Area 1: 22 (23%)
 Area 2: 67 (30%)
 Area 3: 20 (33%)
 Area 4: 26 (25%)
 Area 5: 30 (33%)
 Area 6: 48 (26%)
 Area 7: 31 (20%)

TOTAL 244 (27%)

Overall, when it comes to materials choices for gateways respondents greatly favored stone, except when asked to pick between brick and stucco. Then brick was the preferred material of choice.

5.2.5. Landscaping/Streetscapes

The next section of the Visual Preference Survey featured four sets of images dealing with landscaping and streetscapes. This includes trees and other plant materials, benches and decorative lighting within the street right-of-way (ROW). Respondents were shown an image of streetscape with banners, and planters on the sidewalk, as well as an image with hanging planters, benches and textured paving. The majority (74%) chose the latter.

Table 5S: Landscaping/Streetscapes Set 1

Banners, Planters on Sidewalk



TOTAL 233 (26%)

Area 1: 19 (20%)
 Area 2: 70 (32%)
 Area 3: 17 (28%)
 Area 4: 26 (25%)
 Area 5: 15 (16%)
 Area 6: 49 (26%)
 Area 7: 37 (24%)

Hanging Planters, Benches, Textured Paving



TOTAL 679 (74%)

Area 1: 75 (80%)
 Area 2: 152 (68%)
 Area 3: 44 (72%)
 Area 4: 76 (75%)
 Area 5: 76 (84%)
 Area 6: 138 (74%)
 Area 7: 118 (76%)

The second set of images in the Landscaping and Streetscapes section dealt with streets. Participants were asked to choose between the following images. A slight majority (59%) chose the image with planted median and mailboxes.

Table 5T: Landscaping/Streetscapes Set 2

Banners, Planters on Sidewalk



TOTAL 540 (59%)

Area 1: 59 (63%)
 Area 2: 119 (54%)
 Area 3: 36 (59%)
 Area 4: 59 (58%)
 Area 5: 51 (56%)
 Area 6: 113 (60%)
 Area 7: 103 (66%)

Tree Lawn & Sidewalks (no median)



TOTAL 372 (41%)

Area 1: 35 (37%)
 Area 2: 103 (46%)
 Area 3: 25 (41%)
 Area 4: 43 (42%)
 Area 5: 40 (44%)
 Area 6: 74 (40%)
 Area 7: 52 (34%)

In the third set of images those surveyed were asked to choose between an image of a street with planted median and street trees, and an image of a street with a tree lawn, sidewalk and vinyl fence. Again, respondents almost overwhelmingly chose the image with a planted median (78%).

Table 5U: Landscaping/Streetscapes Set 3

Planted Median, Street Trees



TOTAL 713 (78%)

Area 1: 79 (84%)
 Area 2: 162 (73%)
 Area 3: 47 (77%)
 Area 4: 80 (78%)
 Area 5: 75 (82%)
 Area 6: 139 (74%)
 Area 7: 131 (85%)

Tree Lawn, Sidewalk, Vinyl Fence



TOTAL 199 (22%)



Area 1: 15 (16%)
 Area 2: 60 (27%)
 Area 3: 14 (23%)
 Area 4: 22 (22%)
 Area 5: 16 (18%)
 Area 6: 48 (26%)
 Area 7: 24 (15%)

In the final set of images in this section participants were asked to choose between an image of a street with banners, hanging planters, street lights and sidewalks and one with a wide right-of-way planted with grass and no sidewalks. Nearly all of respondents chose the former (96%), see table below for a full summary:

Table 5V: Landscaping/Streetscapes Set 4

Banners, Hanging Planters, Street Lights & Wide ROW planted with grass, no sidewalks
 Sidewalks



Table 5V: Landscaping/Streetscapes Set 4

	Area 1: 93 (99%) Area 2: 211 (95%) Area 3: 60 (98%) Area 4: 98 (96%) Area 5: 86 (95%) Area 6: 177 (95%) Area 7: 148 (95%)		Area 1: 1 (1%) Area 2: 11 (5%) Area 3: 1 (2%) Area 4: 4 (4%) Area 5: 5 (5%) Area 6: 10 (5%) Area 7: 7 (5%)
TOTAL 873 (96%)		TOTAL 39 (4%)	

5.2.6. Traffic Calming

The last section of the Visual Preference Survey dealt with Traffic Calming. Traffic Calming can include things such as speed humps, speed tables, rumble strips, roundabouts, center islands, and curb extensions (or blub-outs). In the first set of images those surveyed were asked to choose between an illustration of a mini traffic circle and that of a roundabout. The majority chose the mini traffic circle (59%), with 41% selecting the roundabout. One exception is in Area 3 where the majority selected the roundabout image (51%). A full summary of the findings can be found below.

Table 5W: Traffic Calming Set 1

Mini Traffic Circle	Roundabout
	
Area 1: 49 (52%) Area 2: 135 (61%) Area 3: 30 (49%) Area 4: 62 (61%) Area 5: 56 (65%) Area 6: 107 (57%) Area 7: 99 (64%)	Area 1: 45 (48%) Area 2: 87 (39%) Area 3: 31 (51%) Area 4: 40 (39%) Area 5: 35 (38%) Area 6: 80 (43%) Area 7: 56 (36%)
TOTAL 538 (59%)	TOTAL 374 (41%)

The second set of images in Traffic Calming had participants choose between curb bump outs at pedestrian crossings – one with landscaping and one with lighted bollards. The majority, as a whole and in each area, chose the image with landscaping. See below for full results.

Table 5X: Traffic Calming Set 2

Curb Bump Outs with Landscaping

Curb Bump Outs with Lighted Bollards

Table 5X: Traffic Calming Set 2



TOTAL 555 (61%)

Area 1: 49 (52%)
 Area 2: 139 (63%)
 Area 3: 35 (57%)
 Area 4: 67 (66%)
 Area 5: 64 (70%)
 Area 6: 115 (61%)
 Area 7: 86 (55%)



TOTAL 357 (39%)

Area 1: 45 (48%)
 Area 2: 83 (37%)
 Area 3: 26 (42%)
 Area 4: 35 (34%)
 Area 5: 27 (30%)
 Area 6: 72 (39%)
 Area 7: 69 (45%)

The third set of images in this section asked survey takers to choose between an image of a mini traffic circle with landscaping and a planted median. Nearly two-thirds chose the mini traffic circle with landscaping, see table below:

Table 5Y: Traffic Calming Set 3

Mini Traffic Circle with Landscaping



TOTAL 626 (69%)

Area 1: 70 (74%)
 Area 2: 144 (65%)
 Area 3: 42 (69%)
 Area 4: 74 (73%)
 Area 5: 55 (60%)
 Area 6: 126 (67%)
 Area 7: 115 (74%)

Planted Median



TOTAL 286 (31%)

Area 1: 24 (26%)
 Area 2: 78 (35%)
 Area 3: 19 (31%)
 Area 4: 28 (27%)
 Area 5: 36 (40%)
 Area 6: 61 (33%)
 Area 7: 40 (26%)

The final set of images in the visual preference survey asked users to select which image they preferred, one showing textured paving and one showing transverse rumble strips. And overwhelming majority chose the textured paving (86%).

Table 5Z: Traffic Calming Set 4

Textured Paving

Transverse Rumble Strips

Table 5Z: Traffic Calming Set 4



Area 1: 82 (87%)
 Area 2: 185 (83%)
 Area 3: 55 (90%)
 Area 4: 94 (92%)
 Area 5: 76 (84%)
 Area 6: 158 (84%)
 Area 7: 138 (89%)

TOTAL 788 (86%)



Area 1: 12 (13%)
 Area 2: 37 (17%)
 Area 3: 6 (10%)
 Area 4: 8 (8%)
 Area 5: 15 (16%)
 Area 6: 29 (16%)
 Area 7: 17 (11%)

TOTAL 124 (14%)

6.0 Public Infrastructure Projects

6.1 Identified Improvements

As discussed previously, a significant portion of the assessment effort included identification of potential public infrastructure improvements identified by City of Moore Staff and/or the Assessment Team during development of the IRIP. Improvements identified, and ultimately utilized in assigning IRI values within each Infrastructure Category for each Assessment Sub-Area, are the result of not only field observations and professional judgment on the part of the Assessment Team, but also significant institutional knowledge possessed by City of Moore Staff. This IRIP is envisioned as the primary mechanism by which these otherwise disparate public infrastructure improvements might be brought together in a coordinated effort.

For the purposes of the IRIP, public infrastructure improvements included in the IRIP database have been termed *sub-projects* in anticipation of (1) the need to group otherwise unrelated public improvements which are in separate Infrastructure Categories but in the same Assessment Sub-Area (e.g., water improvements and street improvements in Assessment Sub-Area PT5), (2) the need to group potential public improvements which are in separate Infrastructure Categories, but have need of being completed in a coordinated sequence, and (2) the need to refine or simplify the list of potential public improvements into a more concise list which can realistically be bid, constructed, and managed by City of Moore Staff moving forward. A graphical as well as tabular representation of the comprehensive list of all 158 potential sub-projects have been provided at Appendix B1, Table B1.5, and Appendix A2, Exhibit A2.32, respectively.

6.2 Project Scope Development

In combining the previously discussed sub-projects into logical scopes of work, appropriate sequence of construction, geographical location, and trades or disciplines involved, were all taken into consideration. Based

on this criteria, sub-projects identified by City of Moore Staff and the Assessment Team were generally assembled into the following types of projects:

Table 6A

Project Type	Infrastructure Categories Included	Scope Description
Neighborhood Roadway Corridor	Streets Environmental Degradation Water Distribution Sidewalks Gateway/Streetscape	Projects include removal and replacement of existing roadway, sidewalks, and Environmental Degradation Infrastructure contained within public roadway corridors.
Sanitary Sewer	Sanitary Sewer	Rehabilitation of public sanitary sewer infrastructure, based on geographical area. Rehabilitation projects are considered a separate project type than those which are extending new sanitary sewer infrastructure.
Neighborhood Gateway	Gateway/Streetscape	Include site clearing and demolition at neighborhood entrances and construction of new gateway improvements. Anticipated to include monument construction, fence construction, irrigation system installation, landscaping and related items. Excludes streetscape work within neighborhoods or districts.
Environmental Degradation	Environmental Degradation	Includes relatively large Environmental Degradation improvements which are not associated with a specific district or area. Project scope typically located away from public roadway corridors and other areas where coordinated work within other Infrastructure Categories is required.
Arterial Roadway Projects	Streets	Includes removal and reconstruction of arterial roadways. Project scopes have been developed to begin and terminate at major intersections or intersections with other arterial roads. Scope of project likely includes significant traffic control as well as traffic improvements.
Trail Projects	Bikeways/Trails	Includes construction, or removal and construction of new trailway projects. Projects are typically located away from public roadway corridors and therefore do not require coordination with an adjacent street project.

Using these general project types, all 158 sub-projects were grouped into a total of 47 larger projects. A summary table indicating the various sub-projects included in each larger project is provided at Appendix B1,

Table B1.6. It is anticipated, that various components of each project may in fact be removed from each respective project scope depending on final funding levels as well as priorities developed by the City of Moore following completion of the IRIP.

6.3. Construction Cost-Estimates

In order to provide maximum flexibility moving forward, construction cost-estimates for the previously described public infrastructure projects were developed at the sub-project level. Using this approach, sub-projects may be added to, removed from, or moved between each project scope as required to respond to new policies, procedures, and priorities established by the City of Moore following completion of the IRIP. Sub-Project construction cost-estimates have been organized by Infrastructure Category and are presented at Appendix B2, Tables B2.8 through B2.14. Sub-project construction cost-estimates have also been translated to By Project and By Infrastructure Category summary tables at Appendix B1, Tables B1.7 and B1.8, respectively. Each of these summary tables indicate approximately \$162-million dollars in potential public infrastructure projects currently exit across the Study Area. Select project renderings have been provided at Appendix A2, Exhibits A2.33 through A2.38.

As the detailed sub-project estimates suggest, cost-saving realized by the combination of otherwise unrelated sub-project scopes has been acknowledged in development of the sub-project cost-estimates. Should the City of Moore divide the proposed scopes of work into significantly more projects, additional costs will likely result. Bid items relating to activities such as mobilization, demolition and clearing activities, and site restoration are good examples of costs which will decrease for the City of Moore in proportion to the number of projects into which the aggregate scope across the Study Area is divided into. Also of note, a small number of *soft-costs* have also been included in the sub-project cost-estimates. Design and documentation, as well as testing and inspection are included in the provided figures. As the cost-estimates indicate, a 10% contingency has also been accounted for.

7.0 Funding Analysis

In addition to identifying potential public infrastructure improvements, the Assessment Team examined possible approaches to funding those projects. Of primary concern is the extent to which identified improvements can be undertaken with disaster recovery funding and related funding sources. This funding includes grants awarded to the City from the U.S. Department of HUD under the Community Development Block Grant – Disaster Recovery Program (CDBG-DR) totaling \$52.3 Million. The City of Moore has also received charitable donations/gifts and committed existing revenues to address disaster recovery. Despite Federal grant awards, generous donations, and the City of Moore's plans to contribute toward its recovery, significant infrastructure needs remain unmet. Consequently, the

City of Moore is considering other sources of funding including an application for additional Federal funding under the National Disaster Resiliency Competition (described below) as well as longer-term funding strategies. This section of the IRIP analyzes funding sources and discusses a strategic approach to both utilizing identified funds and considering those additional funding opportunities.

A sound approach for funding the City of Moore's infrastructure improvement needs raises several questions:

- Among the many necessary improvement projects, what projects meet CDBG-DR guidelines for funding?
- How does the total cost of those projects compare to available Federal funding already received by the City of Moore
- Are there projects that could compete for possible resiliency grant funding?
- Can the City of Moore apply other sources of funding to the unmet needs?
- What is the estimated cost of the remaining unmet need?

In order to answer these questions and provide the basis of a recommendation, the Assessment Team conducted a funding analysis designed to accomplish the following: (1) Confirm eligibility and identified sources of funding (CDBG-DR and other funding), (2) Relate costs to available amounts of funding, and (3) Determine the resulting unmet needs.

7.1. Guidelines

To be eligible for CDBG-DR funding, a project and its underlying activities must connect to the impact that the covered disaster had on the area and demonstrate that it will contribute to the community's recovery. Because CDBG-DR can only fund projects that are directly related to the effects of the disaster, the connection between the project and community recovery must be documented. This documentation needs to demonstrate an explicit connection and/or result from third party damage assessments and reporting. Forms of documentation include, but are not limited to, time-stamped photographs, certified appraisals, and post-disaster economic or housing market impact assessments such as this IRIP.

Project eligibility also hinges on being able to meet one of the three major national objectives under the CDBG program. The national objectives are: (1) Benefiting Low and Moderate Income Persons, (2) Preventing or Eliminating Slums and Blight, and (3) Meeting Urgent Needs. This analysis necessarily included an evaluation of whether each project met one or more of the national objectives.

Another increasingly important consideration of the CDBG-DR program is the topic of resiliency. Resiliency is the capacity for a community to survive a disaster and return to normal quickly, with minimal damage to their economic, social and physical infrastructure. It is a holistic approach that considers how various systems work together to strengthen the fabric of the community. Each activity, in and of itself, is not a resilient strategy. It is multiple activities that leverage and strengthen each other's functions that make for a resiliency strategy. The CDBG-DR program encourages grantees to consider how their projects work together and coalesce around a strategy to create places that can better withstand the onslaught of natural disasters. The analysis took into account how projects and their activities could be interlinked to promote resiliency.

As indicated above, the City is also considering an application for additional Federal funding under the National Disaster Resiliency Competition (NRDC). This competition seeks to allocate nearly \$1 Billion to eligible grantees around the country. All grantees have been recipients of CDBG-DR funds for disasters occurring in 2011, 2012 and 2013. The premise of the competition is to encourage communities to not only recover faster, but to prepare in such a way that they avoid disaster losses. Proposals must tie-back to the declared disaster and demonstrate how they will reduce future risks and advance broader community development goals.

7.2. Analysis

The Assessment Team applied CDBG-DR program funding guidelines and the resiliency factors described above to a listing of potential projects completed in the earlier phase of this study. The Project Listing features 47 groupings of projects with sub-projects or activities (the term activities is used in this analysis because it better conforms to the CDBG-DR guidelines explained above) using the seven Infrastructure Categories: Streets, Sidewalks, Sanitary Sewer, Environmental Degradation, Water Distribution, Bikeways/Trails, and Gateway/Streetscape. The analysis examined 158 project activities estimated to cost \$162 Million.

To perform the analysis, the Assessment Team took two passes through the Project Listing:

Pass #1 – Confirmed Eligibility

Using a description of the activities, this filter first determined that each potential activity responds to the effects of the disaster, is located in the disaster impacted area, and otherwise is an eligible use of CDBG funding. Both a map of the disaster area and Google Satellite Images were referenced along with a list of eligible activities. The Assessment Team then evaluated what benefit an activity would provide to the effected neighborhood(s). Would the activity only respond to an urgent need created by the disaster or would it also benefit low- and moderate-income residents? Referencing a LMI Benefit Area Map, the Assessment Team noted those activities that would satisfy the primary national objective of the CDBG

program, that is, benefiting LMI persons. As eligibility was confirmed, the Assessment Team also considered appropriate sources of funding (i.e., CDBG-DR versus other funding).

Pass # 2 – Related to Available Funding

The second filter examined the activity cost, its place in a grouping of activities or sub-projects, and available amounts of funding to determine what, if any, additional funding sources might be available to finance each project. This part of the analysis was informed by City of Moore Staff indicating a priority or sense of urgency in addressing certain infrastructure needs. Because almost all activities in the first pass appeared to be eligible, the Assessment Team considered the City of Moore's priorities and determined how the most urgent activities could be funded. The Assessment Team reviewed the City of Moore's CDBG-DR Action Plan budget that allocates \$3 Million for infrastructure improvements and planning estimates that suggest that at least an additional \$15 Million in CDBG-DR could be allocated for a total of \$18 Million in available funding. Additionally, the Assessment Team examined other funding sources available to the City, both locally and from the Federal Government, particularly through the NRDC.

Knowing how projects costs relate to available funding begins to identify where gaps exist in available funding for the full range of rebuilding projects. The result of the analysis is a list of projects that can be funded with CDBG-DR and a cost estimate of projects that are still necessary for recovery but for which there is no funding currently available – thus the unmet need to improve infrastructure in the City of Moore.

7.3. Findings

Based on the above analysis, the Assessment Team has determined that all the potential project activities appear to be eligible for funding under the CDBG-DR program. The prioritization of eligible projects enables the City to fund activities in the geographical areas most impacted by the disaster. While this funding approach meets many of the City of Moore's most pressing infrastructure needs, significant unmet needs remain. The assessment's specific findings with respect to the funding analysis include:

1. Potential projects and activities eligibility - Of the 158 activities, all are considered eligible at this time. However, questions were raised regarding 25 activities. The questions arose when examining these activities with respect to such factors as activity scope, cost reasonableness, and duplication of benefit. Special attention was given to whether the proposed activity addressed the goal of rebuilding a disaster-affected area and how much of the scope benefited people of low- and moderate-incomes. Whether the activity's cost would be seen as reasonable – as per comparable activities' cost estimates and per Federal Office of Management and Budget Cost reasonableness standards prompted

questions. The analysts also asked whether the activity could be construed as normal wear and tear, and therefore, would be more appropriately funded from other sources. Upon further review, City of Moore Staff provided sufficient explanations to confirm each activity's apparent eligibility. (A record of this first pass of the analysis appears as [Appendix B1, Table B1.9](#)).

2. Availability of funding for priority projects and activities – Twenty-five priority projects consisting of 41 activities propose infrastructure improvements for the most impacted disaster area in a manner that balances attention West of Interstate 35 and East of Interstate 35. The total estimated cost of all projects is just under \$20-million. The potential public infrastructure projects include:
 - Five (5) projects serving the Plaza Towers area: improvements to access, traffic circulation and Environmental Degradation
 - Four (4) projects at the Little River Park area: enhancements to the park and improvements to the Environmental Degradation system
 - Two (2) projects in the Kings Manor area: improvements to access and addition of trails along a Environmental Degradation channel
 - Other major projects: reconstruction of S. Eastern Ave., creation of gateway at S.W. 4th and S. Broadway and relocation of a sanitary sewer interceptor at Little River Park (which benefits both the Kings Manor and Plaza Towers neighborhoods).

As stated earlier, the priority projects were also evaluated with respect to their need, urgency, and benefit. Those projects addressing the most urgent needs were identified for funding from the first CDBG grant allocation of \$3-million. Other priority projects were identified for funding from the second allocation of CDBG funding. This aspect of the analysis suggests an order in which all priority projects might be completed. It also takes into account a CDBG-DR program requirement that 50% of the grant allocations must be spent to benefit LMI persons. It was determined that if the City of Moore were to undertake all priority projects, it would cost approximately \$20-million. Because the City currently has \$18 million available in CDBG-DR funds for these projects, \$2-million would have to be reallocated (probably from the housing components) to infrastructure improvements. This means the City of Moore would have to make a substantial amendment to the HUD approved Action Plan as the expected change would be greater than 10% of the total budgeted. (A record of this second pass of the analysis appears as [Appendix B1, Table B1.10](#)).

3. **Unmet Needs Determination:** Despite the likelihood that the most urgent infrastructure projects could be funded presently with available Federal grant funds, the assessment concludes that over \$142-million in unmet needs remain. This calculation results from subtracting from the grand total cost of \$162-million, the approximately \$20-million that would eventually be allocated from CDBG-DR and applying sources of other funding that can be identified at this time. (A record of this part of the analysis appears as [Appendix B1, Table B1.11](#)).

Two additional sources were identified and estimated for planning purposes only:

- Park Tax Funding - \$161,272 that could be applied to Little River Park improvements
- Road Maintenance - \$575,000 that could be apportioned for partial funding of the S. Eastern Ave. reconstruction project

Identification of the actual amount of additional resources will be necessary in order to perform a required review of potentially duplicative forms of assistance to each project. Per CDBG-DR guidelines, a project cannot receive CDBG-DR dollars if funding is available from another source. This is not to say that a project cannot be partially funded by CDBG-DR; it can. The City of Moore Staff simply need to ensure that if, for example, \$100,000 of a \$300,000 project is available from another source, the full \$300,000 will not be funded out of CDBG-DR; only \$200,000 will be allocated. In the context of CDBG-DR, this is termed Duplication of Benefit (DOB).

The assessment of a DOB will occur at a point-in-time when the City would actually commit CDBG-DR funding to the above projects and would be based on the information available at that time. This portion of the funding analysis, and specifically the estimates used above, do not limit the City's choices nor commit the City to a specific set of actions. Applying the two additional sources of funding simply informs the City of the potential duplicative assistance and enables the City to more accurately identify the unmet need.

The unmet need calculation is particularly important at this time because it is one of the rating factors of the National Disaster Resiliency Competition. The competition has two phases. In the first phase, applicants will be required to frame an idea for a strategy that they have determined necessary for resilient recovery and that, despite commitment for implementation and leverage, still has unmet need. While only one of the 12 rating factors, the unmet need calculation in this analysis will inform the next step in the application for NDRC.

Because the Assessment Team concludes that significant unmet needs remain, the City is encouraged to make application under the NRDC. This opportunity would not only demonstrate how the City of Moore will reduce future risks and advance broader community development goals, but close part of the gap in funding to restore the City of Moore's public infrastructure throughout the Study Area. The City is also urged to continue to identify and use other sources of funding similar to the additional sources noted above.

A longer-term strategy, however, will be necessary to incrementally fund infrastructure improvements into the future. A thoughtful plan of capital improvements or Capital Improvements Plan (CIP) is also recommended. The CIP could favor consideration of other projects that do not receive priority attention under the CDBG-DR program or other funding sources but would contribute to the City of Moore's overall economic recovery in years to come. Therefore, the funding approach offered by this study combines careful use of existing CDBG-DR funding, selective application of additional sources of funding and incremental approval of CIP projects to build back the City of Moore better and stronger.

8.0 Implementation Schedule

8.1. Schedule Development

In addition to public infrastructure assessment across the Study Area and the preceding funding analysis, a significant goal of this IRIP is to determine how the resultant public infrastructure projects might be assembled into a logical sequence of activities so as to minimize construction effort as well as associated costs and time to completion. In developing this sequence, or schedule, the Assessment Team has utilized the following guiding principles and assumptions:

1. **Project Delivery Method:** All public infrastructure projects included within the scope of the Implementation Schedule have been assumed to follow a standard Design-Bid-Build delivery method. As a result, time has been provided in the schedule for all three phases of delivery for each Sub-project. For Sub-projects and Projects which are anticipated to be completed by the City of Moore via existing on-call contracts or agreements (i.e., Bid-Build Delivery Method), it is anticipated that the Bidding Phase will be replaced via quantity estimation and pricing activities as appropriate.
2. **Design Team Selection:** As it cannot be determined at this time which Sub-Projects and Projects will follow a Design-Bid-Build Delivery Method and which will follow a Bid-Build Delivery Method, provisions have not been included in the schedule for the design team interview and selection process. For specific sub-projects and projects which will be designed and documented through consultant agreement(s), the Assessment

Team would recommend that approximately 2-months be added to the beginning of the earliest Sub-Project Design Phase.

3. **Design Rate:** The length of the Design Phase for each Sub-project has been approximated based on the associated construction cost-estimate. The Assessment Team has assumed for the purposes of schedule development that the general rate of design is approximately 1-month of design time per \$400,000 of construction budget. Fractions of a month have been rounded up to the next whole month. The total length of the Design Phase of each Project is defined as the difference between the end of the latest design activity and the start of the earliest design activity. It is anticipated that some Sub-projects and Projects may be self-performed by the Owner through existing on-call contracts and pricing agreements. As it is not possible to determine at this time which specific Sub-projects and/or Projects will follow this Bid-Build delivery method, associated adjustments in the schedule have not been made.
4. **Bid Activities:** With the exception of water distribution and sanitary sewer Sub-projects, design schedules have been adjusted so as to make the Bidding Phases of each Sub-project coincide with one another for a given Project. Approximately 6-weeks has been provided in the schedule for the bidding of each Sub-project. The total length of the Bidding Phase of each Project is defined as the difference between the end of the latest bidding activity and the start of the earliest bidding activity.
5. **Construction Rate:** The length of the Construction Phase for each sub-project has been approximated based on the associated construction cost-estimate. The Assessment Team has assumed for the purposes of schedule development that the general rate of construction is approximately 1-month of construction time per \$300,000 of construction budget. Fractions of a month have been rounded up to the next whole month. The total length of the Construction Phase of each Project is defined as the difference between the end of the latest construction activity and the start of the earliest construction activity.
6. **Sequence of Construction:** For the purposes of schedule development, the desired sequence of construction has been assumed. This sequence includes the following key characteristics:
 - a. Construction activities associated with the Sanitary Sewer Infrastructure Category should be completed prior to work on any other Infrastructure Categories within a given Assessment Sub-Area.

- b. Construction activities associated with the Water Distribution Infrastructure Category should start at the completion of construction activities associated with the Sanitary Sewer Infrastructure Category within a given Assessment Sub-Area
 - c. Construction activities associated with Environmental Degradation, Streets, Sidewalks, and Trails Infrastructure Categories should precede construction activities associated with the Water Distribution Infrastructure Category by approximately 1-month. This overlap provides time in the schedule for preliminary site clearing activities to start in advance of water line installation.
 - d. Construction activities associated with Gateway and Streetscape improvements should occur subsequent to construct activities associated with all other Infrastructure Categories within a given Assessment Sub-Area. This guiding principle will help to preclude damage to landscaping, decorative paving, and other similar items installed as part of Gateway and Streetscape Projects.
7. Assessment Zone Considerations: To the degree possible, schedule development should preclude significant construction activities occurring simultaneously in more than one Assessment Sub-Area within a given Assessment Zone. This guiding principle will help to minimize disruptions to citizens within the area, as well as ensure adequate emergency vehicle access for the duration of the schedule.
8. Other Geographic Considerations: In addition to attempting to preclude significant construction activities occurring simultaneously in two separate Assessment Sub-Areas within a given Assessment Zone, projects should also be sequenced so that work within each Assessment Zone begins with sub-surface utility work near the center of the Assessment Zone and finishes with Gateway and Streetscape improvements at the perimeter. Using this approach, arterial roadway construction and other similar projects should generally occur near the end of the schedule.

In addition to the preceding principles and assumptions, there is also a facet of schedule development that is effected by *priority*. While the Assessment Team has made every effort to identify where public improvements may be most and least warranted (i.e., via the IRI of each Infrastructure Category), it is anticipated that project priorities will ultimately be established by the City of Moore subsequent to acceptance of the IRIP. As it is difficult to anticipate at this point what these priorities might be, the Assessment Team has allowed the Aggregate IRI of each Assessment Sub-Area to generally guide schedule development. In other words, Projects occurring within an Assessment Sub-Area having a larger Aggregate IRI should generally precede projects occurring within an Assessment Sub-Area having a lower Aggregate IRI.

8.2. Schedule Highlights

Based on the guiding principles and assumptions presented above, a Gantt Chart of the proposed Implementation Schedule has been developed by the Assessment Team and is provided at Appendix F. Highlights relative to major Assessment Zones include the following:

- 1. Plaza Towers:** Public Infrastructure Projects within the Plaza Towers Assessment Zone occur near the front of the Implementation Schedule. In general, these improvements begin with Environmental Degradation improvements associated with Project 038 in September 2015 and end with reconstruction of public infrastructure within Assessment Sub-Area PT5 (Project 011) in September 2018. Work in the Plaza Towers Assessment Zone is indicated to start with Assessment Sub-Area PT3, followed in order by PT2, PT4, and PT5.
- 2. King's Manor:** In an attempt to sequence construction appropriately, the proposed Implementation Schedule attempts to stagger projects from those occurring in the Plaza Towers Assessment Zone. While these are in fact separate districts within the Study Area, they are relatively close to one another in geographic terms. As a result, public improvement projects in the King's Manor Assessment Zone have been proposed subsequent to the completion of construction activities within Assessment Sub-Area PT4 in August 2017. As indicated by the proposed Implementation Schedule, work within the King's Manor Assessment Zone begins with Assessment Sub-Area KM2 (Project 017) in September 2017 and subsequently moves to Assessment Sub-Area KM3 (Project 019) in May 2018. Work in the King's Manor Assessment Zone is indicated to be complete in November 2018.
- 3. J.D. Estates:** Within the J.D. Estates Assessment Zone, the Implementation Schedule indicates for work to begin within Assessment Sub-Area EJ5 (Project 026). As indicated by the schedule, significant work within EJ5 is proposed to occur from November 2016 to July 2018. Public Infrastructure Projects in Assessment Sub-Areas EJ2 (Project 013) are proposed to begin subsequent to this date in September 2018. Of critical importance will be the completion of Project 031, which is replacement of a significant Environmental Degradation structure near the intersection of S.E. 4th Street and Bryant Avenue. As indicated by the proposed Implementation Schedule, this work is shown to complete in September 2018, immediately before work in EJ2 begins. Work in the J.D. Estate Assessment Zone is shown to finish with Assessment Sub-Area EJ6 (Project 032 and 033). Work in the noted Assessment Sub-Area is proposed to occur October 2018 to February 2019.

4. **Baer's Westmoore:** Work with Assessment Sub-Area BW2 (Project 001) has been moved towards the front of the Implementation Schedule. While this Assessment Sub-Area received a somewhat lower Aggregate IRI, completion of Gateway and Streetscape work near the entrances into Assessment Sub-Area BW2 (Project 002) has been identified as a priority by the City of Moore. As work associated with Project 001 should ultimately precede work associated with Project 002, Project 001 has been moved towards the front of the Implementation Schedule. As indicated by the Implementation Schedule, work across the Baer's Westmoore Assessment Zone is proposed to begin in May 2015 with Project 001 and end in March 2017 with Project 002.
5. **Little River:** Based on comments from the City of Moore, public infrastructure improvements within the Little River Assessment Zone (Project 020) have been moved towards the front of the Implementation Schedule. As indicated on the schedule, work within the Assessment Sub-Area is proposed to begin December 2015 with Project 046 and end with Project 020 in July 2016. The position of this work within the overall Implementation Schedule has been selected so as to occur near the beginning of construction activities in the Plaza Towers Assessment Zone. As the over-arching goal would be to have improvements within the Little River Assessment Zone completed prior to the start of significant construction activities within the King's Manor Assessment Zone (Project 017, September 2017), improvements to Little Park may be moved back slightly without any detriment to the overall schedule.
6. **Southmoore:** Almost all public infrastructure projects occurring within the Southmoore Assessment Zone occur in Assessment Sub-Area SM2. While the noted Assessment Sub-Area received significant damage, improvements to public infrastructure in the area has only minor implications to work across the remainder of the Study Area. As a result, improvements within Assessment Sub-Area SM2 can be positioned almost anywhere within the overall Implementation Schedule. As the Aggregate IRI for the subject Assessment Sub-Area was high relative to several other Assessment Sub-Areas in the Study Area, public improvements within Assessment Sub-Area SM2 (Project 035) have been moved towards the front of the Implementation Schedule. As indicated on the schedule, significant construction activities within the Assessment Sub-Area are proposed to occur from June 2016 to February 2017.
7. **Broadway:** As construction of Central Moore Park is currently underway, the timely completion of improvements in the Broadway Assessment Zone will ultimately be critical. Project 037 represents key elements in establishing adequate vehicular and pedestrian access to this new facility. As a result, the noted Project has been moved towards the front of the proposed Implementation Schedule. Construction activities for the noted Project are indicated to occur from April to May of 2015. Construction of a significant gateway

at S.E. 4th Street and Broadway Avenue is currently scheduled from March 2017 to June 2017, subsequent to completion of construction activities within the Southmoore Assessment Zone and following the anticipated opening of the new community center and park.

As also noted in the Implementation Schedule, construction activities associated with proposed arterial roadway projects occur near the end of the schedule. These projects have been sequenced in series so as to avoid construction activities occurring across multiple arterial roadway corridors at the same time. Project 040 (S.E. 4th Street, South Bryant Avenue to South Eastern Avenue) appears near the front of this subset of Projects with construction activities occurring March 2019 to June 2020. Construction activities associated with Project 041 (S.E. 4th Street, South Eastern Avenue to South Telephone Road) start subsequently in July 2020 and end in April 2021. Projects 042 (S.E. 4th Street, South Telephone Road to South Santa Fe Avenue) and 043 (South Eastern Avenue, S.E. 4th Street to South 19th Street) follow suit and end construction in July 2022 and May 2023, respectively.

8.3. Schedule Summary

As the Implementation Schedule suggests, the Assessment Team anticipates that the completion of all proposed public infrastructure projects across the Study Area may require as much as 97-months. Assuming a start date of May 2015, final construction activities would likely end sometime near May 2023. Of critical importance will be schedule requirements associated with CDBG-DR funds received by the City of Moore from HUD. These requirements stipulate that funds must be utilized within 5-years of the date they are granted. Using the Allocation No. 1 date of August 2013, this requirement indicates that all portions of the CDBG-DR funds allocated to public infrastructure must be utilized no later than August 2018 unless an extension is requested from HUD by the City of Moore and subsequently granted.

Based on the developed cost-estimates and Implementation Schedule, the Assessment Team anticipates that approximately \$83-million in eligible public infrastructure project may be capable of being completed prior to the August 2018 deadline. The remaining \$77.1-million in public infrastructure projects would likely be completed after this date, and as a result, would necessitate alternate financing and/or a request for schedule extension from the Department of Housing and Urban Development. While this suggests no issues in terms of implementation, of the 41 sub-projects, or activities, identified for CDBG-DR funding, construction of each of the following sub-projects is currently shown to end after the August 2018 deadline:

Table 8A

Project Number	Sub-Project ID	Infrastructure Category	Scope Description	Anticipated Completion Date
013	9609	Environmental Degradation	EJ2: Environmental Degradation improvements @ SE 8th and Patterson Drive	September 2018
021	10025	Gateway/Streetcape	Gateway: S. Telephone Rd. & SW 11th St.	March 2019
028	50855	Environmental Degradation	BA2: channel maintenance and improvements, east side of S Bryant Ave	April 2019
029	12891	Bikeway/Trail	BA2: 10-ft multi-use trail, Veteran's Park to Main Street	April 2019
030	10012	Environmental Degradation	MH1: Environmental Degradation channel improvements, east of Hunter's Glenn area	April 2021
031	50854	Bikeway/Trail	N4D: 10-ft multi-use trail, south side of SE 4th Street	September 2018
040	10408	Gateway/Streetcape	N4C: pedestrian crossing with gateway at Highland East Junior High	May 2019
043	53607	Street	EA1: reconstruction of S. Eastern Avenue	May 2023
044	10405	Street	TP1: signalization at SW 17th Street and Telephone Road	December 2018
045	10805	Street	WT1: mill and overlay, SW 11th Street from South Service Road to Telephone Road	December 2018

Adhering to CDBG-DR Guidelines will require an adjustment in priorities on the part of City of Moore Staff, or a formal request for extension from HUD in order to complete the above noted projects with CDBG-DR Funds.

9.0 Recommendations

In summary, the Assessment Team would like to provide the following formal recommendations to the City of Moore:

1. Establishment of Priorities: While the presented public infrastructure assessment, funding analysis, and implementation schedule are all intended to inform the establishment of priorities for the City of Moore, the

Assessment Team anticipates that final priorities will ultimately be the product of policies and guidelines established by the City of Moore Staff as well as Moore City Council. As these priorities will ultimately drive both funding decisions and project schedules, the Assessment Team recommends that these priorities be clearly identified and documented as soon as possible. Further, the Assessment Team would recommend that the priorities be as specific as possible. While this require additional effort on the part of the City of Moore, it will likely enable City of Moore Staff to get projects into design and construction stages as efficiently as possible, thereby increasing the rate at which recovery can occur across the Study Area.

2. **Zones of Focus:** While there are several portions of the Study Area in need of public infrastructure work, the Assessment Team recommends that the City of Moore focus recovery activities within the Plaza Towers, King's Manor, and J.D. Estates Assessment Zones. Based on all field review and subsequent documentation and analysis, it appears that these areas were among the most impacted from the May 20, 2013 Tornado. Completing improvements to public infrastructure in these Assessment Zones will help to ensure that recovery across the central portion of the Study Area occurs as quickly as possible. Further, the Assessment Team anticipates that improvements in these key areas will also serve to encourage current residents and citizens, as well as potential property owners, that recovery within the City of Moore is occurring in a deliberate and tangible way.
3. **Categories of Infrastructure Focus:** With the exception of water distribution and sanitary sewer infrastructure in the west half of the study area, the Assessment Team recommends that focus be placed primarily on the following Infrastructure Categories: Environmental Degradation, Streets, Sidewalks, Trails, and Gateway/Streetscape. These Infrastructure Categories are anticipated to have the biggest impact on community aesthetic, as well as quality of life for residents within the Study Area. As a result, focused efforts within these Infrastructure Categories will likely pay the largest dividends in terms of perceptible improvements to the Study Area that current citizens and business owners can appreciate and associate with.
4. **Use of Visual Preference Survey:** The Assessment Team recommends that results from the Visual Preference Survey be utilized to guide public infrastructure improvements across the Study Area. This study has identified public aesthetic preferences for various Infrastructure Categories including Sidewalks, Bikeways/Trails, Gateways/Streetscapes, and Environmental Degradation. When developing specific public infrastructure project scopes, the City of Moore should utilize these findings to guide design decisions such as types of materials, form, and overall appearance.

5. **Walkability Audit:** The Walkability Audit completed by the Assessment Team has identified that sub-standard pedestrian access, specifically as it relates to ADA design guidelines, exists within both the Plaza Towers and J.D. Estates Assessment Zones. For the J.D. Estates Assessment Zone, Veteran's Park and Highland East Junior High School represent primary destinations for a large amount of pedestrian traffic. Within the Plaza Towers Assessment Zone, Little River Park and Plaza Towers Elementary School represent analogous destinations. As a result of these significant pedestrian destinations, the Assessment Team recommends that focused effort be applied to sidewalk infrastructure within each of the noted Assessment Zones. Further, the Assessment Team recommends that this effort be applied in a specific and deliberate manner so as to establish safe, accessible pedestrian connectivity to each of the noted destinations.
6. **Environmental Degradation Master Plan:** As the City of Moore is currently in the process of completing a Environmental Degradation Master Plan (City of Moore RFP #1415-005), it will be important that public Environmental Degradation improvements stemming from this IRIP and CDBG-DR funds be designed and constructed in consideration of studies and analysis completed by the Environmental Degradation Master Plan consultant team. Detailed hydrologic and hydraulic analyses were considered outside the scope of this IRIP. As a result, the Environmental Degradation Master Plan should be utilized to further refine improvements proposed to the Environmental Degradation Infrastructure Category by the Assessment Team.
7. **NRDC Application:** As the preceding cost-estimates and funding analysis indicate, the Assessment Team anticipates that there are currently far more necessary public infrastructure projects within the Study Area than can be funded by current allocations for public infrastructure within the CDBG-DR Program. As a result, it will be necessary for the City of Moore to secure additional funding for projects identified within this IRIP which are currently noted as unfunded. Given the \$142-million in unmet need previously identified, the Assessment Team recommends that the City of Moore be as aggressive as possible in pursuit of NDRC funds. This pursuit should be deliberate and should include sub-projects and projects which offer compelling examples of how the City of Moore intends to integrate resiliency as a part of its recovery from the May 20, 2013 Tornado. The Assessment Team suggests that Streets and Environmental Degradation be Infrastructure Categories of focus in applying for NDRC funds.
8. **Capital Improvement Program:** As funding levels through the NDRC cannot be guaranteed, the Assessment Team also recommends that the City of Moore undertake a long-term Capital Improvement Program to help in the complete recovery of public infrastructure throughout the Study Area. This CIP should be broad

enough in scope to capture all Infrastructure Categories considered as a part of the IRIP and should also be considered across a time frame which provides a reasonable length of time to complete all necessary projects. Based on information developed as a part of this IRIP, it appears that such a CIP might involve the financing of up to \$142-million in public infrastructure projects, the majority of which could be carried out in approximately 8-years.

Without doubt, full and complete recovery from the May 20, 2013 Tornado will be a process that will likely take the City of Moore several years to navigate. The Assessment Team sincerely believes that by following the recommendations above, a significant step in the right direction can occur. Refinement in this plan will undoubtedly be necessary as the City of Moore continues to rebuild public infrastructure throughout the Study Area. Continued diligence will be required on the part of City of Moore Staff, as well as design teams involved in the rebuilding process, to ensure improvements to public infrastructure throughout the Study Area are designed and constructed in a thoughtful, coordinated manner.

Appendix A1



Potential enhancements to an existing intersection of 50' ROWs include the construction of a roundabout with an exterior curb diameter of 84 feet and an interior curb diameter of 40'. Decorative color concrete paving helps define vehicular circulation and interior landscape creates a focal feature. Accessible curb ramps and striped crosswalks improve pedestrian crossing safety. Street trees, decorative light fixtures and traffic signs add to the aesthetics of the intersection.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.1: Intersection Type A





Potential enhancements to an existing intersection of 50' ROWs include the construction of a mini traffic circle with curb diameter of 17 feet. A 4 foot decorative concrete edge on the traffic circle allows for larger vehicles to traverse the interior curb in needed. Accessible curb ramps and decorative color concrete crosswalks improve pedestrian crossing safety. Street trees, decorative light fixtures and traffic signs add to the aesthetics of the intersection.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.2: Intersection Type B





Potential enhancements to an existing intersection of 50' ROWs include accessible curb ramps and striped crosswalks that improve pedestrian safety. Street trees, decorative light fixtures and traffic signs add to the aesthetics of the intersection.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.3: Intersection Type C





Potential streetscape enhancements to existing 50' ROWs that are used as a neighborhood collector streets include a dedicated 5' wide on-street bike lane and generous 6' sidewalks on both sides of the street that allow two pedestrians to walk side by side comfortably. On-street parking with landscape islands on one side of the street allow for sufficient travel lanes for two way traffic. Street trees in landscape islands and a 5' tree lawn along with large and small scale decorative light fixtures with banners define the street and help slow traffic to help improve pedestrian safety.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.4: Streetscape Type A





Potential streetscape enhancements to existing 50' ROW includes constructing stormwater bioretention swales in the space between the curb and sidewalk. 5 feet wide sidewalks on both sides of the street allow two pedestrians to walk side by side comfortably. Street trees and decorative light fixtures define the street and help slow traffic.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.5: Streetscape Type B





Potential streetscape enhancements to existing 50' ROW includes 5 feet wide sidewalks on both sides of the street allow two pedestrians to walk side by side comfortably. Street trees in a 5 feet tree lawn and decorative light fixtures define the street and help slow traffic. On-street parking on one side of the street still allows for 2-way traffic.



Infrastructure Recovery and Implementation Plan (IRIP)
for May 20, 2013 Tornado

Exhibit A1.6: Streetscape Type C



Name of Attachment: Attachment H: Crosswalk Checklist

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt6

Appendix J: CDBG-RDR Crosswalk Checklist (Table of Contents)

Applicant Name: City of Moore, OK

Primary Responsible Agency: Moore

Competition Phase: Phase 1

Exhibit	PHASE 1	Document/filename	Page
	Crosswalk Checklist/ Table of Contents	MooreAtt6	1-3
A	Executive Summary	MooreExhibitB	2-3
B	Threshold Narrative	MooreExhibitB	5-9
	General Section	MooreExhibitB	5
	Eligible Applicant	MooreExhibitB	5
	Eligible County	MooreExhibitB	5
	Most Impacted and Distressed Target Area	MooreExhibitB	5-6
	Eligible Activity	MooreExhibitB	6-7
	Proposal Incorporates Resilience	MooreExhibitB	7-8
	National Objective	MooreExhibitB	8
	Overall Benefit	MooreExhibitB	8
	Tie-back	MooreExhibitB	8
	Certifications	MooreAtt3	1-9
C	Factor 1- Capacity	MooreExhibitC	10-19
D	Factor 2 – Need / Extent of	MooreExhibitD	20-28
	Subfactor:Unmet needs	MooreExhibitD	21-22
	Subfactor: Most Impacted	MooreExhibitD	22-28
E	Factor 3 – Soundness of Approach	MooreExhibitE	29-40
	Subfactor: Stakeholder consultation	MooreExhibitE	30-33
	Subfactor: Idea and co-benefits	MooreExhibitE	33-37
	Subfactor: Addresses vulnerable populations	MooreExhibitE	37-40

F	Factor 4 – Leverage and outcomes	MooreExhibit <u>F</u>	41-45
G	Factor 5- Long-Term Commitment	MooreExhibit <u>G</u>	46-47
No page limit	Partner Documentation for Each Partner	MooreAtt1	1-16
	Leverage Documentation	MooreAtt2	1-4
	Consultation Summary	MooreAtt4	1-8
	Optional Maps, Drawings, Renderings	MooreAtt5	1-91
	Waiver Requests	n/a	n/a
	Crosswalk Checklist	MooreAtt6	1-3
	SF-424	MooreAtt7	1-9
	Comment Summary by Topic, List of Comments, and Applicant Response	MooreAtt8	1-7

Name of Attachment: Attachment I: Standard Forms

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt7

Application for Federal Assistance SF-424

* 1. Type of Submission:

- Preapplication
- Application
- Changed/Corrected Application

* 2. Type of Application:

- New
- Continuation
- Revision

* If Revision, select appropriate letter(s):

* Other (Specify):

* 3. Date Received:

4. Applicant Identifier:

5a. Federal Entity Identifier:

5b. Federal Award Identifier:

State Use Only:

6. Date Received by State:

7. State Application Identifier:

8. APPLICANT INFORMATION:

* a. Legal Name:

City of Moore

* b. Employer/Taxpayer Identification Number (EIN/TIN):

73-6005334

* c. Organizational DUNS:

0550991880000

d. Address:

* Street1:

301 N. Broadway Avenue

Street2:

* City:

Moore

County/Parish:

* State:

OK: Oklahoma

Province:

* Country:

USA: UNITED STATES

* Zip / Postal Code:

73160-5103

e. Organizational Unit:

Department Name:

Management

Division Name:

Resiliency

f. Name and contact information of person to be contacted on matters involving this application:

Prefix:

Mr.

* First Name:

Jared

Middle Name:

* Last Name:

Jakubowski

Suffix:

Title:

Grants Manager

Organizational Affiliation:

* Telephone Number:

405-793-4571

Fax Number:

405-793-5057

* Email:

jjakubowski@cityofmoore.com

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

U.S. Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.272

CFDA Title:

National Resilient Disaster Recovery Competition

*** 12. Funding Opportunity Number:**

FR-5800-N-29

* Title:

National Disaster Resilience Competition

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Moore, Oklahoma National Disaster Resilience Competition Application

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="50,000,000.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="300,000.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="50,300,000.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

- a. This application was made available to the State under the Executive Order 12372 Process for review on
- b. Program is subject to E.O. 12372 but has not been selected by the State for review.
- c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

- Yes No

If "Yes", provide explanation and attach

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001)**

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:
Middle Name:
* Last Name:
Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative: 

* Date Signed:

DISCLOSURE OF LOBBYING ACTIVITIES

Complete this form to disclose lobbying activities pursuant to 31 U.S.C. 1352

Approved by OMB

0348-0046

(See reverse for public burden disclosure.)

1. Type of Federal Action: <input type="checkbox"/> a. contract <input type="checkbox"/> b. grant <input type="checkbox"/> c. cooperative agreement <input type="checkbox"/> d. loan <input type="checkbox"/> e. loan guarantee <input type="checkbox"/> f. loan insurance	2. Status of Federal Action: <input type="checkbox"/> a. bid/offer/application <input type="checkbox"/> b. initial award <input type="checkbox"/> c. post-award	3. Report Type: <input type="checkbox"/> a. initial filing <input type="checkbox"/> b. material change For Material Change Only: year _____ quarter _____ date of last report _____
4. Name and Address of Reporting Entity: <input type="checkbox"/> Prime <input type="checkbox"/> Subawardee Tier _____, if known: Congressional District, if known:	5. If Reporting Entity in No. 4 is a Subawardee, Enter Name and Address of Prime: Congressional District, if known:	
6. Federal Department/Agency:	7. Federal Program Name/Description: CFDA Number, if applicable: _____	
8. Federal Action Number, if known:	9. Award Amount, if known: \$ _____	
10. a. Name and Address of Lobbying Registrant <i>(if individual, last name, first name, MI):</i>	b. Individuals Performing Services <i>(including address if different from No. 10a)</i> <i>(last name, first name, MI):</i>	
11. Information requested through this form is authorized by title 31 U.S.C. section 1352. This disclosure of lobbying activities is a material representation of fact upon which reliance was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 U.S.C. 1352. This information will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.	Signature:  Print Name: _____ Title: _____ Telephone No.: _____ Date: _____	
Federal Use Only:		Authorized for Local Reproduction Standard Form LLL (Rev. 7-97)

INSTRUCTIONS FOR COMPLETION OF SF-LLL, DISCLOSURE OF LOBBYING ACTIVITIES

This disclosure form shall be completed by the reporting entity, whether subawardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31 U.S.C. section 1352. The filing of a form is required for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published by the Office of Management and Budget for additional information.

1. Identify the type of covered Federal action for which lobbying activity is and/or has been secured to influence the outcome of a covered Federal action.
2. Identify the status of the covered Federal action.
3. Identify the appropriate classification of this report. If this is a followup report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
4. Enter the full name, address, city, State and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or subaward recipient. Identify the tier of the subawardee, e.g., the first subawardee of the prime is the 1st tier. Subawards include but are not limited to subcontracts, subgrants and contract awards under grants.
5. If the organization filing the report in item 4 checks "Subawardee," then enter the full name, address, city, State and zip code of the prime Federal recipient. Include Congressional District, if known.
6. Enter the name of the Federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
7. Enter the Federal program name or description for the covered Federal action (item 1). If known, enter the full Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.
8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Proposal (RFP) number; Invitation for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/proposal control number assigned by the Federal agency). Include prefixes, e.g., "RFP-DE-90-001."
9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identified in item 4 or 5.
10. (a) Enter the full name, address, city, State and zip code of the lobbying registrant under the Lobbying Disclosure Act of 1995 engaged by the reporting entity identified in item 4 to influence the covered Federal action.

(b) Enter the full names of the individual(s) performing services, and include full address if different from 10 (a). Enter Last Name, First Name, and Middle Initial (MI).
11. The certifying official shall sign and date the form, print his/her name, title, and telephone number.

According to the Paperwork Reduction Act, as amended, no persons are required to respond to a collection of information unless it displays a valid OMB Control Number. The valid OMB control number for this information collection is OMB No. 0348-0046. Public reporting burden for this collection of information is estimated to average 10 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0046), Washington, DC 20503.

Applicant/Recipient Disclosure/Update Report

U.S. Department of Housing and Urban Development

OMB Approval No. 2510-0011 (exp. 12/31/2015)

Instructions. (See Public Reporting Statement and Privacy Act Statement and detailed instructions on page 2.)

Applicant/Recipient Information

Indicate whether this is an Initial Report or an Update Report

1. Applicant/Recipient Name, Address, and Phone (include area code):	2. Social Security Number or Employer ID Number:
3. HUD Program Name	4. Amount of HUD Assistance Requested/Received
5. State the name and location (street address, City and State) of the project or activity:	

Part I Threshold Determinations

1. Are you applying for assistance for a specific project or activity? These terms do not include formula grants, such as public housing operating subsidy or CDBG block grants. (For further information see 24 CFR Sec. 4.3). <input type="checkbox"/> Yes <input type="checkbox"/> No	2. Have you received or do you expect to receive assistance within the jurisdiction of the Department (HUD), involving the project or activity in this application, in excess of \$200,000 during this fiscal year (Oct. 1 - Sep. 30)? For further information, see 24 CFR Sec. 4.9 <input type="checkbox"/> Yes <input type="checkbox"/> No.
---	--

If you answered "No" to either question 1 or 2, **Stop!** You do not need to complete the remainder of this form. **However**, you must sign the certification at the end of the report.

Part II Other Government Assistance Provided or Requested / Expected Sources and Use of Funds.

Such assistance includes, but is not limited to, any grant, loan, subsidy, guarantee, insurance, payment, credit, or tax benefit.

Department/State/Local Agency Name and Address	Type of Assistance	Amount Requested/Provided	Expected Uses of the Funds

(Note: Use Additional pages if necessary.)

Part III Interested Parties. You must disclose:

- All developers, contractors, or consultants involved in the application for the assistance or in the planning, development, or implementation of the project or activity and
- any other person who has a financial interest in the project or activity for which the assistance is sought that exceeds \$50,000 or 10 percent of the assistance (whichever is lower).

Alphabetical list of all persons with a reportable financial interest in the project or activity (For individuals, give the last name first)	Social Security No. or Employee ID No.	Type of Participation in Project/Activity	Financial Interest in Project/Activity (\$ and %)

(Note: Use Additional pages if necessary.)

Certification

Warning: If you knowingly make a false statement on this form, you may be subject to civil or criminal penalties under Section 1001 of Title 18 of the United States Code. In addition, any person who knowingly and materially violates any required disclosures of information, including intentional non-disclosure, is subject to civil money penalty not to exceed \$10,000 for each violation.

I certify that this information is true and complete.

Signature: 	Date: (mm/dd/yyyy)
--	--------------------

Public reporting burden for this collection of information is estimated to average 2.0 hours per response, including the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. This agency may not conduct or sponsor, and a person is not required to respond to, a collection information unless that collection displays a valid OMB control number.

Privacy Act Statement. Except for Social Security Numbers (SSNs) and Employer Identification Numbers (EINs), the Department of Housing and Urban Development (HUD) is authorized to collect all the information required by this form under section 102 of the Department of Housing and Urban Development Reform Act of 1989, 42 U.S.C. 3531. Disclosure of SSNs and EINs is voluntary. HUD is authorized to collect this information under the Housing and Community Development Act of 1987 42 U.S.C.3543 (a). The SSN or EIN is used as a unique identifier. The information you provide will enable HUD to carry out its responsibilities under Sections 102(b), (c), and (d) of the Department of Housing and Urban Development Reform Act of 1989, Pub. L. 101-235, approved December 15, 1989. These provisions will help ensure greater accountability and integrity in the provision of certain types of assistance administered by HUD. They will also help ensure that HUD assistance for a specific housing project under Section 102(d) is not more than is necessary to make the project feasible after taking account of other government assistance. HUD will make available to the public all applicant disclosure reports for five years in the case of applications for competitive assistance, and for generally three years in the case of other applications. Update reports will be made available along with the disclosure reports, but in no case for a period generally less than three years. All reports, both initial reports and update reports, will be made available in accordance with the Freedom of Information Act (5 U.S.C. §552) and HUD's implementing regulations at 24 CFR Part 15. HUD will use the information in evaluating individual assistance applications and in performing internal administrative analyses to assist in the management of specific HUD programs. The information will also be used in making the determination under Section 102(d) whether HUD assistance for a specific housing project is more than is necessary to make the project feasible after taking account of other government assistance. You must provide all the required information. Failure to provide any required information may delay the processing of your application, and may result in sanctions and penalties, including imposition of the administrative and civil money penalties specified under 24 CFR §4.38.

Note: This form only covers assistance made available by the Department. States and units of general local government that carry out responsibilities under Sections 102(b) and (c) of the Reform Act must develop their own procedures for complying with the Act.

Instructions

Overview.

A. Coverage. You must complete this report if:

- (1) You are applying for assistance from HUD for a specific project or activity **and** you have received, or expect to receive, assistance from HUD in excess of \$200,000 during the during the fiscal year;
- (2) You are updating a prior report as discussed below; or
- (3) You are submitting an application for assistance to an entity other than HUD, a State or local government if the application is required by statute or regulation to be submitted to HUD for approval or for any other purpose.

B. Update reports (filed by "Recipients" of HUD Assistance):

General. All recipients of covered assistance must submit update reports to the Department to reflect substantial changes to the initial applicant disclosure reports.

Line-by-Line Instructions.

Applicant/Recipient Information.

All applicants for HUD competitive assistance, must complete the information required in blocks 1-5 of form HUD-2880:

1. Enter the full name, address, city, State, zip code, and telephone number (including area code) of the applicant/recipient. Where the applicant/recipient is an individual, the last name, first name, and middle initial must be entered.
2. Entry of the applicant/recipient's SSN or EIN, as appropriate, is optional.
3. Applicants enter the HUD program name under which the assistance is being requested.
4. Applicants enter the amount of HUD assistance that is being requested. Recipients enter the amount of HUD assistance that has been provided and to which the update report relates. The amounts are those stated in the application or award documentation. NOTE: In the case of assistance that is provided pursuant to contract over a period of time (such as project-based assistance under section 8 of the United States Housing Act of 1937), the amount of assistance to be reported includes all amounts that are to be provided over the term of the contract, irrespective of when they are to be received.
5. Applicants enter the name and full address of the project or activity for which the HUD assistance is sought. Recipients enter the name and full address of the HUD-assisted project or activity to which the update report relates. The most appropriate government identifying number must be used (e.g., RFP No.; IFB No.; grant announcement No.; or contract, grant, or loan No.) Include prefixes.

Part I. Threshold Determinations - Applicants Only

Part I contains information to help the applicant determine whether the remainder of the form must be completed. **Recipients filing Update Reports should not complete this Part.**

If the answer to **either** questions 1 or 2 is No, the applicant need not complete Parts II and III of the report, but must sign the certification at the end of the form.

Part II. Other Government Assistance and Expected Sources and Uses of Funds.

A. Other Government Assistance. This Part is to be completed by both applicants and recipients for assistance and recipients filing update reports. Applicants and recipients must report any other government assistance involved in the project or activity for which assistance is sought. Applicants and recipients must report any other government assistance involved in the project or activity. Other government assistance is defined in note 4 on the last page. For purposes of this definition, other government assistance is expected to be made available if, based on an assessment of all the circumstances involved, there are reasonable grounds to anticipate that the assistance will be forthcoming.

Both applicant and recipient disclosures must include all other government assistance involved with the HUD assistance, as well as any other government assistance that was made available before the request, but that has continuing vitality at the time of the request. Examples of this latter category include tax credits that provide for a number of years of tax benefits, and grant assistance that continues to benefit the project at the time of the assistance request.

The following information must be provided:

1. Enter the name and address, city, State, and zip code of the government agency making the assistance available.
2. State the type of other government assistance (e.g., loan, grant, loan insurance).
3. Enter the dollar amount of the other government assistance that is, or is expected to be, made available with respect to the project or activities for which the HUD assistance is sought (applicants) or has been provided (recipients).
4. Uses of funds. Each reportable use of funds must clearly identify the purpose to which they are to be put. Reasonable aggregations may be used, such as "total structure" to include a number of structural costs, such as roof, elevators, exterior masonry, etc.

B. Non-Government Assistance. Note that the applicant and recipient disclosure report must specify all expected sources and uses of funds - both from HUD **and any other source** - that have been or are to be, made available for the project or activity. Non-government sources of

funds typically include (but are not limited to) foundations and private contributors.

Part III. Interested Parties.

This Part is to be completed by both applicants and recipients filing update reports. Applicants must provide information on:

1. All developers, contractors, or consultants involved in the application for the assistance or in the planning, development, or implementation of the project or activity and
2. any other person who has a financial interest in the project or activity for which the assistance is sought that exceeds \$50,000 or 10 percent of the assistance (whichever is lower).

Note: A financial interest means any financial involvement in the project or activity, including (but not limited to) situations in which an individual or entity has an equity interest in the project or activity, shares in any profit on resale or any distribution of surplus cash or other assets of the project or activity, or receives compensation for any goods or services provided in connection with the project or activity. Residency of an individual in housing for which assistance is being sought is not, by itself, considered a covered financial interest.

The information required below must be provided.

1. Enter the full names and addresses. If the person is an entity, the listing must include the full name and address of the entity as well as the CEO. Please list all names alphabetically.
2. Entry of the Social Security Number (SSN) or Employee Identification Number (EIN), as appropriate, for each person listed is optional.
3. Enter the type of participation in the project or activity for each person listed: i.e., the person's specific role in the project (e.g., contractor, consultant, planner, investor).
4. Enter the financial interest in the project or activity for each person listed. The interest must be expressed both as a dollar amount and as a percentage of the amount of the HUD assistance involved.

Note that if any of the source/use information required by this report has been provided elsewhere in this application package, the applicant need

not repeat the information, but need only refer to the form and location to incorporate it into this report. (It is likely that some of the information required by this report has been provided on SF 424A, and on various budget forms accompanying the application.) If this report requires information beyond that provided elsewhere in the application package, the applicant must include in this report all the additional information required.

Recipients must submit an update report for any change in previously disclosed sources and uses of funds as provided in Section I.D.5., above.

Notes:

1. All citations are to 24 CFR Part 4, which was published in the Federal Register. [April 1, 1996, at 63 Fed. Reg. 14448.]
2. Assistance means any contract, grant, loan, cooperative agreement, or other form of assistance, including the insurance or guarantee of a loan or mortgage, that is provided with respect to a specific project or activity under a program administered by the Department. The term does not include contracts, such as procurements contracts, that are subject to the Fed. Acquisition Regulation (FAR) (48 CFR Chapter 1).
3. See 24 CFR §4.9 for detailed guidance on how the threshold is calculated.
4. "Other government assistance" is defined to include any loan, grant, guarantee, insurance, payment, rebate, subsidy, credit, tax benefit, or any other form of direct or indirect assistance from the Federal government (other than that requested from HUD in the application), a State, or a unit of general local government, or any agency or instrumentality thereof, that is, or is expected to be made, available with respect to the project or activities for which the assistance is sought.
5. For the purpose of this form and 24 CFR Part 4, "person" means an individual (including a consultant, lobbyist, or lawyer); corporation; company; association; authority; firm; partnership; society; State, unit of general local government, or other government entity, or agency thereof (including a public housing agency); Indian tribe; and any other organization or group of people.

Name of Attachment: Attachment J: Comment Summary

Name of Applicant: City of Moore, Ok

Name of File that Contains the Attachment: MooreAtt8

The City of Moore Phase 1 application for the National Disaster Resiliency Competition was released for public comment on February 26, 2015. The public comment period for the document ran from February 26, 2015-March 16, 2015. The posting of the application was hosted on the city of website and media advisory was distributed for publication. The City of CDBG Advisory Committee Meeting/Workshop held a workshop on March 5, 2015 at 5:30 pm and a public hearing on March 16, 2015 at 6:30 pm. All meetings were held at The Moore City Hall, 301 N. Broadway. Comments on the application were accepted on the Department's website at the public hearing held on March 16, via email at to Jared Jakubowski, Grants Manager, at (405) 793-4571 or 301 N. Broadway, Moore, Oklahoma, 73160 or email Kahley Gilbert at kgilbert@cityofmoore.com.

There were no comments received by The City of Moore concerning the Phase 1 application. For more information on the public comments received on the Phase 1 application or, contact Jared Jakubowski, Grants Manager, at (405) 793-4571 or 301 N. Broadway, Moore, Oklahoma, 73160 or email at jjakubowski@cityofmoore.com. Attached is a copy of the public hearing announcement and minutes from the community Development Block Grant Advisory Committee.



PUBLIC NOTICE

Public Hearing for the National Disaster Resiliency Competition (NDRC) Application

CDBG Advisory Committee Meeting/Workshop: March 5, 2015 at 5:30 pm, Moore City Hall, 301 N. Broadway.
Public Hearing: March 16, 2015 at 6:30pm, Moore City Hall, 301 N. Broadway

The City of Moore is an eligible applicant for the National Disaster Resiliency Competition. Eligible applicants are those who received Community Development Block Grant Disaster Recovery (CDBG-DR) funds under the 2011-2013 Presidentially Declared Disasters.

The City of Moore has scheduled a Community-Wide public hearing to obtain citizen input and explain the NDRC Application and process.

The Public Hearing is open to all residents of Moore and any persons or organizations desiring to speak on this matter will be afforded an opportunity to be heard. The City of Moore encourages participation from all its citizens. If participation at any public hearing is not possible due to a disability (such as a hearing or speech disability) or language barrier, notification to the City Clerk at least forty-eight (48) hours prior to the scheduled public hearing is encouraged to allow the City to make the necessary accommodations.

Any questions or comments regarding the CDBG Program or NDRC Application may be directed to Jared Jakubowski, Grants Manager, at (405) 793-4571 or 301 N. Broadway, Moore, Oklahoma, 73160 or email Kahley Gilbert at kgilbert@cityofmoore.com.

This notice is posted at the following locations: Moore City Hall, 301 N. Broadway; Moore Public Library, 225 S. Howard; Moore Senior Center, 501 E. Main; and www.cityofmoore.com.

Publish Date: Thursday, February 26, 2015

**MINUTES OF THE
COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG)
ADVISORY COMMITTEE WORKSHOP
March 5, 2015**

The Community Development Block Grant Advisory Committee of the City of Moore, Oklahoma held a workshop on March 5, 2015 in the City Manager's Conference Room, Moore City Hall, 301 North Broadway, Moore, Oklahoma.

Agenda Item No. 1: ROLL CALL

Jared Jakubowski, Grants Manager, started the workshop by introducing Todd Jenson, Assistant City Manager.

Todd Jenson thanks the committee for their time serving on the CDBG Advisory Committee.

Present: Louie Williams Joe Ann Randall Mark Hamm
 Nick Shiplett Leslie Van Buskirk

Absent: Robert Krows Jeff Peters Sheila Tillery
 Sjonna Paulson Damon Smuzynski Kelley Mattocks
 Ralph Sherrard Janie Milum

Staff: Todd Jenson, Assistant City Manager; Elizabeth Jones, Community Development Director;
Jared Jakubowski, Grants Manager; Kahley Gilbert, Recording Secretary

**Agenda Item No. 2: INFRASTRUCTURE RECOVERY AND IMPLEMENTATION PLAN (IRIP)
OVERVIEW**

Elizabeth Jones explains that the Infrastructure Recovery and Implementation Plan (IRIP) is our scientific approach in identifying the City's needs for infrastructure repair, which is also a HUD requirement. Ms. Jones explains the methodology behind the IRIP. The disaster area was broken down into 77 subareas that were given a classification code. Survey crews looked at every street, looked at every sewer inlet, etc. and these categories were created: streets, sidewalks, water lines, sewer lines, drainage, gateways, trails, and opportunity. Each subarea was given an infrastructure rating index for each category. The category opportunity gives city staff and stakeholders a chance to evaluate and give historical information about a specific subarea that may need to be included in the infrastructure rating index.

The plan has grouped together projects within subareas that will include not just one of the categories but multiple ones such as streets with water and sewer lines. One project may address three or four categories instead of each category for one area being one project.

The prioritization and distribution of funds tasks are almost complete. There is only \$18 million allocated for infrastructure with \$155 million in projects identified, so some projects will need to be prioritized.

City staff would like the advisory committee's input on the distribution of the funds to make sure each area

of the disaster is benefited. An assessment of the total homes lost has been done, and staff found that of the total number of homes destroyed in the tornado, 65% were west of the interstate and 35% were east of the interstate. Staff proposes that funds be distributed to reflect the number of homes destroyed, 65% of funds be used on the west side and 35% of funds be used on the east side.

City plans to replace water lines with every street replacement. Staff has determined the order of priority to be as follows: 1. Streets, water lines, and sewer lines, 2. Storm drainage, 3. Trails. 4. Sidewalks, 5. Gateways.

Staff had a meeting to go over funding eligibility for all projects identified in the IRIP. All projects identified are eligible.

The public hearing for citizens to post comments and questions on the IRIP will be April 6, 2015 at the city council meeting.

Ms. Jones would like input of the committee on the recommendation from staff on the distribution of funds and the priority ranking for each infrastructure category.

Nick Shiplett asks what trails are. Ms. Jones explained trails are amenities to neighborhoods, they are planned for Little River Park and along the lake in the Foxglove Addition. They are usually about 10 foot wide concrete trails for biking, walking, roller blading.

Mark Hamm asks if this funding is including both the first and second rounds. Ms. Jones and Mr. Jakubowski both replied yes. Ms. Jones explained that if there is any funding left from other funding categories such as administration, planning, housing, those funds can be re-allocated to infrastructure in the committee, along with city council, agrees to do that with left over funds.

Louie Williams asks about Gateways. He would like to know the vision of staff and what all gateways will include. Ms. Jones explains that new gateways for older neighborhoods have been built after past tornados. Gateways are a way to brand a neighborhood and give them a sense of community. Gateways are the lowest priority on the list. Staff and Cardinal Engineering have been working on making the Plaza Towers Elementary school the focal point of that neighborhood. Staff is planning on doing some streetscaping along SW 11th Street and Eagle Drive close to the school and will hopefully help brand the neighborhood.

Mark Hamm asks about the branding of neighborhoods. Who is deciding what that brand is going to be? A visual preference survey was available for residents to participate for four weeks. The questions were centered on neighborhood amenities such as gateways. Each participant chose the neighborhood they associate with so we can break the answers down by neighborhood to get what is truly important for each particular neighborhood. Questions asked if they like rock or brick neighborhood signs or landscaping along the street or at crosswalks. Staff was able to get a good feel of what residents really want.

Mark Hamm recommends decorative lighting to dress up neighborhoods and help give it an identity. Ms. Jones states that in the survey results showed that decorative lighting, landscaping, and sidewalks were residents' top priorities.

Ms. Jones asks how the committee feels about the distribution of the funds. Ms. Buskirk asks if the percentages were statistically determined. Ms. Jones replied yes.

Louie Williams asks if the percentages were based on the amount of actual houses destroyed or the amount of monetary damages each side received. Mr. Jakubowski replied it is based on the number of rooftops destroyed on each side.

Ms. Buskirk asks if neighborhoods could fund neighborhood signs on their own. Ms. Jones states that the boundary for neighborhood signs would be nothing on the north side of 4th street. The neighborhoods on the north side of 4th street do not meet the requirements of a HUD grant. The neighborhoods that do not have homeowner associations will be the target neighborhoods for these projects.

Mr. Williams states that residents will want to see visual projects. He knows water and sewer lines and street replacements are necessary but residents will want to see actual visible projects. Ms. Jones says

that some street replacement will include streetscape.
Committee agrees with the funding distribution and the ranking of the priorities.
The final plan will be presented to the committee before going to council on April 6.

Agenda Item No. 3 NATIONAL DISASTER RESILIENCY COMPETITION GRANT

Mr. Jakubowski explains how HUD came up with the National Disaster Resiliency Competition. Instead of HUD giving a third round of funding to cities for unmet needs they decided to hold a competition based on making your city more resilient for future disasters. Government entities that received CDBG_DR funds from the Sandy allocations are eligible to apply, Moore is one of eleven cities that are eligible. It is a two phase competition. The phase I application is due March 27, 2015 and will have a 60 day review period and an announcement will be made for those who have made it to phase II will be made in June or July. Phase I will focus on the big idea and the overall picture without any specific projects. Phase II will consist of specific projects and implementation plan to help the overall picture become a reality. This funding will still have the time limits as the CDBG-DR funds, all funds must be expended by September of 2019. HUD will be focused on five factors. Number one is capacity. The University of Oklahoma has partnered with the City of Moore and will be conducting all the science and data needed to support the application. The City of Oklahoma City and the Water Resource Board are also partners. Number two is the needs and the extent of the problems. The focus should be on future risks and vulnerabilities when it comes to future disasters based on the last disaster. The third factor is the soundness of the approach. The fourth factor is leveraging and outcomes. What sort of leveraging dollars does the City have to make this approach successful? The City of Oklahoma City will be putting in \$50,000, the City of Moore will have around \$260,000, and the University of Oklahoma has not committed anything yet, but if we are invited to phase II, there are some projects that the University will be interested in and will help fund. The last factor is the long term commitment to the approach.

In order to participate, the entity must meet one of the listed thresholds. Those are infrastructure, environmental degradation, housing, and economic development. The City of Moore only qualified with infrastructure and environmental degradation.

The Rockefeller Foundation has teamed up with HUD. Rockefeller has made up a list of 100 resilient cities and has invited 66 of those cities to apply for these funds. They have invited these cities to a "resiliency academy" that Jared and Elizabeth attended that provided them with a framework for making our city resilient. There are four major components that make up a resilient community: people, organization, place, and knowledge. Mr. Jakubowski states the city has seen some stresses and shocks after each disaster. The key is how the city prepares ahead of time for these stresses and shocks.

Mr. Jakubowski asks the committee to place stickers on the Resilience Wheel, red stickers indicate weaknesses within the city and green stickers indicate strengths.

The negative that received the most votes was "safeguards to human life and health" and the positive that received the most votes was "effective leadership and management."

Louie Williams feels the city can improve the capacity in which people build in a way that will withstand storms/tornado, stronger building codes, requiring storm shelters or safe rooms.

Mark Hamm feels that city staff works very well with city leaders. The city has been able to bounce back from several tornados. City staff and leadership knows their roles and completes their tasks well in the midst of a disaster.

Joe Ann Randall states that any business she has done with the city whether it be at the police department or filing for her storm shelter permit, everyone is very helpful and very pleasant.

Jared Jakubowski explains that shocks are the actual events and hazards such as storms, tornados, or droughts and stresses are the aftermath of those shocks such as employment, health, crime, or housing.

Vulnerabilities are not just physical things but can be people too.

The committee participates in the Shocks and Stresses Exercise. City staff has asked the committee to take a list of shocks and stresses and decide if they have a high or low frequency and a high or low consequences. The results of this exercise were tornado, severe storms, drought, and aging infrastructure were the highest in frequency and consequence according to the committee.

The shocks that the NDRC application focuses on are tornados, severe storms, and drought. The City is proposing a public education piece on tornados, severe storms, and the water usage in efforts to help with the drought. Public policy, improved building codes, and improved infrastructure are components for a more sustainable and resilient Moore. The goals of this application is to secure a future for the City of Moore and increase the quality of life for its residents.

Mark Hamm asks what the vision in regard to water is. Jared Jakubowski states that city wells we be researched in terms of rehabbing them and getting them to a functional status again. Partnering with Oklahoma City may secure future water rates.

Mark Hamm asks about adding new committee members. Sean Evans, Director of Serve Moore, was interested in serving on the committee. Jared Jakubowski says he will look at the attendance record of current members and see if we need to make some changes and he will let the committee know at the next meeting if the City would like to receive applications for new members.

Meeting adjourned.

RECORDED FROM NOTES & TRANSCRIBED BY _____ Kahley Gilbert, Administrative Assistant



U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
WASHINGTON, DC 20410-7000

OFFICE OF COMMUNITY PLANNING
AND DEVELOPMENT

APR 17 2015

Notice of 2014 National Disaster Resilience Competition (NDRC) Threshold Deficiency

HUD Sent via Email

Dear Mr. Jakubowski:

SUBJECT: Threshold Review- Application No. NRDR15000059 (City of Moore)

The Department has completed a threshold review of the application that the State of X submitted in accordance with the Notice of Funding Availability (NOFA) for the National Disaster Resilience Competition (NDRC) that was published on September 17, 2014, in accordance with the applicable provisions of the General Section to HUD's FY2014 NOFAs for Discretionary Programs that was published on February 19, 2014.

The following forms or documents are required for submission . HUD has indicated below with an 'X' which form(s) are missing:

Threshold Requirements in General Section of the FY2014 NOFA for Discretionary Programs & NDRC NOFA	Missing Information
The applicant has submitted and signed the required 'Disclosure of Lobbying Activities' (form SF-LLL), and has indicated that it will not use any federally-appropriated funds towards the lobbying of the executive or legislative branches of the federal government, in connection with the specific contract, grant, or loan.	
Application for Federal Assistance (form SF-424) is signed by the authorizing official	
Applicant/Recipient/Disclosure/Update Report (form HUD 2880)	
Certifications that are required of the applicant, as called for in Appendix F of the NDRC NOFA	
Links to Data or Dropbox Instructions. Specifically:	
MID-URN (Most Impacted & Distressed - Unmet Recovery Needs) Summary Checklist	X

Submission Instructions:

Any clarifications or cure items must be submitted electronically using the HUD-96011 Fax Transmittal Form located in your Application Package as a cover page. You must use the exact form HUD-96011 that came with your application as the fax cover page so your cure document(s) can be matched to your application.

Send faxes to the toll-free number 1-800-HUD-1010. If you cannot access the toll-free number or experience problems using that number you may use 1-215-825-8798 (this is not a toll-free number). If your fax machine automatically creates a cover page, please turn this feature off before faxing information to the Department.

To facilitate document matching, please place in the box labeled —*Name of Document Submitting* in form HUD 96011 the following information: Technical Cure plus [the name of the document]. If the name of the document is long and you need space to fit the document name, just label the Technical Cure as TC followed by the document name.

When submitting a facsimile, applicants must follow the facsimile requirements found in the General Section Notice. Respond within 5 calendar days of the date of this notice. If the deficiency is not fully corrected within 14 calendar days, HUD will reject the application as incomplete, and it will not be considered for funding.

The Department appreciates your interest in the NDRC and remains committed to assisting in the recovery from major disasters by helping communities like yours to rebuild and increase resilience to future disasters. If you or any members of your staff have questions, please email the NDRC Team at ResilientRecovery@hud.gov.

Sincerely,



Stanley Gimont
Director
Office of Block Grant Assistance

WorkCentre Pro 123 Transmission Report

G3 ID

1 405 793 5057

Date/Time: 04/22/2015; 12:07PM

Page: 1 (Last Page)

Local Name
Logo

CITY OF MOORE

Document has been sent.
Document Size 8.5X11"SEF

Facsimile Transmittal	U. S. Department of Housing and Urban Development Office of Disaster Grants Management and Oversight	OMB Number: 2536-0118 Expiration Date: 12/31/2016
1427325703-8920		
Name of Document Transmitted: Technical Cure MID-USN Summary Checklist		
1. Applicant Information:		
Legal Name: City of Moore		
Address:		
Street1: 501 N. Broadway Avenue		
Street2:		
City: Moore		
County: Cleveland		
State: OK, Oklahoma		
Zip Code: 73160-9130 Country: USA, UNITED STATES		
2. Catalog of Federal Domestic Assistance Number:		
Organizational DUNS: 0556931886008 CFDA No: 14.272		
Title: National Resilient Disaster Recovery Competition		
Program Component:		
3. Facsimile Contact Information:		
Department: Management		
Division: Resiliency		
4. Name and telephone number of person to be contacted on matters involving this facsimile.		
Prefix: Mr. First Name: Jared		
Middle Name:		
Last Name: Jakubowski		
Suffix:		
Phone Number: 405-792-5052		
Fax Number: 405-792-5057		
E. Mail: jjakubowski@cityofmoore.com		
5. What is your Transmittal? (Check one box per fax)		
<input type="checkbox"/> a. Certification <input checked="" type="checkbox"/> b. Document <input type="checkbox"/> c. Match/Leverage Letter <input type="checkbox"/> d. Other		
7. How many pages (including cover) are being faxed? 3		

Form HUD-99011 (10/12/2004)

Total Pages Scanned: 3 Total Pages Sent : 3

No. Doc.	Remote Station	Start Time	Duration	Pages	Mode	Contents	Status
1	1576 HUD	4-22; 12:05PM	1m43s	3/ 3	SG3		CP

Note:
 RE: Resend MB: Send to Mailbox BC: Broadcast MP: Multi Polling RV: Remote Service
 PG: Polling RB: Relay Broadcast RS: Relay Send BF: Box Fax Forward CP: Completed
 SA: Send Again EN: Engaged AS: Auto Send TM: Terminated

Facsimile Transmittal

U. S. Department of Housing and Urban Development
Office of Department Grants Management and Oversight

OMB Number: 2535-0118
Expiration Date: 12/01/2016

1427326783 - 8920

Name of Document Transmitting: Technical Cure MID-URN Summary Checklist

1. Applicant Information:

Legal Name: City of Moore
Address:
Street1: 301 N. Broadway Avenue
Street2:
City: Moore
County: Cleveland
State: OK: Oklahoma
Zip Code: 73160-5130 Country: USA: UNITED STATES

2. Catalog of Federal Domestic Assistance Number:

Organizational DUNS: 0550991880000 CFDA No.: 14.272
Title: National Resilient Disaster Recovery Competition
Program Component:

3. Facsimile Contact Information:

Department: Management
Division: Resiliency

4. Name and telephone number of person to be contacted on matters involving this facsimile.

Prefix: Mr. First Name: Jared
Middle Name:
Last Name: Jakubowski
Suffix:
Phone Number: 405-793-5053
Fax Number: 405-793-5057

5. Email: jjakubowski@cityofmoore.com

6. What is your Transmittal? (Check one box per fax)

a. Certification b. Document c. Match/Leverage Letter d. Other

7. How many pages (including cover) are being faxed? 3

MID-URN SUMMARY CHECKLIST B

Target Area is a Sub County Area (such as a place name, census designated place, tribal area, or census tract) within a county or county equivalent declared by the President to be a major disaster area under the Stafford Act for a disaster event occurring in calendar years 2011, 2012, or 2013

UNMET RECOVERY NEED			
- Response must include at least one criterion - For each criteria category selected, the corresponding data source and data documentation response must be provided			
Target Area Name: City Of Moore, Ok	Criteria	Data Source	Data Documentation
Infrastructure: <input checked="" type="checkbox"/> There is damage to permanent public infrastructure from the qualifying disaster (i.e. FEMA Category C to G) that has not been repaired due to inadequate resources, in or serving the most impacted and distressed target area(s) <i>AND</i> <input checked="" type="checkbox"/> Describe the damage, location of the damage to permanent public infrastructure relative to the most impacted and distressed target area(s), the amount of funding required to complete repairs, and the reason there are inadequate funds <i>AND</i> <input checked="" type="checkbox"/> A minimum \$400,000 in unfunded permanent infrastructure repair needs	<input checked="" type="checkbox"/> An engineering report <i>OR</i> <input type="checkbox"/> a FEMA Project Worksheet(s) with an estimated repair amount <i>AND</i> <input checked="" type="checkbox"/> A sources and uses statement for the repairs showing the funding shortfall (total repair costs may include the extra cost to repair this infrastructure resiliently) <i>AND</i> <input checked="" type="checkbox"/> Your explanation of why existing CDBG-DR resources, together with other funding sources, are inadequate to meet this repair need	<input type="checkbox"/> Link: <input checked="" type="checkbox"/> Page number(s) in application: Exhibit B, pages 5 – 6.	

MID-URN SUMMARY CHECKLIST B

Target Area is a Sub County Area (such as a place name, census designated place, tribal area, or census tract) within a county or county equivalent declared by the President to be a major disaster area under the Stafford Act for a disaster event occurring in calendar years 2011, 2012, or 2013

UNMET RECOVERY NEED

- Response must include at least one criterion
- For each criteria category selected, the corresponding data source and data documentation response must be provided

Target Area Name: City Of Moore, Ok		
Criteria		
<p>Environmental Degradation:</p> <ul style="list-style-type: none"> <input checked="" type="checkbox"/> There is environmental damage from the qualifying disaster that has not yet been addressed and cannot be addressed with existing resources <i>AND</i> <input checked="" type="checkbox"/> Describe the remaining damage and how the damage is connected with the qualifying disaster and the most impacted and distressed sub-county target area <i>AND</i> <input checked="" type="checkbox"/> Describe the remaining damage to the environment with a cost estimate for making repairs or reconstruction that is \$400,000 or greater and support with references to any studies supporting them 	<p>Data Source</p> <ul style="list-style-type: none"> <input checked="" type="checkbox"/> A detailed report from a reputable public or private organization completed since June 2013 describing the remaining damage with a certification date after March 2014 indicating that there is remaining damage of \$400,000 or more 	<p>Data Documentation</p> <ul style="list-style-type: none"> <input type="checkbox"/> Link: <input checked="" type="checkbox"/> Page number(s) in application: Exhibit B, pages 5 – 6.